# FINANCIAL STATEMENTS AND INDEPENDENT AUDITOR'S REPORT

# COUNTY OF BANDERA, TEXAS

Bandera, Texas

For the Year Ended September 30, 2019

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# COUNTY OF BANDERA, TEXAS

# BASIC FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION

SEPTEMBER 30, 2019

# COUNTY OF BANDERA, TEXAS ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED SEPTEMBER 30, 2019

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NEFFENDORF & KNOPP, P.C.

MEMBER TEXAS SOCIETY OF CERTIFIED PUBLIC ACCOUNTANTS

Independent Auditor's Report

Honorable Judge and County Commissioners County of Bandera Bandera, TX 78003

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Bandera County, Texas, as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Bandera County, Texas, as of September 30, 2019, and the respective changes in financial position, thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

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### Other Matters

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis (pages 3 through 9), budgetary comparison information (pages 45 through 47), and the schedule of changes in net pension liability and related ratios, schedule of employer contributions, notes to the schedule of contributions, schedule of changes in total OPEB liability and related ratios and notes to the schedule of changes in total OPEB liability (pages 48 through 53), be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures, to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Bandera County's basic financial statements. The combining nonmajor fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining nonmajor fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining nonmajor fund financial statements are fairly stated in all material respects in relation to the basic financial statements as a whole.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 24, 2020, on our consideration of Bandera County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Bandera County's internal control over financial.

Nettensorf + Rmopp. P.C. NEFFENDORF & KNOPP, P.C. Fredericksburg, Texas

March 24, 2020

### COUNTY OF BANDERA MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) FOR THE YEAR ENDED SEPTEMBER 30, 2019

Within this section of the Bandera County (County) annual financial report, the Bandera County Commissioners' Court provides a narrative discussion and analysis of the financial activities of the County for the fiscal year ending September 30, 2019. The financial performance is discussed within the context of accompanying financial statements and disclosures, which begin on page 10.

Financial Highlights (thousands)

- The County's net position as indicated in the government-wide financial statements are \$20,963.
- Total net position is comprised of the following:
  - 1. Capital assets, net of related debt, of \$9,960 include property and equipment, net of accumulated depreciation.
  - 2. Net position of \$6,097 is restricted by debt covenants and or grantee laws or regulations and capital projects.
  - 3. Unrestricted net position of \$4,905 is available to meet obligations of creditors and citizens.
- The County was able to house prisoners from surrounding counties and started receiving revenue from outside counties in January 2010. The County received \$188, a decrease of 32% from 2017-2018.
- The County spent a total of \$107 in services for court appointed attorneys. \$15 was spent in County and Juvenile Court, a decrease of 20% from 2017-2018. \$91 was spent in District Court, an increase of 6% from 2017-2018. The County received \$18 from the State Comptroller for Indigent Defense, a decrease from \$27 in 2017-2018.
- Indigent health care is an un-funded mandate from the State of Texas; the cost of that service for 2018-2019 was \$158, a decrease of approximately 26% from 2017-2018. In order to fund this operation, Bandera County assessed a tax rate of .0112.
- The unreserved fund balance in the general fund as shown in the fund financial statements on page 13 is \$8,329 or 67% of general fund expenditures. This amount is 42% higher than the guidelines recommended by the Commissioner's Court and the State Comptroller's Office.

### **Using This Annual Report**

This annual report consists of a series of financial statements. The Statement of Net Position and the Statement of Activities (pages 10 through 12) provide information about the activities of the County as a whole and present a longer-term view of the County's finances. Fund financial statements start on page 13. For governmental activities, these statements tell how these services were financed in the short term as well as what remains for future spending. Fund financial statements also compare actual revenue collection and expenditures to budget. Notes to the financial statement are included to provide additional financial information.

### **Government-wide Financial Statements**

Government-wide statements include all assets and liabilities using the accrual basis of accounting, which is similar to the accounting methods used by most private-sector entities. Accrual of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

The government-wide financial statements include two statements. One is the Statement of Net Position; this statement presents all of the assets and liabilities of the County as a whole, with the difference reported as net position. It answers the question as to whether the financial condition of the County is better or worse as result of the of year's activities. Over time, increases or decreases in the County's net position are one indicator of whether its financial health is improving or deteriorating. To assess the overall financial condition of the County, one must also consider non-financial conditions such as property tax base and condition of assets.

The other government-wide financial statement is the Statement of Activities. This statement reports how each activity is funded by showing grants and program revenues related to each activity and how much reliance is placed on general revenues. The statement relates to the Statement of Net Position in that it shows how current operations have changed net position.

### **Fund Financial Statements**

Funds are established to account for money that is designated for specific purposes by the Commissioners' Court or grantees such as the State of Texas. The fund financial statements differ from the government-wide statements in that they focus on significant funds rather than the County as a whole. Major funds are presented separately; others are aggregated into a single statement. The fund financial statements for major funds begin on page 13. Fund data for non-major funds is included in a combining statement on page 53. The basic funds are classified by type; each type used by the County is described in the following paragraphs.

Governmental funds – Most of the County's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using the modified accrual basis of accounting that measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the County's general government operations and the basic services it provides. Governmental fund information shows the amount of financial resources available in the near future to finance County programs.

In addition to the major government funds Balance Sheet and Statement of Revenues and Expenditures, budgetary comparison statements are included for the general fund and major special revenue fund. Comparison data is also included for all other special revenue funds and the debt service fund. These schedules compare actual revenue and expenditures with adopted and amended budgets.

Notes to the financial statements – The notes presented immediately following the basic financial statements to provide additional information to facilitate the understanding of the government-wide and fund financial statements. The notes explain accounting policies and disclose additional information concerning fixed assets, long-term liabilities, and the County retirement plan.

### The County as a Whole

Our analysis of the County as a whole focuses on net position (Table 1) and changes in net position (Table 2). The Statement of Activities reports annual expenditures by major function along with the charges for services and grant proceeds available to support each function. This presentation shows the cost of services that must be offset by general revenue such as property and sales taxes.

The Summary of Net Position (Table 1) lists assets in the order of liquidity beginning with cash and ending in fixed assets. Receivables include unpaid property taxes and unpaid court cost and fines assessed by the courts. Each receivable is reported net of a reserve for uncollectable accounts. Historical collection data for property taxes shows an average annual collection rate of 98 percent. Total capital assets as reported in the Statement of Net Position is \$33,155, this amount is net of accumulated depreciation of \$17,271. With the exception of land, total countywide assets are approximately 53% depreciated. Assets such as machinery and equipment are reported at \$10,660 and are 81% depreciated. We have to conclude that many assets exist with limited useful life that must be replaced in the near future. Liabilities are all payable within one year. Net position at year-end is \$20,962. \$16,058 of net position is restricted for specific purposes as required by state law or by County policy. The \$4,905 in unrestricted net position is available for funding general operations.

The Changes in Net Position (Table 2) itemizes the basic sources of revenue and expenditures as to the services provided. Total revenue for governmental activities was \$20,619; approximately 79% is generated by general revenues. Total governmental expenditures were \$21,555, resulting in a net decrease in net position of \$936. More detail about the increase is discussed in the Financial Analysis of the County Funds.

Revenues and expenditures for governmental activities are compared in Table 3 showing the relation between the cost of services and the revenue generated from users of the service. This table also shows how much general revenue (property and sales taxes) and grants are needed to provide each service. For the past several years, the County has relied on the steady growth of property values and rate increases to meet the demand for services.

### Table 1

### Net Position (in Thousands)

	<b>Governmental Activities</b>		
	2019		2018
Cash and Current Investments	\$ 14,708	\$	13,681
Receivables	1,347		1,318
Capital Assets	15,885	_	15,717
Total Assets	\$ 31,940	\$	30,716
Deferred Outflow	2,793		1,189
Accounts Payable	291		. 577
Other Liabilities and Deferred Revenue	324		28
Net Pension Liability	5,875		1,023
OPEB Liability	399		418
Short-term Debt (Due Within One Year)	620		605
Long-term Debt	 5,931		6,578
Total Liabilities	\$ 13,440	\$	9,229
Deferred Inflow	330		777
Net Position:			
Invested in capital assets, net of debt	9,960		9,139
Restricted	6,098		5,206
Unrestricted	 4,905		7,554
Total Net Position	\$ 20,963	\$	21,899

### Table 2

# Changes in Net Position (in Thousands)

		<b>Governmental Activities</b>		
		2019		2018
Revenues:	gatebook			
Program Revenues				
Charges For Services	\$	3,805	\$	3,850
Operating Grants & Contributions		446		748
Capital Grants & Contributions		81		284
General Revenues				
Property Taxes		14,225		13,569
Other Taxes		1,176		1,090
Grants & Contributions		16		39
Investment Earnings		409		275
Other General Revenues		460		285
Total Revenues:	\$	20,618	\$	20,140
Expenditures:				
General Government	\$	3,586	\$	3,185
Administration of Justice		3,793		2,967
Law Enforcement		4,642		3,765
Corrections		2,302		1,723
Road & Bridge		2,745		2,904
Health & Human Services		2,820		2,629
Comm & Economic Development		815		997
Infrastructure & Environmental		677		249
Interest on long-term Debt		175		195
Total Expenditures:	\$	21,555	\$	18,614
Change in Net Position		(937)	<u>Classification</u>	1,526
Beginning Net Position		21,899		20,768
Prior Period Adjustments		-		(395)
Net Position	\$	20,962	\$	21,899

### Table 3

### **Governmental Activities (in Thousands)**

	Expenditures	Percent of Total	Non-Tax Program Rev		um Grants & Contributio		General Revenue
	2019	Expense	Amount	%	Amount	%	Amount
General Government	3,586	17%	986	26%	67	13%	2,533
Administration of Justice	3,793	18%	432	11%	267	51%	3,094
Public Safety	4,642	22%	417	11%	16	3%	4,209
Corrections	2,302	11%	86	2%	-	0%	2,216
Road & Bridge	2,745	13%	586	15%	72	14%	2,087
Health & Human Services	2,820	13%	1,269	33%	104	20%	1,447
Comm & Economic Development	815	4%	29	1%	-	0%	786
Infrastructure & Environmental	677	3%	-	0%	-	0%	677
Interest on long-term Debt	175	1%		0%		0%	175
Total Charges for Services	21,555	. =	3,805		526	: =	17,224

# Capital Assets and Debt Administration

Capital Assets: Bandera County purchased several pieces of equipment and vehicles.

### Table 4

# Capital Assets at Year-End (in Thousands)

	2019	2018
Land	486	486
Buildings	16,591	16,574
Equipment	10,660	9,910
Construction in Progress	120	25
Infrastructure	5,298	4,825
Capital Leases	-	-
Total	33,155	31,820

**Debt Administration:** Bandera County has one type of capital debt. It includes Texas General Obligation Bonds – Series 2015 for the construction of a new Jail/Justice Center. This debt will be retired in the year 2028. The total outstanding debt at year end is \$5,710.

### Financial Analysis of the County Funds (in thousands)

### **Governmental Funds**

The governmental funds statements presented on pages 13 through 18 include the General Fund, Ambulance, Road and Bridge Fund, Jail/Justice Center Fund, and all other governmental funds combined. These statements focus on short-term transactions and the impact they have on financial resources for future financial requirements. The total of fund balances at year-end for all governmental funds are \$14,427, an increase of \$943 from the prior year.

The General Fund is the primary day-to-day operating fund that finances services such as the courts and law enforcement. In 2018-2019, General Fund operations had a fund balance of \$8,329 and are 67% of total expenditures; this percentage satisfies the 25% recommendation by the State Comptroller and the County's policy to have a minimum operating reserve of 25%.

The Road and Bridge Fund is reported as a single major governmental fund because it represents a material percentage of the total revenue and expenditures of all governmental funds. The Road and Bridge Fund resulted in a \$353 increase in fund balance. The ending fund balance of \$2,759 is 104% of total expenditures; this percentage satisfies the recommended reserve.

The Ambulance Fund is also reported as a single major governmental fund because it represents a material percentage of the total revenue and expenditures of all governmental funds. The Ambulance Fund resulted in a \$572 increase in fund balance. The ending fund balance of \$1,129 is 67% of total expenditures; this percentage satisfies the recommended reserve.

All other governmental funds are combined to form the non-major governmental fund category; the funds included in this combination are itemized in the combining statements on pages 54 through 65 of the report. Combined fund balances increased by \$432 to \$1,974 at 99% of total expenditures; this percentage satisfies the recommended reserve.

### **Budgetary Highlights**

Budgetary statements of revenues and expenditures for the General Fund and Road and Bridge Fund are on pages 45 and 46. The statements report the original and final budget with actual amounts for each category. The variance is the difference between the actual and the final budget. The original budget was adopted by the County's Commissioners Court prior to the beginning of the fiscal year and amendments to the budget are approved by the court throughout the fiscal year. The plan for the General Fund budget was to spend \$2,662 of reserves; however, actual expenditures were under budgeted by \$2,107 and actual revenues were \$589 more than budget, so the County was able to end the year with \$51 more in reserves.

The final Ambulance budget anticipated expenditures to exceed revenues by \$520. Actual revenues were more than budgeted by \$292; actual expenditures were less than budget by \$229, so the County was able to add \$33 to Ambulance reserves.

The final Road and Bridge budget anticipated expenditures to exceed revenues by \$188. Actual revenues were more than budgeted by \$128; actual expenditures were less than budget by \$437, so the County was able to add \$376 to Road and Bridge reserves.

### Budget for 2019-2020

For the 2019-2020 fiscal year, the County is able to function on the 2018-2019 adopted property tax rate of .6769 per hundred dollars of taxable value. The County distributed the Ad Valorem tax rate differently internally in order to operate using the same tax rate as the previous year.

The total budget for capital expenditures and capital improvements is \$1,864, a decrease of \$112 from 2018-2019. The County has maintained equipment and vehicles in a manner that does not require new vehicle acquisitions as often as prior years. It is encouraged by Commissioners Court to apply for grants for capital equipment.

### **Future Financial Issues**

Bandera County has grown significantly in the last several years. Bandera County Commissioners Court will continue to anticipate growth and remain fiscally conservative in order to maintain a healthy fund balance.

As in previous years, the maintenance of county roads is and will be one of the most critical challenges. Until the State of Texas allows counties to participate in fuel tax revenues there is no hope for small rural counties to maintain and improve a failing road system. Ad Valorem property taxes will not provide adequate revenue to allow county government to function effectively.

The State of Texas continues to mandate that counties provide services with no financial support. If this trend continues, counties either raise taxes to support the unfunded mandates or discontinue service that they might otherwise provide.

### Contacting the County's Financial Management

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of Bandera County's finances and to demonstrate the County's accountability for the money it receives. Questions concerning any of the information provided in this report or requests for additional information should be directed to the Office of Bandera County Auditor or the Commissioners Court of Bandera County.

BASIC FINANCIAL STATEMENTS

### BANDERA COUNTY, TEXAS STATEMENT OF NET POSITION SEPTEMBER 30, 2019

	Primary Government
	Governmental Activities
ASSETS	
Cash and Cash Equivalents	\$ 14,707,646
Taxes Receivable, Net	772,632
Accounts Receivable (Net)	574,554
Capital Assets:	
Land	486,080
Infrastructure, Net	1,993,615
Buildings, Net	11,233,011
Furniture and Equipment, Net	2,052,143
Construction in Progress	120,000
Total Assets	31,939,681
DEFERRED OUTFLOWS OF RESOURCES	
Deferred Charge for Refunding	237,173
Deferred Outflow Related to Pension Plan	2,533,289
Deferred Resource Outflow Related to OPEB	22,476
Total Deferred Outflows of Resources	2,792,938
LIABILITIES	
Accounts Payable	290,717
Wages and Salaries Payable	298,215
Accrued Interest Payable	25,631
Noncurrent Liabilities:	
Debt Due Within One Year	620,000
Due in More Than One Year	5,931,126
Net Pension Liability	5,875,333
Net OPEB Liability	398,919
Total Liabilities	13,439,941
DEFERRED INFLOWS OF RESOURCES	
Deferred Inflow Related to Pension Plan	277,859
Deferred Resource Inflow Related to OPEB	52,189
Total Deferred Inflows of Resources	330,048
NET POSITION	
Net Investment in Capital Assets	9,960,310
Restricted for:	
Restricted for Road & Bridge	2,758,695
Restricted for Ambulance Services	1,129,133
Restricted for Debt Service	235,781
Restricted for Other Special Revenue Funds	1,973,765
Unrestricted Net Position	4,904,946
Total Net Position	\$ 20,962,630

The notes to the financial statements are an integral part of this statement.

### BANDERA COUNTY, TEXAS STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2019

			Program	Reven	ues
	Expenses		Charges for Services		Operating Grants and Intributions
Primary Government:					
GOVERNMENTAL ACTIVITIES:					
General Administration	\$ 3,586,165	\$	986,016	\$	66,845
Law Enforcement	4,641,557		417,355		7,011
Corrections	2,301,839		86,427		-
Road and Bridge	2,744,964		586,156		72,381
Sanitation	347,100		288,089		-
Health & Human Services	2,820,090		980,501		32,704
Administration of Justice	3,793,447		432,134		267,131
Parks	326,955		28,809		-
Community & Economic Development	815,135		-		-
Infrastructure & Environmental	3,219		-		-
Interest on Debt	174,517		-		-
TOTAL PRIMARY GOVERNMENT	\$ 21,554,988	\$	3,805,487	\$	446,072

General Revenues:

Taxes:

Property Taxes, Levied for General Purposes Property Taxes, Levied for Debt Service General Sales and Use Taxes Other Taxes Grants and Contributions Miscellaneous Revenue Investment Earnings

**Total General Revenues** 

Change in Net Position

Net Position-- Beginning

Net Position - Ending

The notes to the financial statements are an integral part of this statement.

### EXHIBIT B-1

Changes in Net Position
Briman Coursement
Primary Government
Governmental
\$ (2,533,304)
(4,207,955)
(2,215,412)
(2,086,427)
(59,011)
(1,735,369)
(3,094,182)
(298,146)
(815,135)
(3,219)
(174,517)
(17,222,677)

13,285,877
938,831
771,036
405,262
16,151
460,016
 409,020
16,286,193
(936,484)
21,899,114
\$ 20,962,630

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# BANDERA COUNTY, TEXAS BALANCE SHEET GOVERNMENTAL FUNDS SEPTEMBER 30, 2019

		General Fund		Road and Bridge Fund		Ambulance Fund
ASSETS Coach and Coach Equivalents	¢	8 550 850	\$	2,794,209	¢	1 009 497
Cash and Cash Equivalents Taxes Receivable Allowance for Uncollectible Taxes (credit) Accounts Receivable (Net)	\$	8,550,859 708,582 (177,145) 115,286	Φ	164,110 (41,027) 30,859	\$	1,098,487 44,008 (11,002) 80,043
Total Assets	\$	9,197,582	\$	2,948,151	\$	1,211,536
LIABILITIES						
Accounts Payable Wages and Salaries Payable	\$	173,378 209,281	\$	46,009 31,220	\$	16,898 35,346
Total Liabilities		382,659		77,229		52,244
DEFERRED INFLOWS OF RESOURCES Unavailable Revenue - Property Taxes		485,595		112,227	-	30,159
Total Deferred Inflows of Resources		485,595		112,227		30,159
FUND BALANCES				· · · · · · · · · · · · · · · · · · ·		
Restricted for Road & Bridge Retirement of Long-Term Debt Other Restricted Fund Balance		-		2,758,695		-
Self Insurance		-		-		1,129,133
Other Committed Fund Balance		-		-		-
Unassigned Fund Balance		8,329,328		-		-
Total Fund Balances		8,329,328		2,758,695		1,129,133
Total Liabilities, Deferred Inflows & Fund Balances	\$	9,197,582	\$	2,948,151	\$	1,211,536

D	Debt Service Fund	Other Funds		Total Governmental Funds
\$	230,993 62,875 (15,719) 785	\$ 2,033,098 50,601 (12,651) 14,195	\$	14,707,646 1,030,176 (257,544) 241,168
\$	278,934	\$ 2,085,243	\$	15,721,446
\$	-	\$ 54,432 22,368	\$	290,717 298,215
	-	 76,800		588,932
	43,153 43,153	 34,678 34,678	_	705,812 705,812
	235,781	 1,214,514 759,251 1,973,765		2,758,695 235,781 1,214,514 1,129,133 759,251 8,329,328 14,426,702
\$	278,934	\$ 2,085,243	\$	15,721,446

### BANDERA COUNTY, TEXAS RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION SEPTEMBER 30, 2019

Total Fund Balances - Governmental Funds	\$ 14,426,702
Capital assets used in governmental activities are not financial resources and therefore are not reported in governmental funds. In addition, long-term liabilities, including bonds payable, are not due and payable in the current period, and, therefore are not reported as liabilities in the funds. The net effect of including the beginning balances for capital assets (net of depreciation) and long-term debt in the governmental activities is to increase net position.	9,141,236
Current year capital outlays and long-term debt principal payments are expenditures in the fund financial statements, but they should be shown as increases in capital assets and reductions in long-term debt in the government-wide financial statements. The net effect of including the 2019 capital outlays and debt principal payments is to increase net position.	2,023,550
The items reported as a result of the GASB 68 implementation for the pension plan through TCDRS included a net pension liability of \$5,875,333, a Deferred Resource Inflow of \$277,859 and a Deferred Resource Outflow of \$2,533,289. The net effect of these was to decrease the ending net position by \$3,619,903.	(3,619,903)
The items reported as a result of the GASB 75 implementation for the OPEB benefit plan through TCDRS included an OPEB liability of \$398,919, a Deferred Resource Inflow of \$52,189 and a Deferred Resource Outflow of \$22,476. The net effect of these was to decrease the ending net position by \$428,632.	(428,632)
The 2019 depreciation expense increases accumulated depreciation. The net effect of the current year's depreciation is to decrease net position.	(1,226,290)
Various other reclassifications and eliminations are necessary to convert from the modified accrual basis of accounting to accrual basis of accounting. These include recognizing deferred revenue as revenue, eliminating interfund transactions and recognizing the liabilities associated with maturing long-term debt and interest. The net effect of these reclassifications and recognitions is to increase net position.	645,967
Net Position of Governmental Activities	\$ 20,962,630

The notes to the financial statements are an integral part of this statement.

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# BANDERA COUNTY, TEXAS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2019

	General Fund	Road and Bridge Fund	Ambulance Fund
REVENUES:			
Taxes: Property Taxes General Sales and Use Taxes	\$	\$ 2,261,191	\$ 603,604
Other Taxes Licenses and Permits Intergovernmental Revenue and Grants Charges for Services Fines	23,715 63,178 115,170 1,190,137 273,310	588,107 72,381 943	- - 71,516 949,500 -
Forfeits Investment Earnings Contributions & Donations from Private Sources Other Revenue	244,390	76,671	29,351 100 40,080
Total Revenues	12,434,996	3,000,607	1,694,151
EXPENDITURES:			
Current: General Administration Law Enforcement Corrections Road and Bridge Sanitation Health & Human Services Administration of Justice Parks Community & Economic Development Infrastructure & Environmental Debt Service: Principal on Debt Interest on Debt	3,118,668 3,693,725 1,836,624 269,294 474,155 2,589,256 424,659	2,650,685	- - - 1,692,815 - - - - - - - - - - - - - - - -
Total Expenditures	12,406,381	2,650,685	1,692,815
Excess of Revenues Over Expenditures	28,615	349,922	1,336
OTHER FINANCING SOURCES (USES): Transfers In Other Resources Transfers Out (Use)	- 22,904 (234)	26,000	31,739
Total Other Financing Sources (Uses)	22,670	26,000	31,739
Net Change in Fund Balances Fund Balance - October 1 (Beginning)	51,285 8,278,043	375,922 2,382,773	33,075 1,096,058
Fund Balance - September 30 (Ending)	\$ 8,329,328	\$ 2,758,695	\$ 1,129,133

The notes to the financial statements are an integral part of this statement.

# EXHIBIT C-3

Debt Service Fund		Other Funds	Governmental Funds
864,463	\$	690,307	\$ 14,108,254
-		-	771,036
-		381,547	405,262
-		-	651,285
-		282,514	541,581 2,880,892
-		740,312	2,880,892
-		284,593	284,593
14,152		44,456	409,020
- ,		1,294	1,394
		2,528	109,293
878,615		2,427,551	20,435,920
-		342,780	3,461,448
-		34,072	3,727,797
-		-	1,836,624
-		-	2,919,979
-		306,941	306,941
-		160,129	2,327,099 3,116,471
-		527,215 295,254	295,254
-		326,051	750,710
-		3,025	3,025
605,000		-	605,000
223,600	,	-	223,600
828,600		1,995,467	19,573,948
50,015	. <u></u>	432,084	861,972
		234	234
-		- 254	80,643
-		-	(234)
-		234	80,643
50,015		432,318	942,615
185,766		1,541,447	13,484,087
235,781	\$	1,973,765	
# BANDERA COUNTY, TEXAS RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2019

Total Net Change in Fund Balances - Governmental Funds	\$ 942,615
Current year capital outlays and long-term debt principal payments are expenditures in the fund financial statements, but they should be shown as increases in capital assets and reductions in long-term debt in the government-wide financial statements. The net effect of removing the 2019 capital outlays and debt principal payments is to increase the change in net position.	2,023,550
The entries required by GASB 68 did require that some expenses on B-1 be adjusted. Total credits to expenses were \$1,408,785 and total debits to expenses were \$4,130,101. The net effect on the change in net position on Exhibit B-1 is a decrease of \$2,721,316.	(2,721,316)
The entries required by GASB 75 did require that some expenses on B-1 be adjusted. Total credits to expenses were \$28,059 and total debits to expenses were \$62,630. The net effect on the change in net position on Exhibit B-1 is a decrease of \$34,571.	(34,571)
Depreciation is not recognized as an expense in governmental funds since it does not require the use of current financial resources. The net effect of the current year's depreciation is to decrease the change in net position.	(1,226,290)
Various other reclassifications and eliminations are necessary to convert from the modified accrual basis of accounting to accrual basis of accounting. These include recognizing deferred revenue as revenue, adjusting current year revenue to show the revenue earned from the current year's tax levy, eliminating interfund transactions and recognizing the liabilities associated with maturing long-term debt and interest. The net effect of these reclassifications and recognitions is to increase the change in net position.	79,528
Change in Net Position of Governmental Activities	\$ (936,484)

#### BANDERA COUNTY, TEXAS STATEMENT OF NET POSITION FIDUCIARY FUNDS SEPTEMBER 30, 2019

	Private Purpose Trust Funds	Agency Funds
ASSETS		
Cash and Cash Equivalents	\$ 172,671 \$	8 866,164
Investments - Current	-	38,096
Accounts Receivable (Net)	-	555
Total Assets	172,671	5 904,815
LIABILITIES		
Accounts Payable	3,465 \$	67,603
Intergovernmental Payable	-	742,980
Due to Others		94,232
Total Liabilities	3,465	904,815
NET POSITION		
Unrestricted Net Position	169,206	
Total Net Position	\$ 169,206	

# BANDERA COUNTY, TEXAS STATEMENT OF CHANGES IN NET POSITION FIDUCIARY FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2019

	Private					
	Purpose					
	Trust Funds					
ADDITIONS:						
Charges for Services	\$ 700					
Investment Earnings	3,959					
Contributions & Donations from Private Sources	1,521					
Total Additions	6,180					
DEDUCTIONS:						
Other Operating Costs	7,525					
Total Deductions	7,525					
Net Change in Fiduciary Net Position	(1,345)					
Total Net Position - October I (Beginning)	170,551					
Total Net Position - September 30 (Ending)	\$ 169,206					

The notes to the financial statements are an integral part of this statement.

# COUNTY OF BANDERA, TEXAS NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2019

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the County of Bandera have been prepared in conformity with Generally Accepted Accounting Principles (GAAP). GAAP includes all relevant Governmental Accounting Standards Board (GASB) pronouncements. In the government-wide financial statements, Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board opinions issued on or before November 30, 1989, have been applied unless those pronouncements conflict with or contradict GASB pronouncements, in which case GASB prevails. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the government's accounting policies are described below:

#### 1. A. REPORTING ENTITY

The County is an independent unit and is managed by a governing body of elected officials. The accompanying financial statements present the County's primary government.

In evaluating how to define the government, for financial purposes, management has considered all potential component units. The decision to include a potential component unit in the reporting entity was made by applying the criteria set forth in GASB Statement 14. The definition of the reporting entity is based primarily on the concept of financial accountability. A primary government is financially accountable for the organizations that make up its legal entity. It is also financially accountable for legally separate organizations if its officials appoint a voting majority of an organization's governing body and either it is able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or to impose specific financial burdens on, the primary government. Based on the foregoing criteria, there were no component units identified that would require inclusion in this report. Also, the County is not included as a part of any other reporting entity.

#### 1. B. BASIS OF PRESENTATION

#### Government-wide Financial Statements:

The Statement of Net Position and Statement of Activities display information about the reporting government as a whole. They include all funds of the reporting entity except for fiduciary funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services.

#### Fund Financial Statements:

Fund financial statements of the reporting entity are organized into funds, each of which is considered to be separate accounting entities. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, liabilities, fund equity, revenues, and expenditure/expenses. Funds are organized into three major categories: governmental, proprietary, and fiduciary. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the County or meets the following criteria.

- a. Total assets, liabilities, revenues, or expenditures/expenses of that individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type; and
- b. Total assets, liabilities, revenues, or expenditure/expenses of the individual governmental fund or enterprise fund are at least 5 percent of the corresponding total for all governmental and enterprise funds combined.

The funds of the financial reporting entity are described below:

#### **Governmental Funds**

#### General Fund

The General Fund, the primary operating fund of the County, is always classified as a major fund. It is the basic fund of the County and covers all activities for which a separate fund has not been established.

## Special Revenue Funds

Special Revenue Funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specific purposes.

#### Debt Service Funds

The Debt Service Fund accounts for the accumulation of financial resources for and the payment of principal and interest on general long-term debt of the County other than debt service payments made by enterprise funds. Ad valorem taxes and interest earnings are used for the payment of principal and interest on the County's debt.

<u>Capital Projects Fund</u> - To account for financial resources to be used for the acquisition and construction of major capital facilities.

#### Fiduciary Funds (Not included in government-wide statements)

#### Agency Funds

Agency funds account for assets held by the County in a purely custodial capacity. The reporting entity includes three agency funds. Since agency funds are custodial in nature (i.e., assets equal liabilities), they do not involve the measurement of results of operations.

#### Private Purpose Trust Funds

Private Purpose Trust Funds report trust arrangements under which principal and income benefit individuals, private organizations, or other governments. The reporting entity includes five private purpose trust funds.

#### Major and Nonmajor Funds

The funds are further classified as major or nonmajor. The major funds are as follows:

Major Fund	Brief Description											
General	See above for description.											
Special Revenue Fund: Road and Bridge	Accounts for all road and bridge construction and maintenance activity.											

Special Revenue Fund:	Accounts for all EMS operations and activities.									
Ambulance										
		с с	1.1							

Debt Service Fund:	Accounts for the accumulation of resources for, and the
Jail/Justice Center	payment of general long-term debt principal, interest and
I&S Fund	related costs.

**Nonmajor funds** consist of special revenue funds and are detailed in the Combining and Individual Fund Statements - Nonmajor Funds.

## 1. C. MEASUREMENT FOCUS AND BASIS OF ACCOUNTING

Measurement focus is a term used to describe "which" transactions are recorded within the various financial statements. Basis of accounting refers to "when" transactions are recorded regardless of the measurement focus applied.

#### **Measurement Focus**

On the government-wide Statement of Net Position and the Statement of Activities, both governmental and business-like activities are presented using the economic resources measurement focus as defined below.

In the fund financial statements, the "current financial resources" measurement focus or the "economic resources" measurement focus is used as appropriate:

- a. All governmental funds utilize a "current financial resources" measurement focus. Only current financial assets and liabilities are generally included on their balance sheets. Their operating statements present sources and uses of available spendable financial resources during a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period.
- b. Agency and Permanent Trust Funds are not involved in the measurement of results of operations; therefore, measurement focus is not applicable to them.

## **Basis of Accounting**

In the government-wide Statement of Net Position and Statement of Activities, governmental activities are presented using the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used. Revenues, expense, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place.

In the fund financial statement, governmental funds and agency funds are presented on the modified accrual basis of accounting. Under this modified accrual basis of accounting, revenues are recognized revenues when both "measurable and available." Measurable means knowing or being able to reasonably estimate the amount. Available means collectable within the current period or within 60 days after year end. Also under the modified accrual basis of accounting, expenditures (including capital outlay) are recorded when the related fund liability is incurred, except for general obligation bond principal and interest which are reported as expenditures in the year due.

## 1. D. ASSETS, LIABILITIES AND EQUITY

#### **Cash and Cash Investments**

For the purpose of the Statement of Net Position, "Cash and Cash Investments" includes demand deposit accounts and government investment pools. All amounts are considered available upon demand and are considered to be "cash equivalents."

Several funds may be invested in an investment account and each fund has an equity interest therein. Interest earned on the Investment of these monies is allocated based upon relative equity at month end.

#### **Receivables and Payables**

In the government-wide statements, receivables consist of all revenues earned at year-end and not yet received. Allowances of uncollectible accounts receivable are based upon historical trends and the periodic aging of accounts receivable. The major receivable balances for the governmental activities relate to property taxes and court fines and fees.

All trade and property tax receivables are shown net of an allowance for uncollectable. Trade accounts receivable in excess of 60 days comprise the trade accounts receivable allowance for uncollectable.

Ad valorem property taxes attach as enforceable liens as of January 1. Taxes are levied prior to September 30, payable on October 1, and are delinquent on February 1. The majority of the County's property tax collections occur during December and early January each year. To the extent that County property tax revenue results in current receivables as defined by the Governmental Accounting Standards Board (GASB), they are recognized when levied.

#### **Capital Assets**

Capital assets, which include land, buildings and improvements, equipment, and infrastructure, are reported in the government-wide financial statements. The County defines capital assets as assets with an initial, individual cost of more than \$1,000 (amount not rounded) and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Infrastructure assets include County owned roads, bridges, signs, and improvements to land. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Capital assets and infrastructure is depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings and Improvements	20 - 50
Vehicles	3 - 10
Machinery and Equipment	5 - 15
Infrastructure	5 - 50

## **Compensated Absences**

Full time employees who work 30 hours per week average may be granted vacation benefits in varying amounts to specified maximums depending on tenure with the County. Accumulated vacation time may be taken in pay upon termination or retirement up to a maximum of twenty (20) days. Non-exempt full time employees who work over 40 hours per week may choose to accrue comp time in lieu of overtime payments. Accumulated comp time may be taken in pay upon termination or retirement up to a maximum of thirty (30) days. Sick leave accrues to full time employees to specified maximums; however neither the vacation or comp time accrual policy applies to accumulated sick leave. The liability for accrued compensated absences is not accrued in governmental funds using the modified accrual basis of accounting, but is reflected in the Government-Wide Statement of Net Position.

# Long-term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

## **Fund Equity**

Beginning with fiscal year end September 30, 2011, the County implemented GASB Statement No. 54, "Fund Balance Reporting and Governmental Fund Type Definitions." This Statement provides more clearly defined fund balance categories to make the nature and extent of the constraints placed on a government's fund balances more transparent. The following classifications describe the relative strength of the spending constraints:

- Non-spendable fund balance amounts that are in non-spendable form (such as inventory and prepaids) or are required to be maintained intact.
- Restricted fund balance amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, or by enabling legislation.
- Committed fund balance amounts constrained to specific purposes by the County itself, using its highest level of decision-making authority (i.e. County Commissioners). To be reported as committed, amounts cannot be used for any other purpose unless the County takes the same highest level action to remove or change the constraint.
- Assigned fund balance amounts the County intends to use for a specific purpose. Intent can be expressed by the County Commissioners or by an official or body to which the County Commissioners delegates the authority.
- Unassigned fund balance amounts that are available for any purpose. Positive amounts are reported only in the General Fund.

Beginning fund balances for the County's governmental funds have been restated to reflect the above classifications.

The County Commissioners establish (and modify or rescind) fund balance commitments by passage of a resolution. This is typically done through adoption and amendment of the budget. A fund balance commitment is further indicated in the budget document as a designation or commitment of the fund (such as for special incentives). Assigned fund balance is established by the County Commissioners through adoption or amendment of the budget as intended for specific purpose (such as the purchase of fixed assets, construction, debt service, or other purposes).

## **Net Position**

Net Position represents the difference between assets and liabilities. Net Position - Net Investment in Capital Assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvements of those assets, and adding back unspent proceeds. Net Position is reported as restricted when there are limitations imposed on their use either through the enabling legislations adopted by the County or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

## Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the Fiduciary Net Position of the Texas County and District Retirement System (TCDRS) and additions to/deductions from TCDRS's Fiduciary Net Position have been determined on the same basis as they are reported by TCDRS. For this purpose, plan contributions are recognized in the period that compensation is reported for the employee, which is when contributions are legally due. Benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

## **Other Post-Employment Benefits**

GASB 75 requires recognition of the Total OPEB Liability (TOL), deferred (inflows)/outflows of resources, and total OPEB expense on the face of the employer's financial statements. The TOL is calculated by the System's actuary in accordance with the provisions of GASB 75. The OPEB expense and deferred (inflows)/outflows of resources related to OPEB, which are required to be reported by an employer, primarily result from changes in the components of the TOL. Most changes in the TOL will be included in the OPEB expense in the period of the change. The County participates in the Texas County & District Retirement System Group-Term Life program.

## **Use of Estimates**

The preparation of financial statements, in conformity with generally accepted accounting principles, requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the reporting period. Actual amounts could differ from those estimates.

## Deferred Inflows of Resources and Deferred Outflows of Resources

The County has implemented GASB Statement No. 63, Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position and GASB Statement No. 65, Items Previously Reported as Assets and Liabilities. Under GASB 63 and 65, amounts previously reported as deferred charges as a part of total assets have been reported in a separate section as deferred inflows of resources.

The implementation resulted in the reporting of \$705,812 (deferred ad valorem tax revenue which is expected to be collected in future years) as a deferred inflow of resources in the Governmental Funds Balance Sheet.

## 1. E. REVENUES, EXPENDITURES AND EXPENSES

## **Property Taxes**

The County contracted with the County of Bandera Appraisal District for the appraisal of taxes. Property taxes are levied by October 1, in conformity with Subtitle E, Texas Property Tax Code. Taxes are due on receipt of the tax bill and are delinquent if not paid before February 1, of the year following the year in which imposed. On January 1, of each year, a tax lien attaches to property to secure the payment of all taxes, penalties, and interest ultimately imposed. For the 2018 tax roll, the total assessed valuation was \$2,210,365,578 and the taxes assessed amounted to \$14,961,965. The total tax rate was \$0.6769 per \$100 valuation and allocated \$0.5238 for Maintenance and Operations, \$0.1086 to the Road and Bridge Fund and \$0.0445 to the Debt Service Fund. The maximum tax levy allowed by State law for the above purposes is \$0.80 per \$100 valuation.

In the fund financial statements, property taxes are recorded as revenue in the period levied to the extent they are collected within 60 days of year-end. Due to the immaterial amount of additional property taxes receivable after the 60-day period, no additional accrual is made in the government-wide financial statements.

#### Expenditures/Expenses

In the government-wide financial statements, expenses are classified by function for governmental activities.

In the fund financial statements, expenditures are classified as follows:

Governmental Funds - by Character:	Current (further classified by function)
	Debt Service
	Capital Outlay

In the fund financial statements, governmental funds report expenditures of financial resources.

## **Interfund Transfers**

Permanent reallocation of resources between funds of the reporting entity are classified as interfund transfers. For the purposes of the Statement of Activities, all interfund transfers between individual governmental funds have been eliminated.

## NOTE 2 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

## **Budgetary Information**

Annual budgets, as required by state statute, are adopted on a basis consistent with generally accepted accounting principles for the General and Special Revenue Funds. All annual appropriations lapse at fiscal year-end.

The County Judge and staff prepare the proposed budget, using revenue estimates furnished by the County Auditor and submit the data to Commissioners Court. A public hearing is held on the budget by Commissioners Court. Before determining the final budget, Commissioners Court may increase or decrease the amounts requested by the various departments. In the final budget, which is usually adopted in September, expenditures for current operating funds cannot exceed the estimated available cash balances in such funds on October 1, plus the estimate of revenues for the ensuing year.

For each budgeted fund, budgetary control is maintained at the expenditure line item level. This is the level at which expenditures cannot legally exceed appropriated amounts. The County Auditor is required to monitor the expenditures of the various funds. Any expenditures in excess of the total budgeted amount of a fund must be approved by the Commissioners' Court and the budget appropriately amended. It is the amended budget that is presented in the budget versus actual financial statement disclosure.

Encumbrance accounting, under which funds are reserved for purchase orders, contracts, and other commitments, is not utilized by County of Bandera.

## NOTE 3 - DETAILED NOTES ON ALL FUNDS

#### 3. A. DEPOSITS AND INVESTMENTS

The funds of the County must be deposited and invested under the terms of a contract, contents of which are set out in the **Depository Contract Law**. The depository bank places approved pledged securities for safekeeping and trust with the County's agent bank in an amount sufficient to protect County funds on a day-to-day basis during the period of the contract. The pledge of approved securities is waived only to the extent of the depository bank's dollar amount of Federal Deposit Insurance Corporation ("FDIC") insurance.

At September 30, 2019, the carrying amount of the County's deposits was \$329,605 and the bank balance was \$656,266. The County's cash deposits held at Texas Hill Country Bank at September 30, 2019 and during the year ended September 30, 2019 were entirely covered by FDIC insurance or by pledged collateral held by the County's agent bank in the County's name.

The **Public Funds Investment Act** (Government Code Chapter 2256) contains specific provisions in the areas of investment practices, management reports and establishment of appropriate policies. Among other things, it requires the County to adopt, implement, and publicize an investment policy. That policy must address the following areas: (1) safety of principal and liquidity, (2) portfolio diversification, (3) allowable investments, (4) acceptable risk levels, (5) expected rates of return, (6) maximum allowable stated maturity of portfolio investments, (7) maximum average dollar-weighted maturity allowed based on the stated maturity date for the portfolio, (8) investment staff quality and capabilities, (9) and bid solicitation preferences for certificates of deposit. Statutes authorize the County to invest in (1) obligations of the U.S. Treasury, certain U.S. agencies, and the State of Texas; (2) certificates of deposit, (3) certain municipal securities, (4) money market savings accounts, (5) repurchase agreements, (6) bankers acceptances, (7) mutual funds, (8) investment pools, (9) guaranteed investment contracts, (10) and common trust funds. The Act also requires the County to have independent auditors perform test procedures related to investment practices as provided by the Act. The County is in substantial compliance with the requirements of the Act and with local policies.

Nane	Carrying Amount	 Faír Value	Maturity Date	 FDIC Coverage	 Pledged Securities
<u>Bandera Bank</u> - Certificate of Deposit	\$ 209,250	\$ 209,250	6/8/2020	\$ 209,250	\$ -
Texus Hill Country Bank- Certificate of Deposit	204,850	204,850	9/26/2020	204,850	-
<u>Flondo National Bank -</u> Certificate of Deposit	212,995	212.995	9/26/2020	209,127	-
<u>Liquid Asset Portfolio</u> - Logic	 13.991,094	 13,991,094	N/A	 **	 **
Total Governmental Activities	\$ 14,618,189	\$ 14,618,189			

Temporary investments consisted of certificates of deposits and government pool investments as follows:

\*The County invests in Logic (a Local Government Investment Pool) to provide its primary liquidity needs. Logic is established in conformity with the Inter-local Cooperation Act, Chapter 791 of the Texas Government Code and the Public Investment Act, Chapter 2256 of the Code. Logic is a 2(a)7 like fund, meaning that it is structured similar to a money market mutual fund. Such funds allow shareholders the ability to deposit or withdraw funds on a daily basis. Interest rates are adjusted daily and the fund seeks to maintain a constant net asset value of \$1.00, although this cannot be guaranteed. Logic is rated AAA and must maintain a weighted average maturity not to exceed 60 days. At September 30, 2019, Logic had a weighted average maturity of 49 days. The County considers the holdings in these funds to have a one-day weighted average maturity. This is due to the fact that the share position can usually be redeemed each day at the discretion of the shareholder, short of a significant change in value.

In compliance with the **Public Funds Investment Act**, the County has adopted a deposit and investment policy. That policy addresses the following risks:

Custodial Credit Risk - Deposits: This is the risk that in the event of bank failure, the County's deposits may not be returned to it. The County's policy regarding types of deposits allowed and collateral requirements is to deposit funds in FDIC insurance banks which have sufficient pledged collateral if needed. The County was not exposed to custodial credit risk since its deposits at year-end and during the year ended September 30, 2019, was covered by depository insurance or by pledged collateral held by the County's agent bank in the County's name.

Custodial Credit Risk - Investments: This is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Investments are subject to custodial credit risk only if they are evidenced by securities that exist in physical or book entry form. Thus positions in external investment pools are not subject to custodial credit risk because they are not evidenced by securities that exist in physical or book entry form.

Other Credit Risk: There is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. To minimize credit risk, Logic Investment Pool invests only in investments authorized under the Public Funds Investment Act. Logic's portfolio has low marker (credit) risk due to restrictions on weighted average maturity and maximum maturity of any one investment. At September 30, 2019, the County was not exposed to concentration of credit risk, interest rate risk or foreign currency risk.

#### 3. B. RECEIVABLES

Receivables as of year-end for the government's individual major funds and nonmajor funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

		General Fund		Road & Bridge Fund				Ambulance Fund	Debt Service Fund			Other Governmental Funds		TOTAL	
Receivables:				·											
Property Taxes	\$	708,582	\$	164,110	\$	44,008	\$	62,875	\$	50,601 \$	5	1,030,176			
Other Receivables		115,286	-	30,859	-	80,043		785		14,195		241,168			
Gross Receivables	\$	823,868	\$	194,969	\$	124,051	\$	63,660	\$	64,796 \$	;	1,271,344			
Less: Allowance for Uncollectibles	-	177,145	-	41,027	-	11,002	-	15,719	•	12,651		257,544			
Net Total Receivables	\$	646,723	\$_	153,942	\$_	113,049	\$_	47,941	\$	52,145 \$		1,013,800			

Governmental funds report *unavailable revenue* in connection with receivables for revenue that is not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, *unavailable revenues* reported in the governmental funds were as follows:

General Fund -	
Unavailable Revenue – Property Taxes	\$ 485,595
Road and Bridge Fund -	
Unavailable Revenue – Property Taxes	112,227
Ambulance Fund -	
Unavailable Revenue – Property Taxes	30,159
Debt Service Fund -	
Unavailable Revenue – Property Taxes	43,153
Other Governmental Funds -	
Unavailable Revenue – Property Taxes	34,678
	\$ 705,812

#### 3. C. COURT FINES, FEES AND EMS BILLINGS RECEIVABLE

In accordance with GASB Statement Number 34, the County has determined the amount of court fines, fees and EMS billings receivable to be \$1,863,141 which represents amounts owed and outstanding for the last 5 years. Based on historical collection rates for the various courts and the EMS Department, the County has booked an allowance for uncollectible accounts of \$1,529,755, resulting in a net receivable of \$333,386.

# 3. D. CAPITAL ASSETS

Capital asset activity for the year ended September 30, 2019, was as follows:

# **Primary Government**

		Balance						Balance
		10/1/2018	-	Increase		Decrease		9/30/2019
Governmental Activities:								
Captial Assets Not Being Depreciated:								
Land	\$	486,080	\$		\$	-	\$	486,080
Construction in Progress		-				-		-
Works in Progress		25,000	-	120,000		(25,000)		120,000
Total Assets Not Being Depreciated	_	511,080	-	120,000	_	(25,000)	_	606,080
Capital Assets, Being Depreciated:								
Buildings and Improvements		16,574,459		16,745				16,591,204
Equipment and Machinery		9,910,421		808,721		(59,538)		10,659,604
Infrastructure		4,825,402	_	473,084				5,298,486
Total Assets Being Depreciated	-	31,310,282	-	1,298,550	<b>.</b>	(59,538)		32,549,294
Less Accumulated Depreciation:								
Buildings and Improvements		(4,900,548)		(457,645)				(5,358,193)
Equipment and Machinery		(8,211,910)		(455,089)		59,538		(8,607,461)
Infrastructure		(2,991,315)	_	(313,556)	-		_	(3,304,871)
Total Accumulated Depreciation		(16,103,773)	-	(1,226,290)		59,538	_	(17,270,525)
Total Capital Assets Being Depreciated, Net		15,206,509	_	72,260		-		15,278,769
Governmental Activities Capital Assets, Net	\$	15,717,589	\$_	192,260	\$	(25,000)	s	15,884,849

Depreciation expense was charged to functions/programs of the County as follows:

Governmental Activities:	
General Administration	\$ 223,186
Law Enforcement	240,359
Administration of Justice	218,478
Roads and Bridges	188,273
Community and Economic Development	48,505
Corrections	118,421
Health and Human Services	150,046
Sanitation	19,791
Parks	19,037
Infrastructure & Enviromental	194
Total Depreciation Expense-	 
Governmental Activities	\$ 1,226,290

#### 3. E. LONG-TERM LIABILITIES

The following is a summary of the long-term liability transactions of the County for the year ended September 30, 2019.

		Balance 10/1/2018		Issued		Retired		Balance 9/30/2019		Due Within One Year
Texas General	-		-		-		• •		-	
Obligation Refunding Bonds-										
Series 2015	\$	6,315,000	\$	-	\$	605,000	\$	5,710,000	\$	620,000
Premium on Bonds		496,979		 -	_	73,167		423,812		-
SUBTOTAL	\$_	6,811,979	\$	\$ -	\$	678,167	\$	6,133,812	\$_	620,000
Net Pension Liability	\$	1,022,580	\$	5,697,421	\$	844,668	\$	5,875,333	\$	-
OPEB Liability		418,289		35,624		54,994		398,919		-
Compensated Absences		370,819		46,495	_			417,314	_	-
TOTAL	\$ _	8,623,667	\$	\$ 5,779,540	\$	1,577,829	\$	12,825,378	\$ _	620,000

#### Certificates of Obligation

The County issued Texas General Obligation Bonds - Series 2008 for \$1,875,000 at interest rates from 3% to 5% with a final maturity date of August 15, 2028. The bonds are payable from the collection of an ad valorem tax levied on all taxable property. Proceeds from the sale of the bonds will be used for the construction and equipping of a new County Jail and Justice Center to house a county jail, sheriff's office and judicial facilities.

The County issued General Obligation Refunding Bonds - Series 2015 for \$6,885,000 at interest rates from 2.0% to 4.0% with a final maturity date of August 15, 2028. The bonds are payable from the collection of an ad valorem tax levied on all taxable property. Proceeds from the sale of the bonds will be used to finance the remaining callable obligations from the County's Series 2007 Certificates of Obligation and the Series 2008 Certificates of Obligation. The bonds were called and were redeemed by depositing \$7,489,976 into an escrow account on September 25, 2015. The financial gain on these refunding bonds was \$644,734 and the economic gain was \$568,633. The following obligations are considered to be defeased and the liability removed from the accompanying financial statements:

Description		Refunded Amount		Balance 9/30/19
Bandera County Certificates of Obligation:			-	
Series 2007	\$	5,790,000	\$	4,820,000
Series 2008		1,140,000		1,050,000
TOTAL AMOUNT REFUNDED	\$_	6,930,000	\$	5,870,000

Debt service requirements for the Texas General Obligation Bonds - Series 2007 and 2008 are as follows:

Year Ending			Annual
September 30,	Principal	Interest	Requirements
2020	620,000	205,050	825,050
2021	640,000	186,450	826,450
2022	660,000	164,050	824,050
2023	685,000	140,950	825,950
2024	710,000	116,975	826,975
2025-2029	2,395,000	198,325	2,593,325
TOTAL	\$ 5,710,000	\$ 1,011,800	\$ 6,721,800

#### **Operating Leases**

Commitments under operating (non-capitalized) lease agreements for equipment provide for minimum future rental payments as of September 30, 2019, as follows:

Year Ended September 30	
2020	\$ 92,796
2021	83,882
2022	44,544
2023	10,194
2024	-
	\$ 231,416
Rental Expenditures in Fiscal Year 2020	\$ 112,284

# 3. F. CONTINGENT LIABILITIES

The County is subject to various litigation and claims arising out of the normal course of operations. Although the outcome of these claims is not presently determinable, in the opinion of the government's management, the resolution of these matters will not have a material adverse effect on the accompanying financial statements. Therefore, no provision for any liability, if any, has been made in the accompanying financial statements.

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the government expects such amounts, if any, to be immaterial.

## 3. G. RISK MANAGEMENT

County of Bandera is exposed to various risks of loss relating to general liability, the accidental loss of real and personal property, damage to County assets, error and omissions and personnel risks which relate to workers' compensation. The County contracts in the form of interlocal agreements with the Texas Association of Counties (TAC) to provide the aforementioned types of insurance coverage through an intergovernmental risk pool. These multi-employer accounts provide for a combination of modified self-insurance and stop loss coverage. Contributions are set annually by Texas Association of Counties. Liability by the County is generally limited to the amounts calculated by the County interlocal agreements.

## 3. H. HEALTH INSURANCE

The County provides group health and dental insurance coverage for regular, full-time employees through Texas Association of Counties and Ameritas. The County pays for a portion of the premium for eligible employees. Employees, at their option, may authorize payroll withholdings to pay premiums for eligible family members.

# 3. I. EMPLOYEE RETIREMENT PLAN

# **Plan Description**

A description of the pension plan pursuant to Paragraph 40 of GASB Statement No. 68 is as follows:

- a. Bandera County participates in the Texas County & District Retirement System (TCDRS), which is a statewide, agent multiple-employer, public employee retirement system.
- b. A brief description of benefit terms:
  - 1) All full-and part-time non-temporary employees participate in the plan, regardless of the number of hours they work in a year. Employees in a temporary position are not eligible for membership.
  - 2) The plan provides retirement, disability and survivor benefits.
  - 3) TCDRS is a savings-based plan. For the county's plan, 7% of each employee's pay is deposited into his or her TCDRS account. By law, employee accounts earn 7% interest on beginning of year balances annually. At retirement, the account is matched at an employer set percentage (current match is 200%) and is then converted to an annuity.
  - 4) There are no automatic COLAs. Each year, the county may elect an ad hoc COLA for its retirees (if any). There are two COLA types, each limited by actual inflation.
  - 5) Benefit terms are established under the TCDRS Act. They may be amended as of January 1 each year, but must remain in conformity with the Act.
- c. Membership information is shown in the chart below.
- d. The county's contribution rate is calculated annually on an actuarial basis, although the employer may elect to contribute at a higher rate. The Bandera County contribution rate is based on the TCDRS funding policy adopted by the TCDRS Board of Trustees and must conform with the TCDRS Act. The employee contribution rates are set by the county and are currently 7%. Contributions to the pension plan from the county for 2018 are shown in the Schedule of Employer Contributions.
- e. The most recent comprehensive annual financial report for TCDRS can be found at the following link, www.tcdrs.org.

## Members covered by benefit terms.

At the December 31, 2018 valuation and measurement date, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	108
Inactive employees entitled to but not yet receiving benefits	129
Active employees	215
	452

# Contributions

A combination of three elements fund each employer's plan: employee deposits, employer contributions and investment income.

- The deposit rate for employees is 4%, 5%, 6% or 7% of compensation, as adopted by the employer's governing body.
- Participating employers are required to contribute at actuarially determined rates to ensure adequate funding for each employer's plan. Employer contribution rates are determined annually and approved by the TCDRS Board of Trustees.
- Investment income funds a large part of the benefits employees earn.

Pursuant to state law, employers participating in the system must pay 100% of their actuarially determined required contributions on an annual basis.

Each employer has the opportunity to make additional contributions in excess of its annual required contribution rate either by adopting an elected rate that is higher than the required rate or by making additional contributions on an ad hoc basis. Employers may make additional contributions to pay down their liabilities faster, pre-fund benefit enhancements and/or buffer against future adverse experience.

The contribution rate payable by the employee members for calendar year 2018 is the rate of 7% as adopted by the governing body of the employer. The employee contribution rate and the employer contribution rate may be changed by the governing body of the employer within the options available in the TCDRS Act. The County's contributions to TCDRS for the year ended September 30, 2019 were \$887,595, and were equal to the required contributions.
## **Net Pension Liability**

The County's Net Pension Liability (NPL) was measured as of December 31, 2018, and the Total Pension Liability (TPL) used to calculate the Net Pension Liability was determined by an actuarial valuation as of that date.

#### Actuarial assumptions:

The Total Pension Liability in December 31, 2018 actuarial valuation was determined using the following actuarial assumptions:

Valuation Timing	Actuarially determined contribution rates are calculated as of December 31, two years prior to the end of the fiscal year in which the contributions are reported.
Actuarial Cost Method	Entry Age Normal (1)
Amortization Method Recognition of Economic/Demographic Gains or Losses	Straight-Line amortization over Expected Working Life
Recognition of Assumptions, Changes or Inputs	Straight-Line amortization over Expected Working Life
Asset Valuation Method Smooth Period Recognition Method Corridor	5 years Non-asymptotic None
Inflation	2.75%
Salary Increases	The annual salary increase rates assumed for individual members vary by length of service and by entry-age group. The annual rates consist of a general wage inflation component of 3.25% (made up of 2.75% inflation and 0.5% productivity increase assumptions) and a merit, promotion and longevity component that on average approximates 1.6% per year for a career employee.
Investment Rate of Return	8.10% (Gross of administrative expenses)
Cost of Living Adjustments	Cost-of-Living Adjustments for Bandera County are not considered to be substantively automatic under GASB 68. Therefore, a biennial 2% cost-of-living adjustment is included in the GASB calculations. No assumption for future cost-of- living adjustments is included in the funding valuation.
Retirement Age	Deferred members are assumed to retire (100% probability) at the later of: a) age 60; b) earliest retirement eligibility.
Turnover	New employees are assumed to replace any terminated members and have similar entry ages.
Mortality	RP-2014 Mortality Tables

(1) Individual entry age normal cost method, as required by GASB 68, used for GASB calculations. Note that a slightly different version of the entry age normal cost method is used for the funding actuarial valuation.

The long-term expected rate of return on TCDRS assets is determined by adding expected inflation to expected long-term real returns, and reflecting expected volatility and correlation. The capital market assumptions and information shown below are provided by TCDRS' investment consultant, Cliffwater LLC. The numbers shown are based on January 2019 information for a 10- year time horizon.

Note that the valuation assumption for long-term expected return is re-assessed at a minimum of every four years, and is set based on a 30-year time horizon; the most recent analysis was performed in 2017. See Milliman's TCDRS Investigation of Experience report for the period January 1, 2013 – December 31, 2016 for more details.

Asset Class	Benchmark	Target Allocation <sup>(1)</sup>	Geometric Real Rate of Return <sup>(2)</sup>
U.S. Equities	Dow Jones U.S. Total Stock Market Index	10.50%	5.40%
Private Equity	Cambridge Associates Global Private Equity & Venture Capital Index <sup>(3)</sup>	18.00%	8.40%
Global Equities	MSCI World (Net) Index	2.50%	5.70%
International Equities – Developed Markets	MSCI World ExUSA (Net) Index	10.00%	5.40%
International Equities – Emerging Markets	MSCI Emerging Markets (Net) Index	7.00%	5.90%
Investment – Grade Bonds	Bloomberg Barclays U.S. Aggregate Bond Index	3.00%	1.60%
Strategic Credit	FTSE High-Yield Cash-Pay Capped Index	12.00%	4.39%
Direct Lending	S&P/ LSTA Leveraged Loan Index	11.00%	7.95%
Distressed Debt	Cambridge Associates Distressed Securities Index <sup>(4)</sup>	2.00%	7.20%
REIT Equities	67% FTSE NAREIT Equity REITs Index + 33% S&P Global REIT (Net) Index	2.00%	4.15%
Master Limited Partnerships (MLPs)	Alerian MLP Index	3.00%	5.35%
Private Real Estate Partnerships	Cambridge Associates Real Estate Index <sup>(5)</sup>	6.00%	6.30%
Hedge Funds	Hedge Fund Research, Inc. (HFRI) Fund of Funds Composite Index	13.00%	3.90%

<sup>(1)</sup> Target asset allocation adopted at the April 2019 TCDRS Board meeting

<sup>(2)</sup> Geometric real rates of return equal the expected return minus the assumed inflation rate of 1.70%, per Cliffwater's 2019 capital market assumptions.

<sup>(3)</sup> Includes vintage years 2006 – present of Quarter Pooled Horizon IRRs.

(4) Includes vintage years 2005 -- present of Quarter Pooled Horizon IRRs.

<sup>(5)</sup> Includes vintage years 2007 – present of Quarter Pooled Horizon IRRs.

#### **Discount Rate**

The discount rate used to measure the Total Pension Liability was 8.10%. The projection of cash flows used to determine the discount rate assumed that employee and employer contributions will be made at the rates specified in statute. Based on that assumption, the pensions plan's Fiduciary Net Position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the Total Pension Liability.

	_		lı	crease/(Decrease)		
Changes in Net Pension	-	Total Pension		Fiduciary		Net Pension
Liability / (Asset)		Liability		Net Position		Liability/ (Asset)
	-	(a)		(b)		(a)-(b)
Balances as of December 31, 2017	\$	27,225,896	\$	26,203,316	\$	1,022,580
Changes for the Year:						-
Service Cost		1,085,351				1,085,351
Interest on Total Pension Liability <sup>(1)</sup>		2,252,712				2,252,712
Effect of Plan Changes <sup>(2)</sup>		2,393,186				2,393,186
Effects of Economic/Demographic- Gains or Losses		66,739				66,739
Effect of Assumptions Changes or Inputs		-				-
Refund of Contributions		(117,593)		(117,593)		-
Benefit Payments		(902,229)		(902,229)		-
Administrative Expenses				(20,987)		20,987
Member Contributions				590,088		(590,088)
Net Investment Income				(483,528)		483,528
Employer Contributions				844,668		(844,668)
Other <sup>(3)</sup>			_	14,994	-	(14,994)
Balances as of December 31, 2018	\$_	32,004,062	\$_	26,128,729	\$_	5,875,333

## Changes in Net Pension Liability / (Asset)

<sup>(1)</sup> Reflects the change in the liability due to the time value of money. TCDRS does not charge fees or interest.

(2) Reflects plan changes adopted effective in 2019. Also reflects increase in substantively automatic COLA valued.

<sup>(3)</sup> Relates to allocation of system-wide items.

## **Sensitivity Analysis**

The following presents the net pension liability of the county/district, calculated using the discount rate of 8.10%, as well as what the Bandera County net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (7.10%) or 1 percentage point higher (9.10%) than the current rate.

	1%		Current			1%
	Decrease		Discount Rate		_	Increase
		7.10%	-	8.10%	-	9.10%
Total Pension Liability	\$	36,412,847	\$	32,004,062	\$	28,326,544
Fiduciary Net Position	-	26,128,729		26,128,729	_	26,128,729
Net Pension Liability/(Asset)	\$	10,284,118	\$_	5,875,333	\$_	2,197,815

Prepaid Expense/(Income)		January 1, 2018 to December 31, 2018
Service Cost	\$	1,085,351
Interest on Total Pension Liability <sup>(1)</sup>	ψ	2,252,712
Effect of Plan Changes		2,393,186
Administrative Expenses		20,987
Member Contributions		(590,088)
Expected Investment Return Net of Investment Expenses		(2,138,708)
Recognition of Deferred Inflows/Outflows of Resources		
Recognition of Economic/Demographic Gains or Losses		(183,349)
Recognition of Assumption Changes or Inputs		84,575
Recognition of Investment Gains or Losses		700,469
Other <sup>(2)</sup>	_	(14,994)
Pension Expense/(Income)	\$_	3,610,141

## Pension Expense / (Income)

<sup>(1)</sup> Reflects the change in the liability due to the time value of money. TCDRS does not charge fees or interest.

<sup>(2)</sup> Relates to allocation of system-wide items.

As of December 31, 2018, the deferred inflows and outflows of resources are as follows:

Deferred Inflows / Outflows of Resources	-	Deferred Inflows of Resources	 Deferred Outflows of Resources
Differences between expected and actual experience	\$	277,859	\$ 53,391
Changes of assumptions		-	143,650
Net difference between projected and actual earnings		-	1,668,109
Contributions made subsequent to measurement date		N/A	668,139

Amounts currently reported as deferred outflows of resources and deferred inflows of resources related to pensions, excluding contributions made subsequent to the measurement date, will be recognized in pension expense as follows:

Year ended December 31	_	
2019	\$	514,059
2020		283,796
2021		251,640
2022		537,796
2023		-
Thereafter <sup>(1)</sup>		-

<sup>(1)</sup> Total remaining balance to be recognized in future years, if any. Note that additional future deferred inflows and outflows of resources may impact these numbers.

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## 3. J. GROUP TERM LIFE FUND

#### **Plan Description**

A description of the OPEB plan pursuant to Paragraph 50 of GASB Statement No. 75 is as follows:

- a. Bandera County participates in the retiree Group Term Life program for the Texas County & District Retirement System (TCDRS), which is a statewide, multiple-employer, public employee retirement system.
- b. A brief description of benefit terms:
  - 1) All full-and part-time non-temporary employees participate in the plan, regardless of the number of hours they work in a year and are eligible for the TCDRS pension plan. Only employers that have elected participation in the retiree Group Term Life program are included in the OPEB plan.
  - 2) The plan provides a \$5,000 post-retirement death benefit to beneficiaries to services retirees and disability retirees of employers that have elected participation in the retiree GTL program.
  - 3) The OPEB benefit is a fixed \$5,000 lump-sum benefit.
  - 4) No future increases are assumed in the \$5,000 benefit amount.
  - 5) Benefit terms are established under the TCDRS Act. Participation in the retiree GTL program is optional and the employer may elect to opt out (or opt into) coverage as of Jan. 1 each year.
- c. Membership information is shown in the chart below.
- d. Contributions made to the retiree GTL Program are held in the GTL Fund. The GTL fund does not meet the requirements of a trust under Paragraph 4b of GASB 75, as the assets of the GTL fund can be used to pay active GTL benefits which are not part of the OPEB plan.
- e. Benefits terms are established under the TCDRS Act. Participation in the retiree GTL program is optional and the employer may elect to opt out of (or opt into) coverage as of Jan. 1 each year. The county's contribution rate for the retiree GTL program is calculated annually on an actuarial basis, and is equal to the cost of providing a one-year death benefit equal to \$5,000.

#### Members covered by benefit terms.

At the December 31, 2018 valuation and measurement date, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	83	
Inactive employees entitled to but not yet receiving benefits	38	
Active employees	215	
	336	

#### Contributions

For GASB 75 purposes, the OPEB plan is not a cost sharing plan as the employer's benefit payment for the year are treated as being equal to its annual retiree GTL contributions. Employers in the TCDRS Group Term Life (GTL) Program make a combined contribution for both active and retiree coverage; however, only the retiree coverage is considered an OPEB plan and therefore only the contributions associated with retirees covered are included under GASB 75.

The following table shows a breakdown of the employer's contributions to the GTL program for the calendar year 2018. The contributions for retiree GTL coverage are assigned to the OPEB plan under GASB 75 and are used to determine the benefit payments used to calculate changes in total OPEB liability. The contributions for active coverage are not considered an OPEB benefit under GASB 75.

Coverage Type	2018 GTL Rate	Amount	<b>Financial Reporting</b>
Active Member GTL Benefit	0.30%	25,289	No change from prior year
Retiree GTL Benefit	0.11%	9,273	GASB 75

Employer OPEB contributions made in the fiscal year, but subsequent to the measurement date of December 31, 2018 should be reflected as a deferred outflow. As previously noted, only contributions to the GTL program for retiree coverage should be included under GASB 75. Therefore, once the total GTL contributions made subsequent to the measurement date have been determined, this amount should be multiplied by the portion attributable to retiree coverage to determine the OPEB contributions made subsequent to the measurement date that should be reported under GASB 75. This proportion is 33.33333%, allocated as follows:

Coverage Type	2019 GTL Rate	Amount	Financial Reporting
Active Member GTL Benefit	0.26%	66.66667%	No change from prior year
Retiree GTL Benefit	0.13%	33.33333%	GASB 75

The employee contribution rate and the employer contribution rate may be changed by the governing body of the employer within the options available in the TCDRS Act. The County's contributions to TCDRS for the year ended September 30, 2019 were \$34,709, and were equal to the required contributions.

## **Total OPEB Liability**

The County's Total OPEB Liability (NPL) was measured as of December 31, 2018, and was determined by an actuarial valuation as of that date.

## Actuarial assumptions:

The Total OPEB Liability as of December 31, 2018 actuarial valuation was determined using the following actuarial assumptions:

Valuation Timing	Actuarially determined contribution rates are calculated on a calendar year basis as of December 31, two years prior to the end of the fiscal year in which the contributions are reported.
Actuarial Cost Method	Entry Age Normal
Amortization Method Recognition of Economic/Demographic Gains or Losses	Straight-Line amortization over Expected Working Life
Recognition of Assumptions, Changes or Inputs	Straight-Line amortization over Expected Working Life
Asset Valuation Method	Does not apply
Inflation	Does not apply
Salary Increases	Does not apply
Investment Rate of Return (Discount Rate)	4.10% 20 Year Bond GO Index published by bondbuyer.com as of December 27, 2018.

Cost of Living Adjustments	Does not apply
Disability	Members who become disabled are eligible to commence benefit payments regardless of age.
Mortality	RP-2014 Mortality Tables
Retirement	Deferred members are assumed to retire (100% probability) at the later of: a) age 60 b) earliest retirement eligibility ** For all eligible members ages 75 and later, retirement is assumed to occur immediately.
Other Termination of Employment	For non-depositing members who are not vested, 100% are assumed to elect a withdrawal. No termination after eligibility for retirement is assumed.

#### **Discount Rate**

The TCDRS GTL program is treated as an unfunded OPEB plan because the GTL trust covers both active and retirees and the assets are not segregated for these groups. Under GASB 75 (paragraph 155), the discount rate for an unfunded OPEB plan should be based on a 20-year tax-exempt AA or higher Municipal Bonds. Therefore, a discount rate of 4.10% based on the 20 Year Bond Go Index published by bondbuyer.com is used as of the measurement date of December 31, 2018.

		Changes in Total OPEB Liability
Balances as of December 31, 2017	\$	418,289
Changes for the year:		
Service Cost		19,588
Interest on total OPEB liability <sup>(1)</sup>		14,905
Changes of benefit terms <sup>(2)</sup>		-
Effect of economic/demographic experience		1,357
Effect of assumptions changes or inputs		(45,947)
Benefit payments		(9,273)
Other		-
Balance as of December 31, 2018	\$ _	398,919

## **Changes in Total OPEB Liability**

<sup>(1)</sup> Reflects the change in liability due to the time value of money. TCDRS does not charge fees or interest.

<sup>(2)</sup> No plan changes are valued.

<sup>(3)</sup> Reflects change in discount rate and the new assumptions adopted based on the January 1, 2013-December 31, 2016 Investigation of Experience

## Sensitivity Analysis

The following presents the Total OPEB liability of the employer, calculated using the discount rate of 4.10%, as well as what the Bandera County Total OPEB Liability would be if it were calculated using a discount rate that is 1 percentage point lower (3.10%) or 1 percentage point higher (5.10%) than the current rate.

	1%	Current	1%
	Decrease	Discount Rate	Increase
	3.10%	4.10%	5.10%
Total OPEB Liability	\$ 471,694	\$ 398,919	\$ 341,924

#### **OPEB** Expense/ (Income)

1	
	January 1, 2018 to
	December 31, 2018
Service Cost	19,588
Interest on total OPEB liability <sup>(1)</sup>	14,905
Effect of plan changes	-
Recognition of deferred inflows/outflows of resources	
Recognition of economic/demographic gains or losses	(2,554)
Recognition of assumption changes or inputs	(5,104)
Other	-
OPEB expense/(income)	26,835

(1) Reflects the change in liability due to the time value of money. TCDRS does not charge fees or interest

As of December 31, 2018, the deferred inflows and outflows of resources are as follows:

Deferred Inflows/ Outflows of Resources	Deferred Inflows of Resources	•	Deferred Outflows of Resources
Differences between expected and actual experience	\$ 13,900	\$	1,131
Changes of assumptions	38,289		12,771
Contributions made subsequent to measurement date	N/A		8,574

Amounts currently reported as deferred outflows of resources and deferred inflows of resources related to OPEB benefits, excluding contributions made subsequent to the measurement date, will be recognized in OPEB expense as follows:

Year ended December 31	
2019	\$ (7,658)
2020	(7,658)
2021	(7,658)
2022	(7,658)
2023	(7,655)
Thereafter <sup>(1)</sup>	-

<sup>(1)</sup> Total remaining balance to be recognized in future years, if any. Note that additional future deferred inflows and outflows of resources may impact these numbers.

## 3. K. DEFERRED COMPENSATION PLAN

The County offers all its employees deferred compensation programs through Nationwide Retirement Solutions, Inc. and the Variable Annuity Life Insurance Company (VALIC). The plans, created in accordance with Internal Revenue Code Section 457, permits participants to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death or unforeseeable emergency.

All amounts of compensation deferred under the plans, all property and rights purchased with those amounts and all income attributable to those amounts, property, or rights are (until paid or made available to the employee or other beneficiary) solely the property and rights of the County, subject only to the claims of the County's general creditors. Participants' rights under the plan are equal to those of general creditors of the County in an amount equal to the fair market value of the deferred account for each participant.

The County has no liability for losses under the plans, but does have the duty of due care that would be required of an ordinary prudent investor. The County believes that it is unlikely that it will use the assets to satisfy the claims of general creditors in the future.

At September 30, 2019, the participants had balances of \$761,822 in Nationwide and \$855,600 in VALIC.

## 3. L. SUBSEQUENT EVENTS

The County has evaluated subsequent events through March 24, 2020, the date which the financial statements were available to be issued. The County is not aware of any subsequent events that materially impact the financial statements.

REQUIRED SUPPLEMENTARY INFORMATION

EXHIBIT G-1

## BANDERA COUNTY, TEXAS SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - GENERAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2019

		Budgeted Amounts			Actual Amounts		Variance With Final Budget	
	C	Driginal		Final	(GAAP BASIS)			ositive or Negative)
REVENUES:								
Taxes:								
Property Taxes	\$	9,871,175	\$	9,871,175	\$	9,688,689	\$	(182,486)
General Sales and Use Taxes		535,000		535,000		771,036		236,036
Other Taxes		14,400		14,400		23,715		9,315
Licenses and Permits		49,100		49,100		63,178		14,078
Intergovernmental Revenue and Grants		88,400		88,400		115,170		26,770
Charges for Services		1,039,900		1,039,900		1,190,137		150,237
Fines		170,000		170,000		273,310		103,310
Investment Earnings		40,000		40,000		244,390		204,390
Other Revenue		38,400		38,400		65,371		26,971
Total Revenues		11,846,375		11,846,375		12,434,996		588,621
EXPENDITURES:								
Current:								
General Administration		3,610,712		4,973,063		3,118,668		1,854,395
Law Enforcement		4,264,734		4,264,784		3,693,725		571,059
Corrections		1,899,046		1,899,046		1,836,624		62,422
Road and Bridge		281,489		281,489		269,294		12,195
Health & Human Services		361,548		361,548		474,155		(112,607)
Administration of Justice		2,574,354		2,574,354		2,589,256		(14,902)
Community & Economic Development		159,534		159,534		424,659		(265,125)
Total Expenditures		13,151,417		14,513,818		12,406,381		2,107,437
Excess (Deficiency) of Revenues Over (Under) Expenditures		(1,305,042)		(2,667,443)		28,615		2,696,058
OTHER FINANCING SOURCES (USES):								
Insurance Proceeds		5,000		5,000		22,904		17,904
Transfers Out (Use)		-		-		(234)		(234)
Total Other Financing Sources (Uses)		5,000		5,000		22,670		17,670
Net Change		(1,300,042)		(2,662,443)		51,285		2,713,728
Fund Balance - October 1 (Beginning)		8,278,043		8,278,043		8,278,043		-
	<u></u>	( 070 001	¢	E (1E (00		0.220.200		2 712 720
Fund Balance - September 30 (Ending)	\$ 	6,978,001	\$	5,615,600	\$ =====	8,329,328	\$	2,713,728

The notes to the financial statements are an integral part of this statement.

## BANDERA COUNTY, TEXAS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - ROAD AND BRIDGE FUND FOR THE YEAR ENDED SEPTEMBER 30, 2019

						Actual		ance With	
	Budgeted Amounts			GAAP BASIS		Final Budget Positive or			
	C	riginal		Final		(See Note)		(Negative)	
REVENUES:									
Property Taxes	\$	2,282,533	\$	2,282,533	\$	2,261,191	\$	(21,342)	
Licenses and Permits		537,000		537,000		588,107		51,107	
Intergovernmental Revenue and Grants		28,000		28,000		72,381		44,381	
Charges for Services		500		500		943		443	
Investment Earnings		10,000		10,000		76,671		66,671	
Other Revenue		15,000		15,000		1,314		(13,686)	
Total Revenues		2,873,033		2,873,033		3,000,607		127,574	
EXPENDITURES:									
Road and Bridge		3,049,187		3,087,325		2,650,685		436,640	
Total Expenditures		3,049,187		3,087,325		2,650,685		436,640	
Excess (Deficiency) of Revenues Over (Under) Expenditures		(176,154)		(214,292)		349,922	<b></b>	564,214	
OTHER FINANCING SOURCES (USES):									
Insurance Proceeds				26,000		26,000		*	
Total Other Financing Sources (Uses)		-		26,000		26,000		-	
Change in Fund Balance		(176,154)		(188,292)		375,922		564,214	
Fund Balance - October 1 (Beginning)		2,382,773		2,382,773		2,382,773		-	
Fund Balance - September 30 (Ending)	\$	2,206,619	\$	2,194,481	\$	2,758,695	\$	564,214	

## BANDERA COUNTY, TEXAS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - AMBULANCE FUND FOR THE YEAR ENDED SEPTEMBER 30, 2019

						Actual		ance With
	Budgeted Amounts			GAAP BASIS		Final Budget Positive or		
	0	riginal		Final	(See Note)		(Negative)	
REVENUES:								
Property Taxes	\$	613,762	\$	613,762	\$	603,604	\$	(10,158)
Intergovernmental Revenue and Grants		50,000		50,000		71,516		21,516
Charges for Services		736,000		736,000		949,500		213,500
Investment Earnings		2,000		2,000		29,351		27,351
Contributions & Donations from Private		-		-		100		100
Other Revenue		50		50		40,080		40,030
Total Revenues		1,401,812		1,401,812		1,694,151		292,339
EXPENDITURES:								
Health & Human Services		1,898,567		1,921,522		1,692,815		228,707
Total Expenditures		1,898,567		1,921,522		1,692,815		228,707
Excess (Deficiency) of Revenues Over (Under) Expenditures		(496,755)		(519,710)		1,336		521,046
OTHER FINANCING SOURCES (USES):								
Insurance Proceeds		-		L		31,739	-	31,739
Total Other Financing Sources (Uses)		-		-	_	31,739		31,739
Change in Fund Balance		(496,755)		(519,710)		33,075		552,785
Fund Balance - October 1 (Beginning)		1,096,058		1,096,058		1,096,058		-
Fund Balance - September 30 (Ending)	\$	599,303	\$	576,348	\$	1,129,133	\$	552,785

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# BANDERA COUNTY, TEXAS SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS TEXAS COUNTY & DISTRICT RETIREMENT SYSTEM

#### FOR THE YEAR ENDED SEPTEMBER 30, 2019

	PI	FY 2019 an Year 2018	FY 2018 Plan Year 2017
A. Total Pension Liability			
Service Cost	\$	1,085,351	\$ 1,106,668
Interest (on the Total Pension Liability)		2,252,712	2,064,156
Changes of Benefit Terms		2,393,186	136,901
Difference between Expected and Actual Experience		66,739	(122,651)
Changes of Assumptions		-	147,693
Benefit Payments, Including Refunds of Employee Contributions		(1,019,823)	(948,746)
Net Change in Total Pension Liability	\$	4,778,165	\$ 2,384,021
Total Pension Liability - Beginning		27,225,896	24,841,875
Total Pension Liability - Ending	\$	32,004,061	\$ 27,225,896
B. Total Fiduciary Net Position			
Contributions - Employer	\$	844,658	\$ 764,343
Contributions - Employee		590,088	564,390
Net Investment Income		(483,528)	3,296,122
Benefit Payments, Including Refunds of Employee Contributions		(1,019,823)	(948,746)
Administrative Expense		(20,987)	(17,426)
Other		15,004	4,928
Net Change in Plan Fiduciary Net Position	\$	(74,588) \$	3,663,611
Plan Fiduciary Net Position - Beginning		26,203,316	22,539,706
Plan Fiduciary Net Position - Ending	\$	26,128,728 \$	26,203,317
C. Net Pension Liability	\$	5,875,333 \$	1,022,579
D. Plan Fiduciary Net Position as a Percentage of Total Pension Liability		81.64%	96.24%
E. Covered Payroll	\$	8,429,833 \$	8,062,707
F. Net Pension Liability as a Percentage of Covered Payroll		69.70%	12.68%

Note: GASB 68, Paragraph 46, a and b requires that the data in this schedule be presented for the time period covered by the measurement date rather than the governmental entity's current fiscal year.

Note: Only five years of data are presented in accordance with GASBS #68, paragraph 138. "The information for all periods for the 10-year schedules that are required to be presented as required supplementary information may not be available initially. In these cases, during the transition period, that information should be presented for as many years as are available. The schedules should not include information that is not measured in accordance with the requirements of this Statement."

	FY 2017	FY 2016	FY 2015
Pl	an Year 2016	Plan Year 2015	 Plan Year 2014
\$	1,173,888	\$ 1,114,399	\$ 1,072,594
	1,864,767	1,771,095	1,609,200
	-	(579,646)	23,438
	(210,760)	(757,891)	160,505
	-	275,178	-
	(848,128)	(842,230)	(615,726)
\$	1,979,767	\$ 980,905	\$ 2,250,011
	22,862,108	21,881,203	19,631,192
\$	24,841,875	\$ 22,862,108	\$ 21,881,203
\$	756,593	\$ . 743,611	\$ 742,320
	562,368	550,098	537,913
	1,522,595	(219,880)	1,254,017
	(848,128)	(842,230)	(615,726)
	(16,571)	(14,728)	(14,934)
	6,237	48,413	(37,702)
\$	1,983,094	\$ 265,284	\$ 1,865,887
	20,556,612	20,291,329	18,425,442
\$	22,539,706	5 20,556,613	\$ 20,291,329
\$	2,302,169	\$ 2,305,495	\$ 1,589,874
	90.73%	89.92%	 92.73%
5	8,033,828	5 7,858,536	\$ 7,684,473
	28.66%	29.34%	20.69%

#### BANDERA COUNTY REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF EMPLOYER CONTRIBUTIONS FOR THE YEAR ENDED SEPTEMBER 30, 2019

Year Ending December 31	Actuarially Determined Contribution <sup>(1)</sup>	Actual Employer Contribution <sup>(1)</sup>	Contribution Deficiency (Excess)	Pensionable Covered Payroll <sup>(2)</sup>	Actual Contribution as a % of Covered Payroll
2009	434,264	434,264	-	5,435,092	8.0%
2010	550,733	550,733	-	6,265,447	8.8%
2011	602,843	602,843		6,758,324	8.9%
2012	631,706	631,706	-	6,957,111	9.1%
2013	671,036	671,036	-	7,131,089	9.4%
2014	742,320	742,320	-	7,684,473	9.7%
2015	743,418	743,611	(193)	7,858,536	9.5%
2016	756,593	756,593	-	8,033,828	9.4%
2017	764,343	764,343	-	8,062,707	9.5%
2018	844,668	844,668	-	8,429,833	10.0%

<sup>(1)</sup> TCDRS calculates actuarially determined contributions on a calendar year basis. GASB Statement No. 68 indicates the employer should report employer contribution amounts on a fiscal year basis. If additional assistance is needed, please contact TCDRS.

<sup>(2)</sup> Payroll is calculated based on contributions as reported to TCDRS.

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#### BANDERA COUNTY NOTES TO THE SCHEDULE OF CONTRIBUTIONS SEPTEMBER 30, 2019

Valuation Date: Actuarially determined contribution rates are calculated as of December 31, two years prior to the end of the fiscal year in which the contributions are reported

#### Methods and assumptions used to determine contribution rates:

Actuarial Cost Method	Entry Age
Amortization Method	Level percentage of payroll, closed
Remaining Amortization Period	13.2 years (based on contribution rate calculated in 12/31/2018 valuation)
Asset Valuation Method	5-year smoothed market
Inflation	2.75%
Salary Increases	Varies by age and service. 4.9% average over career including inflation.
Investment Rate of Return	8.00%, net of investment expenses, including inflation
Retirement Age	Members who are eligible for service retirement are assumed to commence receiving benefit payments based on age. The average age at service retirement for recent retirees is 61.
Mortality	130% of the RP-2014 Healthy Annuitant Mortality Table for males and 110% of the RP-2014 Healthy Annuitant Mortality Table for females, both projected with 110% of the MP-2014 Ultimate scale after 2014.
Changes in Assumptions and Methods Reflected in the	2015: New inflation, mortality and other assumptions reflected
Schedule of Employer Contributions*	2017: New mortality assumptions were reflected
Changes in Plan Provisions Reflected in the Schedule of	2015: Employer contributions reflect that a 1% flat COLA was adopted.
Employer Contributions*	2016: No changes in plan provisions were reflected in the Schedule.
	2017: New Annuity Purchase Rates were reflected for benefits earned after 2017.
	2018: Employer contributions reflect that a 2% flat COLA was adopted.

<sup>\*</sup> Only changes that affect the benefit amount and that are effective 2015 and later are shown in the Notes to Schedule.

# BANDERA COUNTY, TEXAS SCHEDULE OF CHANGES IN THE TOTAL OPEB LIABILITY AND RELATED RATIOS TEXAS COUNTY & DISTRICT RETIREMENT SYSTEM FOR THE YEAR ENDED SEPTEMBER 30, 2019

	Pla	FY 2019 n Year 2018	FY 2018 Plan Year 2017
Total OPEB Liability			
Service Cost	\$	19,588	\$ 17,872
Interest on the Total OPEB Liability		14,905	15,456
Changes of Benefit Terms		-	-
Difference between Expected and Actual Experience		1,357	(19,460)
Changes of Assumptions		(45,947)	17,879
Benefit Payments*		(9,273)	(8,869)
Net Change in Total OPEB Liability		(19,370)	22,878
Total OPEB Liability - Beginning		418,289	395,411
Total OPEB Liability - Ending	\$	398,919	\$ 418,289
Covered Payroll	\$	8,429,833	\$ 8,062,707
Total OPEB Liability as a Percentage of Covered Payroll		4.73%	5.19%

\*The Supplemental Death Benefit Fund is considered to be an unfunded OPEB plan under GASB 75. Because of this benefit payments are treated as being equal to the employer's yearly contributions for retirees.

Note: GASB Codification, Vol. 2, P52.139 states that the information on this schedule should be determined as of the measurement date of the plan.

As required by GASB 75, this schedule will be built prospectively as the information becomes available until 10 years of information is presented.

#### BANDERA COUNTY NOTES TO THE SCHEDULE OF CHANGES IN THE TOTAL OPEB LIABILITY AND RELATED RATIOS SEPTEMBER 30, 2019

Valuation Date: Actuarially determined contribution rates are calculated as of December 31, two years prior to the end of the fiscal year in which the contributions are reported

#### Methods and assumptions used to determine contribution rates:

Actuarial Cost Method	Entry Age
Amortization Method Recognition of economic /demographic gains or losses Recognition of assumptions changes or inputs	Straight-Line amortization over Expected Working Life Straight-Line amortization over Expected Working Life
Asset Valuation Method	Does not apply
Inflation	Does not apply
Salary Increases	Does not apply
Investment Rate of Return (Discount Rate)	3.44%, 20 Year Bond GO Index published by bondbuyer.com as of December 28, 2017.
Cost of Living Adjustment	Does not apply
Disability	Members who become disabled are eligible to commence benefit payments regardless of age.
Mortality	RP-2014 Healthy Annuitant Mortality Table
Retirement	Deferred member are assumed to retire (100% probability at the later of: a) age 60 b) earliest retirement eligibility
Other Termination of Employment	The rate of assumed future termination from active participation in the plan vary. No termination after eligibility for retirement is assumed.

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SUPPLEMENTARY INFORMATION

## BANDERA COUNTY, TEXAS COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS SEPTEMBER 30, 2019

	H	l I otel/Motel Tax	i	14 Mansfield Park	L	15 Indigent Iealth Care	16 Sanitary Landfill
		Fund		Fund	1	Fund	Fund
ASSETS							
Cash and Cash Equivalents	\$	293,243	\$	108,462	\$	177,026	\$ 268,509
Taxes Receivable		-		10,120		17,174	-
Allowance for Uncollectible Taxes (credit)		-		(2,530)		(4,294)	-
Accounts Receivable (Net)		10,774		304		228	1,911
Total Assets	\$	304,017	\$	116,356	\$	190,134	\$ 270,420
LIABILITIES							
Accounts Payable	\$	32,207	\$	2,097	\$	49	\$ 15,159
Wages and Salaries Payable		-		1,814		1,786	3,418
Total Liabilities		32,207		3,911		1,835	 18,577
DEFERRED INFLOWS OF RESOURCES							
Unavailable Revenue - Property Taxes		-		6,936		11,769	-
Total Deferred Inflows of Resources				6,936		11,769	 -
FUND BALANCES							
Other Restricted Fund Balance		271,810		-		-	-
Other Committed Fund Balance		-		105,509		176,530	251,843
Total Fund Balances		271,810		105,509		176,530	 251,843
Total Liabilities, Deferred Inflows & Fund Balances	\$	304,017	\$	116,356	\$	190,134	\$ 270,420

 18 heriff's	Chi	22 Id Abuse	 25 Juvenile		27 Sheriff's	 28 Law	Co	30 ounty Clerk		31 Records		32 ourthouse
ax Sale		evention	Probation		sized Asset	Library		cords Mgmt	р	reservation		Security
Fund		Fund	ocal Fund	50	Fund	Fund	not	Fund	1	Fund		Fund
\$ 1,481	\$	1,223	\$ 163,478	\$	38,608	\$ 21,352	\$	172,944	\$	6,065	\$	20,939
-		-	22,234		-	-		-		-		-
-		-	(5,559)		-	-		-		-		-
-		-	294		-	-		-		-	_	-
\$ 1,481	\$	1,223	\$ 180,447	\$	38,608	\$ 21,352	\$	172,944	\$	6,065	\$	20,939
\$ -	\$	-	\$ -	\$	_	\$ 595	\$	59	\$	256	\$	-
-		-	9,749		-	-		1,082		-		-
 -		-	 9,749		-	 595		1,141		256		-
-		-	15,237		-	-		-		-		-
 		-	 15,237		_	 -				-		-
-		1,223	155,461		38,608	20,757		171,803		5,809		20,939
1,481		-	-		-	-		-		-		-
 1,481		1,223	 155,461		38,608	 20,757		171,803		5,809		20,939
\$ 1,481	\$	1,223	\$ 180,447	\$	38,608	\$ 21,352	\$	172,944	\$	6,065	\$	20,939

## BANDERA COUNTY, TEXAS COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS SEPTEMBER 30, 2019

	33	34	36	45
	Juvenile	Juvenile	Juvenile	Alternative
	Probation	Probation	Probation	Dispute
	State Fund	Mental Health	Title IV-E	Resolution
ASSETS				
Cash and Cash Equivalents	\$	· \$ 781	\$ 66	\$ 10,368
Taxes Receivable	-		-	-
Allowance for Uncollectible Taxes (credit)	-		-	-
Accounts Receivable (Net)		-	-	-
Total Assets	\$	\$ 781	\$ 66	\$ 10,368
LIABILITIES				
Accounts Payable	\$ -	- \$ -	\$-	\$-
Wages and Salaries Payable	-	-	-	-
Total Liabilities		-	-	
DEFERRED INFLOWS OF RESOURCES				
Unavailable Revenue - Property Taxes	-	-	-	-
Total Deferred Inflows of Resources			-	
FUND BALANCES				
Other Restricted Fund Balance	-	781	66	10,368
Other Committed Fund Balance	-	-	-	-
Total Fund Balances		781	66	10,368
Total Liabilities, Deferred Inflows & Fund Balances	\$-	\$ 781	\$ 66	\$ 10,368

	46		48		49		51		52		55		56	5	57
Ap	pellate	Gua	ardianship	Ho	ot Check		Family	A	Attorney	E	District	Сс	unty Clerk	Co	unty
	dicial		Fee	С	ollection	P	rotection		Pre-Trial	Cler	k Records	Rec	cords Mgmt		orney
Syste	m Fund		Fund		Fund		Fund	C	Diversion	Mg	mt Fund		Fund	Forfe	itures
\$	1,282	\$	17,319	\$	3,653	\$	819	\$	33,302	\$	9,931	\$	169,490	\$	
	-		-		-		-		-		-		-		
	-		-		-		-		- 670		-		-		
\$	1,282	\$	17,319	\$	3,653	\$	819	\$	33,972	\$	9,931	\$	169,490	\$	
\$	1,107	\$	-	\$	-	\$	-	\$	-	\$	-	\$	2,350	\$	
	-		-		-		-		-				-		
	1,107		-		-		-		-				2,350		
	-		-		-		-		-		-		-		
			_				-				-				
	175		17,319		3,653		819		33,972		9,931		167,140		
	**		-		-				-		-		-		
	175		17,319		3,653		819		33,972	<u></u>	9,931		167,140		
5	1,282	\$	17,319	\$	3,653	\$	819	\$	33,972	\$	9,931	\$	169,490	\$	

## BANDERA COUNTY, TEXAS COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS SEPTEMBER 30, 2019

		58		60		63	65
		Justice	Sta	te Funded	Co	urt Records	District
		Court		ining-Law	Pr	eservation	erk Records
	Te	chnology	En	forcement		Fund	 Archive
ASSETS							
Cash and Cash Equivalents	\$	12,034	\$	20,487	\$	37,146	\$ 21,212
Taxes Receivable		-		-		-	-
Allowance for Uncollectible Taxes (credit)		-		-		-	-
Accounts Receivable (Net)		-		-		-	-
Total Assets	\$	12,034	\$	20,487	\$	37,146	\$ 21,212
LIABILITIES							
Accounts Payable	\$	-	\$	-	\$	-	\$ -
Wages and Salaries Payable		-		-		-	-
Total Liabilities	_	-		-		-	 -
DEFERRED INFLOWS OF RESOURCES							
Unavailable Revenue - Property Taxes		-		-		-	-
Total Deferred Inflows of Resources		-		-		-	 -
FUND BALANCES							
Other Restricted Fund Balance		12,034		20,487		37,146	21,212
Other Committed Fund Balance		-		-		-	-
Total Fund Balances		12,034		20,487		37,146	 21,212
Total Liabilities, Deferred Inflows & Fund Balances	\$	12,034	\$	20,487	\$	37,146	\$ 21,212

68	69	85		88		95		Total		Total
Juvenile	Capital	Child	~	TDA		edina Lake	1	Nonmajor		Nonmajor
Commitment RDCTN Grant	Credits Fund	Welfare Board	C	DBG Grant Fund	C	ounty Park Fund	Dat	Special venue Funds	G	overnmental Funds
	 	 		runa		r unu	Rev			runus
\$-	\$ 184,552	\$ 8,448	\$	-	\$	228,877	\$	2,033,098	\$	2,033,098
-	-	-		-		1,073		50,601		50,601
-	-	-		-		(268)		(12,651)		(12,651)
-	 -	 -		-		14		14,195		14,195
\$	\$ 184,552	\$ 8,448	\$		\$	229,696	<u>\$</u>	2,085,243	\$	2,085,243
\$-	\$ -	\$ -	\$	-	\$	553	\$	54,432	\$	54,432
-	-	-		-		4,519		22,368		22,368
-	 -	 -		_	<u> </u>	5,072		76,800		76,800
-	-	_		-		736		34,678		34,678
-	 -	 				736		34,678		34,678
-	184,552	8,448		-		-		1,214,514		1,214,514
-	-	-		-		223,888		759,251		759,251
	 184,552	 8,448				223,888		1,973,765		1,973,765
\$-	\$ 184,552	\$ 8,448	\$	-	\$	229,696	\$	2,085,243	\$	2,085,243

## BANDERA COUNTY, TEXAS COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2019

	Н	l l otel/Motel Tax Fund	N	14 Aansfield Park Fund		15 Indigent ealth Care Fund		16 Sanitary Landfill Fund
REVENUES:								
Taxes: Property Taxes Other Taxes	\$	- 381,547	\$	137,421	\$	235,612	\$	-
Intergovernmental Revenue and Grants Charges for Services Forfeits		-		30,400		21,413		- 312,229
Investment Earnings Contributions & Donations from Private Sources		5,702		2,991		4,288		6,245
Other Revenue		-	-	799		1,699		
Total Revenues		387,249		171,611		263,012		318,474
EXPENDITURES:								
Current: General Administration Law Enforcement		-		-		-		-
Sanitation Health & Human Services Administration of Justice		- - -		-		- 157,709 -		306,941 - -
Parks Community & Economic Development Infrastructure & Environmental		- 304,652 -		153,902 - -		- -		-
Total Expenditures		304,652		153,902		157,709		306,941
Excess (Deficiency) of Revenues Over (Under) Expenditures		82,597		17,709	-	105,303		11,533
OTHER FINANCING SOURCES (USES): Transfers In				-				
Total Other Financing Sources (Uses)		-		-		-		-
Net Change in Fund Balance		82,597		17,709		105,303		11,533
Fund Balance - October 1 (Beginning)	<del></del>	189,213		87,800		71,227	. <u> </u>	240,310
Fund Balance - September 30 (Ending)	\$	271,810	\$	105,509	\$	176,530	\$	251,843

Shei Tax	8 riff's Sale ind	Child Prev	22 I Abuse rention und	Pro	25 venile obation al Fund	27 Sheriff's zed Asset Fund		28 Law Library Fund	30 ounty Clerk cords Mgmt Fund	31 Records eservation Fund	32 ourthouse Security Fund
\$	-	\$	-	\$	303,136	\$ -	\$	-	\$ -	\$ -	\$ -
	-		-		- 66,945	-		-	-	-	-
21	۔ 84,593		246		6,574	-		13,978	57,669	5,603	16,663
20	-		27		4,316	946		472	3,732	71	701
	-		-		- 30	-		-	-	-	-
28	84,593		273		381,001	 946		14,450	 61,401	 5,674	 17,364
28	83,112		-		-	-		-	26,571	7,754	-
	-		-		-	3,621		-	-	-	22,247
	-		-		- 326,197	-		-	-	-	-
	-		-		- 520,197	-		-	-	-	-
	-		-		-	-		11,990	-	-	-
28	33,112	-	-		326,197	 3,621		11,990	 26,571	 7,754	 22,247
	1,481		273		54,804	 (2,675)		2,460	 34,830	 (2,080)	 (4,883)
••••			-		-	 		_	 	 -	 
. <u></u> -	-		-			 -		-	 -	 -	 -
	1,481		273		54,804	(2,675)		2,460	34,830	(2,080)	(4,883)
			950		100,657	 41,283	-	18,297	 136,973	 7,889	 25,822
\$	1,481	\$	1,223	\$	155,461	\$ 38,608	\$	20,757	\$ 171,803	\$ 5,809	\$ 20,939

## BANDERA COUNTY, TEXAS COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2019

	33 Juvenile Probation State Fund	34 Juvenile Probation Mental Health	36 Juvenile Probation Title IV-E	45 Alternative Dispute Resolution
REVENUES:				
Taxes: Property Taxes Other Taxes	\$ - -	\$	\$ - -	\$ - -
Intergovernmental Revenue and Grants Charges for Services Forfeits	159,929	4,211	-	- 7,188
Investment Earnings Contributions & Donations from Private Sources Other Revenue	-	-	2	212
Total Revenues	159,929	4,211	2	7,400
EXPENDITURES:				
Current: General Administration Law Enforcement Sanitation	-	-	-	-
Health & Human Services Administration of Justice Parks Community & Economic Development	- 165,139 -	3,872	- - -	- 6,000 -
Infrastructure & Environmental				
Total Expenditures	165,139	3,872	-	6,000
Excess (Deficiency) of Revenues Over (Under) Expenditures	(5,210)	339	2	1,400
OTHER FINANCING SOURCES (USES): Transfers In	84			
Total Other Financing Sources (Uses)	84		-	-
Net Change in Fund Balance	(5,126)	339	2	1,400
Fund Balance - October 1 (Beginning)	5,126	442	64	8,968
Fund Balance - September 30 (Ending)	<u>\$</u>	\$ 781	\$ 66	\$ 10,368

46 Appellate Judicial System Fund	48 Guardianship Fee Fund	49 Hot Check Collection Fund	51 Family Protection Fund	52 Attorney Pre-Trial Diversion	55 District Clerk Records Mgmt Fund	56 County Clerk Records Mgmt Fund	57 County Attorney Forfeitures
\$	\$	\$	\$ -	\$-	\$	\$-	\$
2,021	2,040	- 840	- 1,215	- 17,039	2,255	- 58,859	
20	-	- 114	- 6	- 642	306	- 3,497	
-	-	-	-	-	-	-	
2,041	2,040	954	1,221	17,681	2,561	62,356	
-	-	-	-	- 1,407	5,928	19,415	
-	-	-	· _	-	-		
3,390	4,450	2,792	1,500	-	-	-	
-	-	-	-	-	-	-	
3,390	4,450	2,792	1,500	1,407	5,928	19,415	
(1,349)	(2,410)	(1,838)	(279)	16,274	(3,367)	42,941	
-	_						
<del>_</del>		-	·		<u>.</u>		
(1,349)	(2,410)	(1,838)	(279)	16,274	(3,367)	42,941	
1,524	19,729	5,491	1,098	17,698	13,298	124,199	
175	\$ 17,319	\$ 3,653	\$ 819	\$ 33,972	\$ 9,931	\$ 167,140	\$

## BANDERA COUNTY, TEXAS COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2019

	58 Justice Court Technology	60 State Funded Training-Law Enforcement	63 Court Records Preservation Fund	65 District Clerk Records Archive
REVENUES:				
Taxes: Property Taxes Other Taxes	\$ - -	\$ - -	\$ - -	\$ - -
Intergovernmental Revenue and Grants Charges for Services Forfeits	- 8,190	7,690	4,018	- 3,990 -
Investment Earnings Contributions & Donations from Private Sources Other Revenue	190 - -	522	821	451 - -
Total Revenues	8,380	8,212	4,839	4,441
EXPENDITURES:				
Current: General Administration Law Enforcement Sanitation Health & Human Services Administration of Justice Parks Community & Economic Development Infrastructure & Environmental	- - - 6,000 - -	6,797 - - - -	- - - - -	- - - - - - - -
Total Expenditures	6,000	6,797	-	-
Excess (Deficiency) of Revenues Over (Under) Expenditures OTHER FINANCING SOURCES (USES):	2,380	1,415	4,839	4,441
Transfers In				
Total Other Financing Sources (Uses)		<b>ب</b>	-	
Net Change in Fund Balance	2,380	1,415	4,839	4,441
Fund Balance - October 1 (Beginning)	9,654	19,072	32,307	16,771
Fund Balance - September 30 (Ending)	<u>\$ 12,034</u>	\$ 20,487	\$ 37,146	\$ 21,212

68 Juvenile Commitment RDCTN Grant	69 Capital Credits Fund	85 Child Welfare Board	88 TDA CDBG Grant Fund	95 Medina Lake County Park Fund	Total Nonmajor Special Revenue Funds	Total Nonmajor Governmental Funds
\$ -	\$-	\$-	\$-	\$ 14,138	\$ 690,307	\$ 690,307
-	-	-	-	-	381,547	381,547
7,567	11,734	-	3,025	-	282,514	282,514
-	-	-	-	189,295	740,312	740,312
-	-	-	-	-	284,593	284,593
-	4,077	215	-	3,890	44,456	44,456
-	-	1,294	-	-	1,294	1,294
-				-	2,528	2,528
7,567	15,811	1,509	3,025	207,323	2,427,551	2,427,551
-	-	_	-	-	342,780	342,780
-	-	-	-	-	34,072	34,072
-	-	-	-	-	306,941	306,941
-	-	2,420	-	-	160,129	160,129
7,875	-	-	-	-	527,215	527,215
-	-	-	-	141,352	295,254	295,254
-	9,409	-	-	-	326,051	326,051
-		-	3,025	-	3,025	3,025
7,875	9,409	2,420	3,025	141,352	1,995,467	1,995,467
(308)	6,402	(911)		65,971	432,084	432,084
150	-	-	-	-	234	234
150					234	234
(158)	6,402	(911)	-	65,971	432,318	432,318
158	178,150	9,359	<b></b>	157,917	1,541,447	1,541,447
	\$ 184,552	\$ 8,448	\$-	\$ 223,888	\$ 1,973,765	\$ 1,973,765

# BANDERA COUNTY, TEXAS COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES ALL AGENCY FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2019

	BALANCE OCTOBER 1 2018	Þ	DDITIONS	E	DEDUCTIONS	ALANCE TEMBER 30 2019
STATE FEE & FINE FUND			· · · · · · · · · · · · · · · · · · ·			 
Assets: Cash and Cash Equivalents Other Receivables	\$ 66,389 825	\$	277,526 555	\$	276,436 825	\$ 67,47 55
Total Assets	\$ 67,214	\$	278,081	\$	277,261	\$ 68,03
Liabilities: Accounts Payable Due to Other Governments	\$ 66,762 452	\$	278,081	\$	277,240	\$ 67,60 43
Total Liabilities	\$ 67,214	\$	278,081	\$	277,261	\$ 68,03
EMS MEMORIALS & DONATIONS FUND Assets: Cash and Cash Equivalents	\$ 1,133	\$	1,010	\$	740	\$ 1,403
Liabilities: Due to Others	\$ 1,133	\$	1,010	\$	740	\$ 1,403
Assets: Cash and Cash Equivalents Investments - Current	\$ 2,748,252 49,970		42,538,666		44,489,636	\$ 797,282
Total Assets	\$ 2,798,222	\$	42,538,788	\$	44,501,632	\$ 835,378
Liabilities: Due to Other Governments Due to Others	\$ 2,707,655 90,567	\$	42,404,362 134,426	\$	44,369,468 132,164	\$ 742,549 92,829
Total Liabilities	\$ 2,798,222	\$	42,538,788	\$	44,501,632	\$ 835,378
TOTAL AGENCY FUNDS Assets:						
Cash and Cash Equivalents Investments - Current Other Receivables	\$ 2,815,774 49,970 825	\$	42,817,202 122 555	\$	44,766,812 11,996 825	\$ 866,16 <sup>2</sup> 38,096 555
Total Assets	\$ 2,866,569	\$	42,817,879	\$	44,779,633	\$ 904,815
Liabilities: Accounts Payable Due to Other Governments	\$ 66,762 2,708,107 91,700	\$	278,081 42,404,362 135,436	\$	277,240 44,369,489 132,904	\$ 67,603 742,980 94,232
Due to Others	91,700		155,450		152,904	74,252

The notes to the financial statements are an integral part of this statement.

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## BANDERA COUNTY, TEXAS COMBINING STATEMENT OF NET POSITION PRIVATE PURPOSE TRUST FUNDS SEPTEMBER 30, 2019

	64 Ambulance Sinking Fund		89 Historical Commission Fund		91 Available School Fund		92 Permanent School Fund	
ASSETS								
Cash and Cash Equivalents	\$	1,245	\$	6,858	\$	4,076	\$	160,492
Total Assets		1,245		6,858		4,076		160,492
LIABILITIES								
Accounts Payable		-		-		3,465		-
Total Liabilities		-		_		3,465		-
NET POSITION								
Unrestricted Net Position		1,245		6,858		611		160,492
Total Net Position	\$	1,245	\$	6,858	\$	611	\$	160,492

97		Total						
Bandera E	MS	Private						
Building	g	Purpose Trust Funds						
Fund								
\$	-	\$	172,671					
\$	-	\$	172,671					
\$	_	\$	3,465					
Ф 		Ψ 						
\$	-	\$	3,465					
	-		169,206					
\$	_	\$	169,206					

## BANDERA COUNTY, TEXAS COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION PRIVATE PURPOSE TRUST FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2019

		64		89		91		92		
Data		Am	Ambulance		Historical		Available		Permanent	
Control		Sinking		Commission		School		School		
Codes		Fund		Fund		Fund		Fund		
ADDITION	S:									
Charges for S	Services	\$	-	\$	700	\$	-	\$	-	
Investment E	arnings		29		147		3,783		-	
Contribution	s & Donations from Private		-		1,521		-		-	
Total	Additions		29		2,368		3,783		_	
DEDUCTIO	NS:									
Other Operat	ing Costs		-		1,574		5,951		-	
Total	Deductions				1,574		5,951		-	
Change in No	et Position		29		794		(2,168)		-	
Total Net Po	sition - October 1 (Beginning)	<b>Marine</b> 1, 1, 1, 1, 1, 1, 1, 1, 1, 1, 1, 1, 1,	1,216		6,064		2,779		160,492	
Total Net Po	sition - September 30 (Ending)	\$	1,245	\$	6,858	\$	611	\$	160,492	

97	Total Private					
Bandera EMS						
Building	Purpose					
Fund	Trust Funds					
\$-	\$ 700					
-	3,959					
-	1,521					
-	6,180					
-	7,525					
	7,525					
-	(1,345)					
	170,551					
5 -	\$ 169,206					

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NEFFENDORF & KNOPP, P.C. Certified Public Accountants

P.O. BOX 874 · 736 S. WASHINGTON ST. FREDERICKSBURG, TEXAS 78624-0874 (830) 997-3348 FAX: (830) 997-3333 Email: info@nkpccpa.com

MEMBER TEXAS SOCIETY OF CERTIFIED PUBLIC ACCOUNTANTS

### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable Judge and Commissioners County of Bandera, Texas Bandera, TX 78003

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Bandera County, Texas (the "County"), as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated March 24, 2020.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal of deficiencies, in internal control such that weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

MEMBER AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS

### Compliance and Other Matters

As part of obtaining reasonable assurance about whether Bandera County, Texas' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

We noted certain matters that we reported to management of the County of Bandera, Texas, in a separate letter dated March 24, 2020.

Sincerely,

Neffendorf + Knopp, P.C.

NEFFENDORF & KNOPP, P.C. Fredericksburg, Texas

March 24, 2020

MEMBER AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS P.O. BOX 874 · 736 S. WASHINGTON ST. FREDERICKSBURG, TEXAS 78624-0874 (830) 997-3348 FAX: (830) 997-3333 Email: info@nkpccpa.com

NEFFENDORF & KNOPP, P.C. Certified Public Accountants

> MEMBER TEXAS SOCIETY OF CERTIFIED PUBLIC ACCOUNTANTS

March 24, 2020

Honorable Judge and Commissioners County of Bandera, Texas Bandera, TX 78003

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Bandera County, Texas for the year ended September 30, 2019. Professional standards require that we provide you with information about our responsibilities under generally accepted auditing standards (and, if applicable, *Government Auditing Standards* and the Uniform Guidance), as well as certain information related to the planned scope and timing of our audit. We have communicated such information in our letter to you dated September 11, 2019. Professional standards also require that we communicate to you the following information related to our audit.

#### Significant Audit Matters

#### Qualitative Aspects of Accounting Practices

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by Bandera County, Texas are described in Note I to the financial statements. No new accounting policies were adopted and the application of existing policies was not changed during the year ended September 30, 2019. We noted no transactions entered into by Bandera County during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statements in the proper period.

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected.

Certain financial statement disclosures are particularly sensitive because of their significance to financial statement users. The financial statement disclosures are neutral, consistent, and clear.

## Difficulties Encountered in Performing the Audit

We encountered no significant difficulties in dealing with management in performing and completing our audit.

#### Corrected and Uncorrected Misstatements

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are clearly trivial, and communicate them to the appropriate level of management. Management has corrected all such misstatements. In addition, none of the misstatements detected as a result of audit procedures and corrected by management were material, either individually or in the aggregate, to the financial statements taken as a whole.

## Disagreements with Management

For purposes of this letter, a disagreement with management is a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

#### Management Representations

We have requested certain representations from management that are included in the management representation letter dated March 24, 2020.

#### Management Consultations with Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the County's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

#### Other Audit Findings or Issues

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the County's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

#### Other Matters

We applied certain limited procedures to the Management Discussion and Analysis; Budgetary Comparison Schedule - General Fund; Budgetary Comparison Schedule – Road and Bridge Fund; the Schedule of Changes in Net Pension Liability and Related Ratios and the Schedule of Employer Contributions, which are required supplementary information (RSI) that supplements the basic financial statements. Our procedures consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We did not audit the RSI and do not express an opinion or provide any assurance on the RSI.

We were engaged to report on the Combining Balance Sheet – Nonmajor Governmental Funds; Combining Statement of Revenues, Expenditures and Changes in Fund Balance – Nonmajor Governmental Funds; Combining Statement of Changes in Assets and Liabilities – All Agency Funds; Combining Statement of Net Position – Private Purpose Trust Funds; and Combining Statement of Revenues, Expenses and Changes in Fund Net Position – Private Purpose Trust Funds, which accompany the financial statements but are not RSI. With respect to this supplementary information, we made certain inquiries of management and evaluated the form, content, and methods of preparing the information to determine that the information complies with accounting principles generally accepted in the United States of America, the method of preparing it has not changed from the prior period, and the information is appropriate and complete in relation to our audit of the financial statements. We compared and reconciled the supplementary information to the underlying accounting records used to prepare the financial statements or to the financial statements themselves.

#### Restriction on Use

This information is intended solely for the use of the Commissioner's Court and management of Bandera County and is not intended to be and should not be used by anyone other than these specified parties.

#### **Other Comments and Recommendations**

Outstanding Checks

#### Commissary Bank Reconciliation

Several old outstanding checks (total \$1,726.26) are being carried on the bank reconciliation. We recommend that the checks be researched for proper disposition (cleared, re-issued, escheated).

We appreciate the cooperation of the County Auditor's offices and the various officials and employees of the County.

Sincerely,

Neffendorf + Kmopp, P.C.

NEFFENDORF & KNOPP, P.C. Fredericksburg, Texas March 24, 2020