## FINANCIAL STATEMENTS AND INDEPENDENT AUDITOR'S REPORT

### COUNTY OF BANDERA, TEXAS

Bandera, Texas

For the Year Ended September 30, 2017

#### COUNTY OF BANDERA, TEXAS

#### BASIC FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION

**SEPTEMBER 30, 2017** 

# COUNTY OF BANDERA, TEXAS . ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED SEPTEMBER 30, 2017

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Independent Auditor's Report

Honorable Judge and County Commissioners County of Bandera Bandera, TX 78003

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Bandera County, Texas, as of and for the year ended September 30, 2017, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Bandera County, Texas, as of September 30, 2017, and the respective changes in financial position, thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis (pages 3 through 9), budgetary comparison information (pages 42 through 44), and the schedule of changes in net pension liability and related ratios, schedule of employer contributions and notes to the schedule of contributions (pages 45 through 47), be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures, to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Bandera County's basic financial statements. The combining nonmajor fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining nonmajor fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining nonmajor fund financial statements are fairly stated in all material respects in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

effendorf + Knopp, P.C.

In accordance with Government Auditing Standards, we have also issued our report dated March 23, 2018, on our consideration of Bandera County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering Bandera County's internal control over financial reporting and compliance.

NEFFENDORF & KNOPP, P.C.

Fredericksburg, Texas

March 23, 2018

## BANDERA COUNTY MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) FOR THE YEAR ENDED SEPTEMBER 30, 2017

Within this section of the Bandera County (County) annual financial report, the Bandera County Commissioners' Court provides a narrative discussion and analysis of the financial activities of the County for the fiscal year ending September 30, 2017. The financial performance is discussed within the context of accompanying financial statements and disclosures, which begin on page 10.

#### Financial Highlights (thousands)

- The County's net position as indicated in the government-wide financial statements are \$20,768.
- Total net position is comprised of the following:
  - 1. Capital assets, net of related debt, of \$8,754 include property and equipment, net of accumulated depreciation.
  - 2. Net position of \$4,006 is restricted by debt covenants and or grantee laws or regulations and capital projects.
  - 3. Unrestricted net position of \$8,008 is available to meet obligations of creditors and citizens.
- The County was able to house prisoners from surrounding counties and started receiving revenue from outside counties in January 2010. The County received \$437, an increase of 24% from 2015-2016.
- The County spent a total of \$125 in services for court appointed attorneys. \$19 was spent in County and Juvenile Court, a \$5 increase from 2015-2016. \$106 was spent in District Court, a \$5 decrease of from 2015-2016. The County received \$14 from the State Comptroller for Indigent Defense, a decrease from \$21 in 2015-2016.
- Indigent health care is an un-funded mandate from the State of Texas; the cost of that service for 2016-2017 was \$160, an increase of approximately 39% from 2015-2016. In order to fund this operation, Bandera County assessed a tax rate of .0012.
- The unreserved fund balance in the general fund as shown in the fund financial statements on page 13 is \$8,174 or 74% of general fund expenditures. This amount is 49% higher than the guidelines recommended by the Commissioner's Court and the State Comptroller's Office.

#### Using This Annual Report

This annual report consists of a series of financial statements. The Statement of Net Position and the Statement of Activities (pages 10 through 12) provide information about the activities of the County as a whole and present a longer-term view of the County's finances. Fund financial statements start on page 13. For governmental activities, these statements tell how these services were financed in the short term as well as what remains for future spending. Fund financial statements also compare actual revenue collection and expenditures to budget. Notes to the financial statement are included to provide additional financial information.

#### **Government-wide Financial Statements**

Government-wide statements include all assets and liabilities using the accrual basis of accounting, which is similar to the accounting methods used by most private-sector entities. Accrual of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

The government-wide financial statements include two statements. One is the *Statement of Net Position*; this statement presents all of the assets and liabilities of the County as a whole, with the difference reported as net position. It answers the question as to whether the financial condition of the County is better or worse as result of the of year's activities. Over time, increases or decreases in the County's net position are one indicator of

whether its financial health is improving or deteriorating. To assess the overall financial condition of the County, one must also consider non-financial conditions such as property tax base and condition of assets.

The other government-wide financial statement is the *Statement of Activities*. This statement reports how each activity is funded by showing grants and program revenues related to each activity and how much reliance is placed on general revenues. The statement relates to the *Statement of Net Position* in that it shows how current operations have changed net position.

#### **Fund Financial Statements**

Funds are established to account for money that is designated for specific purposes by the Commissioners' Court or grantees such as the State of Texas. The fund financial statements differ from the government-wide statements in that they focus on significant funds rather than the County as a whole. Major funds are presented separately; others are aggregated into a single statement. The fund financial statements for major funds begin on page 13. Fund data for non-major funds is included in a combining statement on page 48. The basic funds are classified by type; each type used by the County is described in the following paragraphs.

Governmental funds – Most of the County's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using the modified accrual basis of accounting that measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the County's general government operations and the basic services it provides. Governmental fund information shows the amount of financial resources available in the near future to finance County programs.

In addition to the major government funds Balance Sheet and Statement of Revenues and Expenditures, budgetary comparison statements are included for the general fund and major special revenue fund. Comparison data is also included for all other special revenue funds and the debt service fund. These schedules compare actual revenue and expenditures with adopted and amended budgets.

*Notes to the financial statements* – The notes presented immediately following the basic financial statements to provide additional information to facilitate the understanding of the government-wide and fund financial statements. The notes explain accounting policies and disclose additional information concerning fixed assets, long-term liabilities, and the County retirement plan.

#### The County as a Whole

Our analysis of the County as a whole focuses on net position (Table 1) and changes in net position (Table 2). The Statement of Activities reports annual expenditures by major function along with the charges for services and grant proceeds available to support each function. This presentation shows the cost of services that must be offset by general revenue such as property and sales taxes.

The Summary of Net Position (Table 1) lists assets in the order of liquidity beginning with cash and ending in fixed assets. Receivables include unpaid property taxes and unpaid court cost and fines assessed by the courts. Each receivable is reported net of a reserve for uncollectable accounts. Historical collection data for property taxes shows an average annual collection rate of 98 percent. Total capital assets as reported in the *Statement of Net Position* is \$15,973, this amount is net of accumulated depreciation of \$15,019. With the exception of land, total countywide assets are approximately 50% depreciated. Assets such as machinery and equipment are reported at \$9,421 and are 84% depreciated. We have to conclude that many assets exist with limited useful life that must be replaced in the near future. Liabilities are all payable within one year. Net position at year-end is \$20,768. \$12,759 of net position is restricted for specific purposes as required by state law or by County policy. The \$8,008 in unrestricted net position is available for funding general operations.

The Changes in Net Position (Table 2) itemizes the basic sources of revenue and expenditures as to the services provided. Total revenue for governmental activities was \$19,148; approximately 77% is generated by general

revenues. Total governmental expenditures were \$17,586, resulting in a net increase in net position of \$1,562. More detail about the increase is discussed in the *Financial Analysis of the County Funds*.

Revenues and expenditures for governmental activities are compared in Table 3 showing the relation between the cost of services and the revenue generated from users of the service. This table also shows how much general revenue (property and sales taxes) and grants are needed to provide each service. For the past several years the County has relied on the steady growth of property values and rate increases to meet the demand for services.

Table 1 Net Position (in Thousands)

	<b>Governmental Activities</b>			
	2017	2016		
Cash and Current Investments	12,377	11,105		
Receivables	1,250	1,229		
Capitalized Debt Issuance Costs	0	0		
Capital Assets	15,973	16,058		
Total Assets	29,600	28,392		
Deferred Outflow	2,467	2,885		
Accounts Payable	541	720		
Other Liabilities and Deferred Revenue	30	33		
Net Pension Liability	2,302	2,305		
Short-term Debt (Due Within One Year)	590	555		
Long-term Debt	7,222	7,866		
Total Liabilities	10,686	11,480		
Deferred Inflow	613	606		
Net Position:				
Invested in capital assets, net of debt	8,753	8,131		
Restricted	4,006	3,727		
Unrestricted	8,008	7,333		
Total Net Position	20,768	19,191		

Table 2 Changes in Net Position (in Thousands)

	Government	al Activities
	2017	2016
Revenues:		
Program Revenues		
Charges For Services	3,805	3,666
Operating Grants &		
Contributions	620	477
Capital Grants & Contributions	134	54
General Revenues		
Property Taxes	13,174	12,742
Other Taxes	1,003	1,018
Grants & Contributions	18	116
Investment Earnings	142	62
Other General Revenues	252_	369
Total Revenues:	_19,148_	18,504
Expenditures:		
General Government	3,009	2,994
Administration of Justice	2,906	2,679
Public Safety	3,573	3,476
Corrections	1,719	1,600
Road & Bridge	2,571	3,023
Health & Human Services	2,502	1,932
Comm & Economic		
Development	948	1,077
Infrastructure & Environmental	137	85
Interest on long-term Debt	221	246
Agent Fees	0	1
Issuance Costs	0	0
Total Expenditures:	17,586	17,112
Change in Net	,	(
Position	1,562	1,392
Beginning Net Position	19,191	17,799
Prior Period Adjustments	15_	
Net Position	20,768	19,191

Table 3
Governmental Activities (in Thousands)

	Expenditures	Percent of Total	Non-T Program	1000	Grants & Contributions		General Revenue
	2017	Exp	Amount	%	Amount	%	Amount
General Government	3,008	18%	953	25%	62	9%	1,993
Administration of Justice	2,906	17%	314	9%	225	30%	2,367
Public Safety	3,573	21%	311	9%	97	13%	3,165
Corrections	1,719	10%	236	7%	0	0%	1,483
Road & Bridge	2,571	15%	576	16%	202	27%	1,793
Health & Human Services	2,502	15%	1,263	34%	53	7%	1,186
Community & Economic Devlpmnt	948	6%	152	4%	0	0%	890
Infrastructure & Environmental	137	1%	0	0%	115	16%	-33
Interest	221	2%	0				221
Agent Fees	0	0%	0				0
Issuance Costs	0	0%	0				0
Total Charges For Services	17,586		3,805		754		13,065

#### Capital Assets and Debt Administration

Capital Assets: Bandera County purchased several pieces of equipment and a couple radio towers.

Table 4
Capital Assets at Year-End (in Thousands)

	2017	2016
Land	486	486
Buildings	16,563	16,542
Equipment	9,421	8,973
Improvements other than Buildings	0	0
Construction in Progress	25	31
Infrastructure	4,496	3,799
Capital Leases	0	0
Total	30,991	29,831

**Debt Administration**: Bandera County has one type of capital debt. It includes Texas General Obligation Bonds – Series 2007, Series 2008, and Series 2015 for the construction of a new Jail/Justice Center. This debt will be retired in the year 2028. The total outstanding debt at year end is \$6,905.

#### Financial Analysis of the County Funds (in thousands)

#### Governmental Funds

The governmental funds statements presented on pages 13 through 18 include the General Fund, Ambulance, Road and Bridge Fund, Jail/Justice Center Fund, and all other governmental funds combined. These statements focus on short-term transactions and the impact they have on financial resources for future financial requirements. The total of fund balances at year-end for all governmental funds are \$12,181, an increase of \$1,415 from the prior year.

The General Fund is the primary day-to-day operating fund that finances services such as the courts and law enforcement. In 2016-2017, General Fund operations had a fund balance of \$8,175 and are 74% of total expenditures; this percentage satisfies the 25% recommendation by the State Comptroller and the County's policy to have a minimum operating reserve of 25%.

The Road and Bridge Fund is reported as a single major governmental fund because it represents a material percentage of the total revenue and expenditures of all governmental funds. The Road and Bridge Fund resulted in a \$421 increase in fund balance. The ending fund balance of \$2,030 is 80% of total expenditures; this percentage satisfies the recommended reserve.

The Ambulance Fund is also reported as a single major governmental fund because it represents a material percentage of the total revenue and expenditures of all governmental funds. The Ambulance Fund resulted in a \$246 decrease in fund balance. The ending fund balance of \$524 is 35% of total expenditures; this percentage satisfies the recommended reserve.

All other governmental funds are combined to form the non-major governmental fund category; the funds included in this combination are itemized in the combining statements on pages 48 through 53 of the report. Combined fund balances increased by \$140 to \$1,333 at 78% of total expenditures; this percentage satisfies the recommended reserve.

#### **Budgetary Highlights**

Budgetary statements of revenues and expenditures for the General Fund and Road and Bridge Fund are on pages 42 and 43. The statements report the original and final budget with actual amounts for each category. The variance is the difference between the actual and the final budget. The original budget was adopted by the County's Commissioners Court prior to the beginning of the fiscal year and amendments to the budget are approved by the court throughout the fiscal year. The plan for the General Fund budget was to spend \$515 of reserves; however, actual expenditures were under budgeted by \$1,057 and actual revenues were \$504 more than budget, so the County was able to end the year with \$1,627 more in reserves.

The final Ambulance budget anticipated expenditures to exceed revenues by \$580. Actual revenues were more than budgeted by \$202; actual expenditures were less than budget by \$132, so the County was able to add \$335 to Ambulance reserves.

The final Road and Bridge budget anticipated revenues to exceed expenditures by \$60. Actual revenues were more than budgeted by \$112; actual expenditures were less than budget by \$225, so the County was able to add \$361 to Road and Bridge reserves.

#### **Budget for 2017-2018**

For the 2017-2018 fiscal year, the County is able to function on the 2016-2017 adopted property tax rate of .6769 per hundred dollars of taxable value. The County distributed the Ad Valorem tax rate differently internally in order to operate using the same tax rate as the previous year.

The total budget for capital expenditures and capital improvements is \$804, an increase of \$329 from 2016-2017. The County approved the purchase of an ambulance for \$246 and a chip spreader for \$85. It is encouraged by Commissioners Court to apply for grants for capital equipment. In 2017-2018, the EMS Director applied for a grant to cover the cost of the EMS unit. IT WAS APPROVED, lowering the amount taxpayers pay for capital equipment!

#### **Future Financial Issues**

Bandera County has grown significantly in the last several years. Bandera County Commissioners Court will continue to anticipate growth and remain fiscally conservative in order to maintain a healthy fund balance.

As in previous years, the maintenance of county roads is and will be one of the most critical challenges. Until the State of Texas allows counties to participate in fuel tax revenues there is no hope for small rural counties to maintain and improve a failing road system. Ad Valorem property taxes will not provide adequate revenue to allow county government to function effectively.

The State of Texas continues to mandate that counties provide services with no financial support. If this trend continues, counties either raise taxes to support the unfunded mandates or discontinue service that they might otherwise provide.

#### Contacting the County's Financial Management

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of Bandera County's finances and to demonstrate the County's accountability for the money it receives. Questions concerning any of the information provided in this report or requests for additional information should be directed to the Office of Bandera County Auditor or the Commissioners Court of Bandera County.

BASIC FINANCIAL STATEMENTS

#### BANDERA COUNTY, TEXAS STATEMENT OF NET POSITION SEPTEMBER 30, 2017

	Primary Government
	Governmental Activities
ASSETS	
Cash and Cash Equivalents Accounts Receivable (Net) Capital Assets:	\$ 12,376,793 1,250,265
Land Infrastructure, Net Buildings, Net Furniture and Equipment, Net Construction in Progress	486,080 1,813,717 12,123,120 1,524,596 25,000
Total Assets	29,599,571
DEFERRED OUTFLOW OF RESOURCES  Deferred Charge for Refunding Deferred Outflow Related to Pension Plan  Total Deferred Outflows of Resources	289,879 2,177,173 2,467,052
LIABILITIES	
Accounts Payable Wages and Salaries Payable Accrued Interest Payable Noncurrent Liabilities: Debt Due Within One Year Due in More Than One Year Net Pension Liability	225,099 315,993 30,338 590,000 7,222,519 2,302,169
Total Liabilities	10,686,118
DEFERRED INFLOW OF RESOURCES  Deferred Inflow Related to Pension Plan	612,804
Total Deferred Inflows of Resources	612,804
NET POSITION  Net Investment in Capital Assets  Restricted for:	8,753,533
Restricted for Road & Bridge Restricted for Debt Service Restricted for Ambulance Services Restricted for Other Special Revenue Funds Unrestricted Net Position	2,030,096 118,793 523,992 1,333,423 8,007,864
Total Net Position	\$ 20,767,701

#### BANDERA COUNTY, TEXAS STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2017

	3		Program	Revenu	ies
	Expenses		Charges for Services	G	Operating frants and operations
Primary Government:					
GOVERNMENTAL ACTIVITIES:					
General Administration	\$ 3,008,888	\$	953,430	\$	61,828
Law Enforcement	3,573,334		310,953		6,424
Corrections	1,719,386		235,684		-
Road and Bridge	2,570,761		575,740		201,583
Sanitation	292,624		290,766		24,186
Health & Human Services	2,209,281		972,103		19,549
Administration of Justice	2,906,364		314,245		191,232
Parks	227,064		152,487		-
Community & Economic Development	720,826		-		-
Infrastructure & Environmental	137,273		-		115,366
Interest on Debt	 220,811		-		-
TOTAL PRIMARY GOVERNMENT	\$ 17,586,612	\$	3,805,408	\$	620,168
		-			

#### General Revenues:

Taxes:

Property Taxes, Levied for General Purposes Property Taxes, Levied for Debt Service General Sales and Use Taxes Other Taxes Grants and Contributions Not Restricted Investment Earnings Miscellaneous Revenue

Total General Revenues

Change in Net Position

Net Position-- Beginning Prior Period Adjustment Net Position--Ending

#### Net (Expense) Revenue and Changes in Net Position

Capital Grants and Contributions         Primary Government Governmental           \$ - \$ (1,993,630)           90,681         (3,165,276)           - (1,483,702)         (1,793,438)           - 22,328         9,500         (1,208,129)           33,593         (2,367,294)           - (720,826)         (21,907)           - (220,811)         (13,027,262)           \$ 133,774         (13,027,262)           \$ 12,404,976         769,429           629,555         373,333           17,587         142,289           252,150         14,589,319           1,562,057         19,191,003           14,641         \$ 20,767,701			Chai	iges in Net Positio
Contributions  \$ - \$ (1,993,630) 90,681 (3,165,276) - (1,483,702) - (1,793,438) - 22,328 9,500 (1,208,129) 33,593 (2,367,294) - (74,577) - (720,826) - (21,907) - (220,811) \$ 133,774 (13,027,262)  \$ 12,404,976 769,429 629,555 373,333 17,587 142,289 252,150 14,589,319  1,562,057 19,191,003 14,641		Capital	Pri	mary Government
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90,681 (3,165,276) - (1,483,702) - (1,793,438) - 22,328 9,500 (1,208,129) 33,593 (2,367,294) - (74,577) - (720,826) - (21,907) - (220,811) \$ 133,774 (13,027,262)  12,404,976 769,429 629,555 373,333 17,587 142,289 252,150  14,589,319  1,562,057 19,191,003 14,641	Co	ntributions		
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33,593 (2,367,294) - (74,577) - (720,826) - (21,907) - (220,811)  \$ 133,774 (13,027,262)  12,404,976 769,429 629,555 373,333 17,587 142,289 252,150 14,589,319  1,562,057 19,191,003 14,641		-		
- (74,577) - (720,826) - (21,907) - (220,811)  \$ 133,774 (13,027,262)  12,404,976 769,429 629,555 373,333 17,587 142,289 252,150  14,589,319  1,562,057 19,191,003 14,641				
- (720,826) - (21,907) - (220,811)  \$ 133,774 (13,027,262)  12,404,976 769,429 629,555 373,333 17,587 142,289 252,150  14,589,319  1,562,057 19,191,003 14,641		33,593		
- (21,907) - (220,811)  \$ 133,774 (13,027,262)  12,404,976 769,429 629,555 373,333 17,587 142,289 252,150  14,589,319  1,562,057 19,191,003 14,641		-		
- (220,811) \$ 133,774 (13,027,262)  12,404,976 769,429 629,555 373,333 17,587 142,289 252,150  14,589,319 1,562,057 19,191,003 14,641		=		
\$ 133,774 (13,027,262)  12,404,976 769,429 629,555 373,333 17,587 142,289 252,150  14,589,319  1,562,057 19,191,003 14,641		-		
12,404,976 769,429 629,555 373,333 17,587 142,289 252,150 14,589,319 1,562,057 19,191,003 14,641			_	(220,811)
769,429 629,555 373,333 17,587 142,289 252,150 14,589,319 1,562,057 19,191,003 14,641	\$	133,774		(13,027,262)
				769,429 629,555 373,333 17,587 142,289 252,150 14,589,319 1,562,057 19,191,003
			\$	20,767,701

#### BANDERA COUNTY, TEXAS BALANCE SHEET GOVERNMENTAL FUNDS SEPTEMBER 30, 2017

£ 9		General Fund		Road and Bridge Fund		Ambulance Fund
ASSETS				9		
Cash and Cash Equivalents Taxes Receivable Allowance for Uncollectible Taxes (credit) Accounts Receivable (Net)	\$	8,324,092 709,330 (249,594) 172,322	\$	2,081,080 159,327 (68,659) 36,868	\$	487,773 25,418 (8,944) 89,548
Total Assets	\$	8,956,150	\$	2,208,616	\$	593,795
LIABILITIES  Accounts Payable  Wages and Salaries Payable	\$	129,759 218,137	\$	57,718 35,724	\$	13,298 40,967
Total Liabilities		347,896		93,442	-	54,265
DEFERRED INFLOWS OF RESOURCES Unavailable Revenue - Property Taxes		433,606	_	85,078		15,538
Total Deferred Inflows of Resources		433,606		85,078		15,538
FUND BALANCES  Restricted for Road & Bridge		-		2,030,096		-
Retirement of Long-Term Debt Other Restricted Fund Balance		-		-		
Ambulance Services		-		-		523,992
Other Committed Fund Balance		-		=		-
Unassigned Fund Balance		8,174,648				-
Total Fund Balances	_	8,174,648	_	2,030,096		523,992
Total Liabilities, Deferred Inflows & Fund Balances	\$	8,956,150	\$	2,208,616	\$	593,795

D	ebt Service Fund	Other Funds		Total Governmental Funds
\$	114,342 57,920 (21,764) 2,072	\$ 1,369,506 33,329 (11,727) 8,177	\$	12,376,793 985,324 (360,688) 308,987
\$	152,570	\$ 1,399,285	\$	13,310,416
\$	-	\$ 24,322 21,165	\$	225,097 315,993
	-	 45,487	-	541,090
	33,776 33,776	20,375		588,373 588,373
	118,794 - - - - - 118,794	836,440 - 496,983 - 1,333,423		2,030,096 118,794 836,440 523,992 496,983 8,174,648 12,180,953
\$	152,570	\$ 1,399,285	\$	13,310,416

# BANDERA COUNTY, TEXAS RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION SEPTEMBER 30, 2017

Total Fund Balances - Governmental Funds	\$	12,180,953
Capital assets used in governmental activities are not financial resources and therefore are not reported in governmental funds. In addition, long-term liabilities, including bonds payable, are not due and payable in the current period, and, therefore are not reported as liabilities in the funds. The net effect of including the beginning balances for capital assets (net of depreciation) and long-term debt in the governmental activities is to increase net position.		8,271,143
Current year capital outlays and long-term debt principal payments are expenditures in the fund financial statements, but they should be shown as increases in capital assets and reductions in long-term debt in the government-wide financial statements. The net effect of including the 2017 capital outlays and debt principal payments is to increase net position.		1,737,992
This fiscal year required that the County report their net pension liability with the TCDRS in the Government Wide Statement of Net Position. The items reported as a result of the GASB 68 implementation included a net pension liability of \$2,302,169, a Deferred Resource Inflow of \$612,804, and a Deferred Resource Outflow of \$2,177,173. The net effect of these was to decrease the ending net position by \$737,800.	ŧ	(737,800)
The 2017 depreciation expense increases accumulated depreciation. The net effect of the current year's depreciation is to decrease net position.		(1,291,203)
Various other reclassifications and eliminations are necessary to convert from the modified accrual basis of accounting to accrual basis of accounting. These include recognizing deferred revenue as revenue, eliminating interfund transactions, and recognizing the liabilities associated with maturing long-term debt and interest. The net effect of these reclassifications and recognitions is to increase net position.		606,616
Net Position of Governmental Activities	\$	20,767,701

#### BANDERA COUNTY, TEXAS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

#### FOR THE YEAR ENDED SEPTEMBER 30, 2017

Taxes: Property Taxes General Sales and Use Taxes Other Taxes Licenses and Permits Intergovernmental Revenue and Grants Charges for Services Fines Investment Earnings Contributions & Donations from Private Sources Other Revenue  Total Revenues  PENDITURES: Current: General Government: General Administration Public Safety: Law Enforcement Corrections Road and Bridge Sanitation Health & Human Services Administration of Justice Culture and Recreation: Parks Conservation and Development: Community & Economic Development Infrastructure & Environmental Debt Service: Principal on Debt Interest on Debt  Total Expenditures Excess (Deficiency) of Revenues Over (Under) Expenditures  *HER FINANCING SOURCES (USES): Sale of Real and Personal Property Insurance Proceeds  Total Other Financing Sources (Uses)  Net Change in Fund Balances Fund Balance - October 1 (Beginning) Prior Period Adjustment		General Fund	Road and Bridge Fund		Aı	mbulance Fund
REVENUES:						
Property Taxes	\$	9,438,309 629,555	\$	2,154,012	\$	338,747
Licenses and Permits		18,852 75,117 187,639		575,740		9,500
Charges for Services		1,327,085 232,392		201,584 1,065		908,708
Investment Earnings Contributions & Donations from Private Sources		95,535		23,203		6,167 100
		88,739		-		2,580
Total Revenues	-	12,093,223		2,955,604		1,265,802
EXPENDITURES:						
General Government:		2,480,100		-		
Public Safety:		2 271 002				
		3,371,993 1,665,477		-		
		267,313		2,558,472		
		488,211		-		1,511,54
Administration of Justice		2,352,107		-		1,511,54
		-		-		
Community & Economic Development		421,556		-		
Debt Service:		_		_		
		-				
Total Expenditures		11,046,757		2,558,472		1,511,548
		1,046,466		397,132		(245,746
OTHER FINANCING SOURCES (USES):						
		23,566 66,345		23,831		· ·
Total Other Financing Sources (Uses)		89,911		23,831		
Net Change in Fund Balances		1,136,377		420,963		(245,746
Fund Balance - October 1 (Beginning)		7,038,271		1,609,133		769,73
Fund Balance - September 30 (Ending)	\$	8,174,648	\$	2,030,096	\$	523,99

De	bt Service Fund		Other Funds	G	Total Fovernmental Funds
\$	769,836	\$	441,041	\$	13,141,945
	-		-		629,555
			354,481		373,333
	=		-		650,857
			370,826		769,549
	-		685,301		2,922,159
	5.002		10.202		232,392
	5,002		12,382		142,289 1,980
			1,880 549		91,868
	774,838	-	1,866,460	-	18,955,927
				-	,,,,,,,,
			88,911		2,569,011
			58,109		3,430,102
	_		36,109		1,665,477
	-		-		2,825,785
	-		300,012		300,012
			164,435		2,164,194
	-		483,606		2,835,713
			222,190		222,190
	-		271,725		693,281
	-		137,273		137,273
	555,000		_		555,000
	271,000	_			271,000
	826,000		1,726,261	_	17,669,038
	(51,162)	_	140,199	_	1,286,889
	-		-		23,566 90,176
		-			113,742
	(51,162)		140,199	-	1,400,631
	169,956		1,178,583		10,765,681
	-		14,641		14,641
\$	118,794	\$	1,333,423	\$	12,180,953
~	1.0,77	4	.,555,125	4	,.00,,200

#### BANDERA COUNTY, TEXAS

## RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2017

Total Net Change in Fund Balances - Governmental Funds	\$ 1,400,631
Current year capital outlays and long-term debt principal payments are expenditures in the fund financial statements, but they should be shown as increases in capital assets and reductions in long-term debt in the government-wide financial statements. The net effect of removing the 2017 capital outlays and debt principal payments is to increase the change in net position.	1,737,992
The entries required by GASB 68 did require that some expenses on B-1 be adjusted. Total credits to expenses were \$930,458 and total debits to expenses were \$1,325,414. The net effect on the change in net position on Exhibit B-1 is a decrease of \$394,956.	(394,956)
Depreciation is not recognized as an expense in governmental funds since it does not require the use of current financial resources. The net effect of the current year's depreciation is to decrease the change in net position.	(1,291,203)
Various other reclassifications and eliminations are necessary to convert from the modified accrual basis of accounting to accrual basis of accounting. These include recognizing deferred revenue as revenue, adjusting current year revenue to show the revenue earned from the current year's tax levy, eliminating interfund transactions, and recognizing the liabilities associated with maturing long-term debt and interest. The net effect of these reclassifications and recognitions is to increase the change in net position.	109,593
Change in Net Position of Governmental Activities	\$ 1,562,057

#### BANDERA COUNTY, TEXAS STATEMENT OF NET POSITION FIDUCIARY FUNDS SEPTEMBER 30, 2017

	Private		
	Purpose	Agency	
	Trust Funds	Funds	
ASSETS			
Cash and Cash Equivalents	\$ 172,472	\$ 585,176	
Investments - Current	-	49,868	
Accounts Receivable (Net)		555	
Total Assets	172,472	\$ 635,599	
LIABILITIES			
Accounts Payable	2,834	\$ 71,701	
Intergovernmental Payable	-	490,288	
Due to Others		73,610	
Total Liabilities	2,834	\$ 635,599	
NET POSITION			
Unrestricted Net Position	169,638		
Total Net Position	\$ 169,638		

#### BANDERA COUNTY, TEXAS STATEMENT OF CHANGES IN NET POSITION FIDUCIARY FUNDS

#### FOR THE YEAR ENDED SEPTEMBER 30, 2017

	Private				
	Purpose				
	Trust Funds				
DDITIONS:					
Charges for Services	\$ 660				
Investment Earnings	1,593				
Contributions & Donations from Private Sources	8,059				
Total Additions	10,312				
EDUCTIONS:					
Other Operating Costs	2,215				
Supplies	4,100				
Total Deductions	6,315				
Change in Net Position	3,997				
Total Net Position -October 1 (Beginning)	165,641				
Total Net Position September 30 (Ending)	\$ 169,638				

#### COUNTY OF BANDERA, TEXAS NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2017

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the County of Bandera have been prepared in conformity with Generally Accepted Accounting Principles (GAAP). GAAP includes all relevant Governmental Accounting Standards Board (GASB) pronouncements. In the government-wide financial statements, Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board opinions issued on or before November 30, 1989, have been applied unless those pronouncements conflict with or contradict GASB pronouncements, in which case GASB prevails. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the government's accounting policies are described below:

#### 1. A. REPORTING ENTITY

The County is an independent unit and is managed by a governing body of elected officials. The accompanying financial statements present the County's primary government.

In evaluating how to define the government, for financial purposes, management has considered all potential component units. The decision to include a potential component unit in the reporting entity was made by applying the criteria set forth in GASB Statement 14. The definition of the reporting entity is based primarily on the concept of financial accountability. A primary government is financially accountable for the organizations that make up its legal entity. It is also financially accountable for legally separate organizations if its officials appoint a voting majority of an organization's governing body and either it is able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or to impose specific financial burdens on, the primary government. Based on the foregoing criteria, there were no component units identified that would require inclusion in this report. Also, the County is not included as a part of any other reporting entity.

#### 1. B. BASIS OF PRESENTATION

#### Government-wide Financial Statements:

The Statement of Net Position and Statement of Activities display information about the reporting government as a whole. They include all funds of the reporting entity except for fiduciary funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services.

#### Fund Financial Statements:

Fund financial statements of the reporting entity are organized into funds, each of which is considered to be separate accounting entities. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, liabilities, fund equity, revenues, and expenditure/expenses. Funds are organized into three major categories: governmental, proprietary, and fiduciary. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the County or meets the following criteria.

- a. Total assets, liabilities, revenues, or expenditures/expenses of that individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type; and
- b. Total assets, liabilities, revenues, or expenditure/expenses of the individual governmental fund or enterprise fund are at least 5 percent of the corresponding total for all governmental and enterprise funds combined.

The funds of the financial reporting entity are described below:

#### **Governmental Funds**

#### General Fund

The General Fund, the primary operating fund of the County, is always classified as a major fund. It is the basic fund of the County and covers all activities for which a separate fund has not been established.

#### Special Revenue Funds

Special Revenue Funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specific purposes.

#### Debt Service Funds

The Debt Service Fund accounts for the accumulation of financial resources for and the payment of principal and interest on general long-term debt of the County other than debt service payments made by enterprise funds. Ad valorem taxes and interest earnings are used for the payment of principal and interest on the County's debt.

<u>Capital Projects Fund</u> - To account for financial resources to be used for the acquisition and construction of major capital facilities.

#### Fiduciary Funds (Not included in government-wide statements)

#### Agency Funds

Agency funds account for assets held by the County in a purely custodial capacity. The reporting entity includes three agency funds. Since agency funds are custodial in nature (i.e., assets equal liabilities), they do not involve the measurement of results of operations.

#### Private Purpose Trust Funds

Private Purpose Trust Funds report trust arrangements under which principal and income benefit individuals, private organizations, or other governments. The reporting entity includes five private purpose trust funds.

#### Major and Nonmajor Funds

The funds are further classified as major or nonmajor. The major funds are as follows:

**Major Fund** 

**Brief Description** 

General

See above for description.

Special Revenue Fund:

Accounts for all road and bridge construction and

Road and Bridge

maintenance activity.

Special Revenue Fund:

Ambulance

Accounts for all EMS operations and activities.

Debt Service Fund: Jail/Justice Center Accounts for the accumulation of resources for, and the payment of general long-term debt principal, interest and

I&S Fund

related costs.

**Nonmajor funds** consist of special revenue funds and are detailed in the Combining and Individual Fund Statements - Nonmajor Funds.

#### 1. C. MEASUREMENT FOCUS AND BASIS OF ACCOUNTING

Measurement focus is a term used to describe "which" transactions are recorded within the various financial statements. Basis of accounting refers to "when" transactions are recorded regardless of the measurement focus applied.

#### **Measurement Focus**

On the government-wide Statement of Net Position and the Statement of Activities, both governmental and business-like activities are presented using the economic resources measurement focus as defined below.

In the fund financial statements, the "current financial resources" measurement focus or the "economic resources" measurement focus is used as appropriate:

- a. All governmental funds utilize a "current financial resources" measurement focus. Only current financial assets and liabilities are generally included on their balance sheets. Their operating statements present sources and uses of available spendable financial resources during a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period.
- b. Agency and Permanent Trust Funds are not involved in the measurement of results of operations; therefore, measurement focus is not applicable to them.

#### **Basis of Accounting**

In the government-wide Statement of Net Position and Statement of Activities, governmental activities are presented using the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used. Revenues, expense, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place.

In the fund financial statement, governmental funds and agency funds are presented on the modified accrual basis of accounting. Under this modified accrual basis of accounting, revenues are recognized revenues when both "measurable and available." Measurable means knowing or being able to reasonably estimate the amount. Available means collectable within the current period or within 60 days after year end. Also under the modified accrual basis of accounting, expenditures (including capital outlay) are recorded when the related fund liability is incurred, except for general obligation bond principal and interest which are reported as expenditures in the year due.

#### 1. D. ASSETS, LIABILITIES AND EQUITY

#### Cash and Cash Investments

For the purpose of the Statement of Net Position, "Cash and Cash Equivalents" includes demand deposit accounts and government investment pools. All amounts are considered available upon demand and are considered to be "cash equivalents."

Several funds may be invested in an investment account and each fund has an equity interest therein. Interest earned on the Investment of these monies is allocated based upon relative equity at month end.

#### Receivables and Payables

In the government-wide statements, receivables consist of all revenues earned at year-end and not yet received. Allowances of uncollectible accounts receivable are based upon historical trends and the periodic aging of accounts receivable. The major receivable balances for the governmental activities relate to property taxes and court fines and fees.

All trade and property tax receivables are shown net of an allowance for uncollectable. Trade accounts receivable in excess of 60 days comprise the trade accounts receivable allowance for uncollectable.

Ad valorem property taxes attach as enforceable liens as of January 1. Taxes are levied prior to September 30, payable on October 1, and are delinquent on February 1. The majority of the County's property tax collections occur during December and early January each year. To the extent that County property tax revenue results in current receivables as defined by the Governmental Accounting Standards Board (GASB), they are recognized when levied.

#### **Capital Assets**

Capital assets, which include land, buildings and improvements, equipment, and infrastructure, are reported in the government-wide financial statements. The County defines capital assets as assets with an initial, individual cost of more than \$1,000 (amount not rounded) and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Infrastructure assets include County owned roads, bridges, signs, and improvements to land. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Capital assets and infrastructure is depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings and Improvements	20 - 50
Vehicles	3 - 10
Machinery and Equipment	5 - 15
Infrastructure	5 - 50

#### **Compensated Absences**

Full time employees who work 30 hours per week average may be granted vacation benefits in varying amounts to specified maximums depending on tenure with the County. Accumulated vacation time may be taken in pay upon termination or retirement up to a maximum of twenty (20) days. Non-exempt full time employees who work over 40 hours per week may choose to accrue comp time in lieu of overtime payments. Accumulated comp time may be taken in pay upon termination or retirement up to a maximum of thirty (30) days. Sick leave accrues to full time employees to specified maximums; however neither the vacation or comp time accrual policy applies to accumulated sick leave. The liability for accrued compensated absences is not accrued in governmental funds using the modified accrual basis of accounting, but is reflected in the Government-Wide Statement of Net Position.

#### **Long-term Obligations**

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### **Fund Equity**

Beginning with fiscal year end September 30, 2011, the County implemented GASB Statement No. 54, "Fund Balance Reporting and Governmental Fund Type Definitions." This Statement provides more clearly defined fund balance categories to make the nature and extent of the constraints placed on a government's fund balances more transparent. The following classifications describe the relative strength of the spending constraints:

• Non-spendable fund balance – amounts that are in non-spendable form (such as inventory and prepaids) or are required to be maintained intact.

- Restricted fund balance amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, or by enabling legislation.
- Committed fund balance amounts constrained to specific purposes by the County itself, using its highest level of decision-making authority (i.e. County Commissioners). To be reported as committed, amounts cannot be used for any other purpose unless the County takes the same highest level action to remove or change the constraint.
- Assigned fund balance amounts the County intends to use for a specific purpose. Intent can be expressed by the County Commissioners or by an official or body to which the County Commissioners delegates the authority.
- Unassigned fund balance amounts that are available for any purpose. Positive amounts are reported only in the General Fund.

Beginning fund balances for the County's governmental funds have been restated to reflect the above classifications.

The County Commissioners establish (and modify or rescind) fund balance commitments by passage of a resolution. This is typically done through adoption and amendment of the budget. A fund balance commitment is further indicated in the budget document as a designation or commitment of the fund (such as for special incentives). Assigned fund balance is established by the County Commissioners through adoption or amendment of the budget as intended for specific purpose (such as the purchase of fixed assets, construction, debt service, or other purposes).

#### **Net Position**

Net Position represents the difference between assets and liabilities. Net Position - Net Investment in Capital Assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvements of those assets, and adding back unspent proceeds. Net Position is reported as restricted when there are limitations imposed on their use either through the enabling legislations adopted by the County or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

#### Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the Fiduciary Net Position of the Texas County and District Retirement System (TCDRS) and additions to/deductions from TCDRS's Fiduciary Net Position have been determined on the same basis as they are reported by TCDRS. For this purpose, plan contributions are recognized in the period that compensation is reported for the employee, which is when contributions are legally due. Benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### **Use of Estimates**

The preparation of financial statements, in conformity with generally accepted accounting principles, requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the reporting period. Actual amounts could differ from those estimates.

#### Deferred Inflows of Resources and Deferred Outflows of Resources

The County has implemented GASB Statement No. 63, Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position and GASB Statement No. 65, Items Previously Reported as Assets and Liabilities. Under GASB 63 and 65, amounts previously reported as deferred charges as a part of total assets have been reported in a separate section as deferred inflows of resources.

The implementation resulted in the reporting of \$588,373 (deferred ad valorem tax revenue which is expected to be collected in future years) as a deferred inflow of resources in the Governmental Funds Balance Sheet.

#### 1. E. REVENUES, EXPENDITURES AND EXPENSES

#### **Property Taxes**

The County contracted with the County of Bandera Appraisal District for the appraisal of taxes. Property taxes are levied by October 1, in conformity with Subtitle E, Texas Property Tax Code. Taxes are due on receipt of the tax bill and are delinquent if not paid before February 1, of the year following the year in which imposed. On January 1, of each year, a tax lien attaches to property to secure the payment of all taxes, penalties, and interest ultimately imposed. For the 2016 tax roll, the total assessed valuation was \$2,061,566,326 and the taxes assessed amounted to \$13,309,777. The total tax rate was \$0.7431 per \$100 valuation and allocated \$0.5920 for Maintenance and Operations, \$0.1116 to the Road and Bridge Fund and \$0.0395 to the Debt Service Fund. The maximum tax levy allowed by State law for the above purposes is \$0.80 per \$100 valuation.

In the fund financial statements, property taxes are recorded as revenue in the period levied to the extent they are collected within 60 days of year-end. Due to the immaterial amount of additional property taxes receivable after the 60-day period, no additional accrual is made in the government-wide financial statements.

#### Expenditures/Expenses

In the government-wide financial statements, expenses are classified by function for governmental activities.

In the fund financial statements, expenditures are classified as follows:

Governmental Funds - by Character:

Current (further classified by function)

Debt Service Capital Outlay

In the fund financial statements, governmental funds report expenditures of financial resources.

#### **Interfund Transfers**

Permanent reallocation of resources between funds of the reporting entity are classified as interfund transfers. For the purposes of the Statement of Activities, all interfund transfers between individual governmental funds have been eliminated.

#### NOTE 2 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### **Budgetary Information**

Annual budgets, as required by state statute, are adopted on a basis consistent with generally accepted accounting principles for the General and Special Revenue Funds. All annual appropriations lapse at fiscal year-end.

The County Judge and staff prepare the proposed budget, using revenue estimates furnished by the County Auditor and submit the data to Commissioners Court. A public hearing is held on the budget by Commissioners Court. Before determining the final budget, Commissioners Court may increase or decrease the amounts requested by the various departments. In the final budget, which is usually adopted in September, expenditures for current operating funds cannot exceed the estimated available cash balances in such funds on October 1, plus the estimate of revenues for the ensuing year.

For each budgeted fund, budgetary control is maintained at the expenditure line item level. This is the level at which expenditures cannot legally exceed appropriated amounts. The County Auditor is required to monitor the expenditures of the various funds. Any expenditures in excess of the total budgeted amount of a fund must be approved by the Commissioners' Court and the budget appropriately amended. It is the amended budget that is presented in the budget versus actual financial statement disclosure.

Encumbrance accounting, under which funds are reserved for purchase orders, contracts, and other commitments, is not utilized by County of Bandera.

#### NOTE 3 - DETAILED NOTES ON ALL FUNDS

#### 3. A. DEPOSITS AND INVESTMENTS

The funds of the County must be deposited and invested under the terms of a contract, contents of which are set out in the **Depository Contract Law**. The depository bank places approved pledged securities for safekeeping and trust with the County's agent bank in an amount sufficient to protect County funds on a day-to-day basis during the period of the contract. The pledge of approved securities is waived only to the extent of the depository bank's dollar amount of Federal Deposit Insurance Corporation ("FDIC") insurance.

At September 30, 2017, the carrying amount of the County's deposits was \$62,833 and the bank balance was \$461,847. The County's cash deposits held at Texas Hill Country Bank at September 30, 2017 and during the year ended September 30, 2017 were entirely covered by FDIC insurance or by pledged collateral held by the County's agent bank in the County's name.

The **Public Funds Investment Act** (Government Code Chapter 2256) contains specific provisions in the areas of investment practices, management reports and establishment of appropriate policies. Among other things, it requires the County to adopt, implement, and publicize an investment policy. That policy must address the following areas: (1) safety of principal and liquidity, (2) portfolio diversification, (3) allowable investments, (4) acceptable risk levels, (5) expected rates of return, (6) maximum allowable stated maturity of portfolio investments, (7) maximum average dollar-weighted maturity allowed based on the stated maturity date for the portfolio, (8) investment staff quality and capabilities, (9) and bid solicitation preferences for certificates of deposit. Statutes authorize the County to invest in (1) obligations of the U.S. Treasury, certain U.S. agencies, and the State of Texas; (2) certificates of deposit, (3) certain municipal securities, (4) money market savings accounts, (5) repurchase agreements, (6) bankers acceptances, (7) mutual funds, (8) investment pools, (9) guaranteed investment contracts, (10) and common trust funds. The Act also requires the County to have independent auditors perform test procedures related to investment practices as provided by the Act. The County is in substantial compliance with the requirements of the Act and with local policies.

Temporary investments consisted of certificates of deposits and government pool investments as follows:

Name		Carrying Amount		Fair Value	Maturity Date		FDIC Coverage		Pledged Securities
Bandera Bank - Certificate of Deposit	\$	205,837	\$	205,837	6/8/18	\$	205,837	\$	-
Texas Hill Country Bank- Certificate of Deposit		200,000		200,000	9/26/18		200,000		
Hondo National Bank - Certificate of Deposit		207,462		207,462	4/6/18		207,462		
<u>Liquid Asset Portfolio</u> - Logic	_1	1,831,913	_1	1,831,913	N/A	_	*	1-	*
Total Governmental Activities	\$ 1	2,445,212	\$ 1	2,445,212					

<sup>\*</sup>The County invests in Logic (a Local Government Investment Pool) to provide its primary liquidity needs. Logic is established in conformity with the Inter-local Cooperation Act, Chapter 791 of the Texas Government Code and the Public Investment Act, Chapter 2256 of the Code. Logic is a 2(a)7 like fund, meaning that it is structured similar to a money market mutual fund. Such funds allow shareholders the ability to deposit or withdraw funds on a daily basis. Interest rates are adjusted daily and the fund seeks to maintain a constant net asset value of \$1.00, although this cannot be guaranteed. Logic is rated AAA and must maintain a weighted average maturity not to exceed 60 days. At September 30, 2017, Logic had a weighted average maturity of 40 days. The County considers the holdings in these funds to have a one-day weighted average maturity. This is due to the fact that the share position can usually be redeemed each day at the discretion of the shareholder, short of a significant change in value.

In compliance with the **Public Funds Investment Act**, the County has adopted a deposit and investment policy. That policy addresses the following risks:

Custodial Credit Risk - Deposits: This is the risk that in the event of bank failure, the County's deposits may not be returned to it. The County's policy regarding types of deposits allowed and collateral requirements is to deposit funds in FDIC insurance banks which have sufficient pledged collateral if needed. The County was not exposed to custodial credit risk since its deposits at year-end and during the year ended September 30, 2017, was covered by depository insurance or by pledged collateral held by the County's agent bank in the County's name.

Custodial Credit Risk - Investments: This is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Investments are subject to custodial credit risk only if they are evidenced by securities that exist in physical or book entry form. Thus positions in external investment pools are not subject to custodial credit risk because they are not evidenced by securities that exist in physical or book entry form.

Other Credit Risk: There is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. To minimize credit risk, Logic Investment Pool invests only in investments authorized under the Public Funds Investment Act. Logic's portfolio has low marker (credit) risk due to restrictions on weighted average maturity and maximum maturity of any one investment. At September 30, 2017, the County was not exposed to concentration of credit risk, interest rate risk or foreign currency risk.

#### 3. B. RECEIVABLES

Receivables as of year-end for the government's individual major funds and nonmajor funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

				Road &				Debt		Other		
	General			Bridge		Ambulance		Service		Governmental		
	_	Fund	_	Fund	nd Fund			Fund	Fund Funds		_	TOTAL
Receivables:												
Property Taxes	\$	709,330	\$	159,327	\$	25,418	\$	57,920	\$	33,329	\$	985,324
Other Receivables		172,322		36,868		89,548		2,072		8,177		308,987
	_		-				_				-	
Gross Receivables	\$	881,652	\$	196,195	\$	114,966	\$	59,992	\$	37,924	\$	1,290,729
Less: Allowance for												
Uncollectibles		249,594		68,659		8,944		21,764		11,727		360,688
	-		-		_		_		-		-	
Net Total Receivables	\$	632,058	\$	127,536	\$	106,022	\$	38,228	\$	26,197	\$	930,041
	=		=		=		=		=		=	

Governmental funds report *unavailable revenue* in connection with receivables for revenue that is not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, *unavailable revenues* reported in the governmental funds were as follows:

General Fund -	
Unavailable Revenue - Property Taxes	\$ 433,606
Road and Bridge Fund -	
Unavailable Revenue - Property Taxes	85,078
Ambulance Fund -	
Unavailable Revenue – Property Taxes	15,538
Debt Service Fund -	
Unavailable Revenue - Property Taxes	33,776
Other Governmental Funds -	
Unavailable Revenue – Property Taxes	20,375
TOTAL UNAVAILABLE REVENUES	\$ 588,373

#### 3. C. COURT FINES, FEES AND EMS BILLINGS RECEIVABLE

In accordance with GASB Statement Number 34, the County has determined the amount of court fines, fees and EMS billings receivable to be \$1,032,507, which represents amounts owed and outstanding for the last 5 years. Based on historical collection rates for the various courts and the EMS Department, the County has booked an allowance for uncollectible accounts of \$715,865, resulting in a net receivable of \$316,642.

#### 3. D. CAPITAL ASSETS

Capital asset activity for the year ended September 30, 2017, was as follows:

#### **Primary Government**

		Balance		T		D		Balance
	_	10/1/16	_	Increases	-	Decreases	-	9/30/17
Governmental Activities:								
Capital Assets, Not Being Depreciated:			_		_		_	
Land	\$	486,080	\$	-	\$	-	\$	486,080
Construction in Progress		5,536		-		(5,536)		<u>-</u>
Works in Progress	_	25,000			_	-,		25,000
Total Assets Not Being Depreciated	_	516,616	_		_	(5,536)		511,080
Capital Assets, Being Depreciated:								
Buildings and Improvements		16,541,690		20,975		=		16,562,665
Equipment and Machinery		8,973,499		493,334		(45,411)		9,421,422
Infrastructure		3,799,164		696,719		-		4,495,883
Total Capital Assets Being Depreciated	_	29,314,353	_	1,211,028		(45,411)		30,479,970
Less Accumulated Depreciation:								
Buildings and Improvements		(3,978,909)		(460,636)		-		(4,439,545)
Equipment and Machinery		(7,374,539)		(567,698)		45,411		(7,896,826)
Infrastructure	_	(2,419,297)	_	(262,869)	_			(2,682,166)
Total Accumulated Depreciation	_	(13,772,745)	_	(1,291,203)	-	45,411		(15,018,537)
Total Capital Assets Being Depreciated, Net	_	15,541,608	_	(80,175)	-			15,461,433
Governmental Activities Capital Assets, Net	\$_	16,058,224	\$_	(80,175)	\$_	(5,536)	\$_	15,972,513

Depreciation expense was charged to functions/programs of the County as follows:

Governmental Activities:		
General Administration	\$	457,466
Law Enforcement		191,813
Administration of Justice		36,281
Roads and Bridges		449,577
Community & Economic Development		14,665
Corrections		10,173
Health & Human Services	_	131,228
Total Depreciation Expense -		
Governmental Activities	\$	1,291,203

#### 3. E. LONG-TERM LIABILITIES

The following is a summary of the long-term liability transactions of the County for the year ended September 30, 2017.

		Balance 10/01/16		Issued		Retired		Balance 9/30/17	I	Oue Within One Year
Texas General	-		-						_	
Obligation Bonds -										
Series 2007	\$	450,000	\$	-	\$	450,000	\$	-	\$	_
Texas General										
Obligation Bonds -										
Series 2008		175,000		-		85,000		90,000		90,000
Texas General Obligation										
Refunding Bonds										
Series 2015		6,835,000		-		20,000		6,815,000		500,000
Capital Lease Obligations	_		_		-		_		_	
SUBTOTAL	\$	7,460,000	\$	-	\$	555,000	\$	6,905,000	\$	590,000
Compensated Absences		295,216		42,157		<u> </u>		337,373		-
Premium on Bonds		643,313		-		73,167		570,146		-
	_		-		-		-		-	1
TOTAL	\$_	8,398,529	\$	42,157	\$_	628,167	\$_	7,812,519	\$	590,000

#### Certificates of Obligation

The County issued Texas General Obligation Bonds - Series 2007 for \$9,425,000 at interest rates from 4.25% to 5.25% with a final maturity date of August 17, 2027. The bonds are payable from the collection of an ad valorem tax levied on all taxable property. Proceeds from the sale of the bonds will be used for the construction and equipping of a new County Jail and Justice Center to house a county jail, sheriffs office and judicial facilities.

The County issued Texas General Obligation Bonds - Series 2008 for \$1,875,000 at interest rates from 3% to 5% with a final maturity date of August 15, 2028. The bonds are payable from the collection of an ad valorem tax levied on all taxable property. Proceeds from the sale of the bonds will be used for the construction and equipping of a new County Jail and Justice Center to house a county jail, sheriffs office and judicial facilities.

The County issued General Obligation Refunding Bonds - Series 2015 for \$6,885,000 at interest rates from 2.0% to 4.0% with a final maturity date of August 15, 2028. The bonds are payable from the collection of an ad valorem tax levied on all taxable property. Proceeds from the sale of the bonds will be used to finance the remaining callable obligations from the County's Series 2007 Certificates of Obligation and the Series 2008 Certificates of Obligation. The bonds were called and were redeemed by depositing \$7,489,976 into an escrow account on September 25, 2015. The financial gain on these refunding bonds was \$644,734 and the economic gain was \$568,633. The following obligations are considered to be defeased and the liability removed from the accompanying financial statements:

5		Refunded	Balance		
Description	Amount		 9/30/17		
Bandera County Certificates of Obligation:					
Series 2007	\$	5,790,000	\$ -		
Series 2008		1,140,000	90,000		
TOTAL AMOUNT REFUNDED	\$	6,930,000	\$ 90,000		

Debt service requirements for the Texas General Obligation Bonds - Series 2007 and 2008 are as follows:

Year Ending September 30,	Principal	Interest	Annual Requirements
2018	\$ 590,000	\$ 242,700	\$ 832,700
2019	605,000	223,200	828,200
2020	620,000	205,050	825,050
2021	640,000	186,450	826,450
2022	660,000	164,050	824,050
2023-2027	3,690,000	452,250	4,142,250
2028-2032	100,000	4,000	104,000
TOTAL	\$ 6,905,000	\$ 1,477,700	\$ 8,382,700

#### **Operating Leases**

Commitments under operating (non-capitalized) lease agreements for equipment provide for minimum future rental payments as of September 30, 2017, as follows:

Year Ended September 30	
2018	\$ 91,107
2019	87,927
2020	87,339
2021	77,398
2022	10,194
Total Minimum Rentals	\$ 353,965
Rental Expenditures in Fiscal Year 2017	\$ 91,204

#### 3. F. CONTINGENT LIABILITIES

The County is subject to various litigation and claims arising out of the normal course of operations. Although the outcome of these claims is not presently determinable, in the opinion of the government's management, the resolution of these matters will not have a material adverse effect on the accompanying financial statements. Therefore, no provision for any liability, if any, has been made in the accompanying financial statements.

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the government expects such amounts, if any, to be immaterial.

#### G. RISK MANAGEMENT

County of Bandera is exposed to various risks of loss relating to general liability, the accidental loss of real and personal property, damage to County assets, error and omissions and personnel risks which relate to workers' compensation. The County contracts in the form of interlocal agreements with the Texas Association of Counties (TAC) to provide the aforementioned types of insurance coverage through an intergovernmental risk pool. These multi-employer accounts provide for a combination of modified self-insurance and stop loss coverage. Contributions are set annually by Texas Association of Counties. Liability by the County is generally limited to the amounts calculated by the County interlocal agreements.

#### 3. H. HEALTH INSURANCE

The County provides group health, dental and life insurance coverage for regular, full-time employees through TAC, Ameritas, and TCDRS. The County pays for a portion of the premium for eligible employees. Employees, at their option, may authorize payroll withholdings to pay premiums for eligible family members.

#### 3. I. EMPLOYEE RETIREMENT PLAN

#### **Plan Description**

A description of the pension plan pursuant to Paragraph 40 of GASB Statement No. 68 is as follows:

- a. Bandera County participates in the Texas County & District Retirement System (TCDRS), which is a statewide, agent multiple-employer, public employee retirement system.
- b. A brief description of benefit terms:
  - 1) All full-and part-time non-temporary employees participate in the plan, regardless of the number of hours they work in a year. Employees in a temporary position are not eligible for membership.
  - 2) The plan provides retirement, disability and survivor benefits.
  - 3) TCDRS is a savings-based plan. For the county's plan, 7% of each employee's pay is deposited into his or her TCDRS account. By law, employee accounts earn 7% interest on beginning of year balances annually. At retirement, the account is matched at an employer set percentage (current match is 200%) and is then converted to an annuity.
  - 4) There are no automatic COLAs. Each year, the county may elect an ad hoc COLA for its retirees (if any). There are two COLA types, each limited by actual inflation.

- 5) Benefit terms are established under the TCDRS Act. They may be amended as of January 1 each year, but must remain in conformity with the Act.
- c. Membership information is shown in the chart below.
- d. The county's contribution rate is calculated annually on an actuarial basis, although the employer may elect to contribute at a higher rate. The Bandera County contribution rate is based on the TCDRS funding policy adopted by the TCDRS Board of Trustees and must conform with the TCDRS Act. The employee contribution rates are set by the county and are currently 7%.
- e. The most recent comprehensive annual financial report for TCDRS can be found at the following link, www.tcdrs.org.

Members covered by benefit terms.

At the December 31, 2016 valuation and measurement date, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	97
Inactive employees entitled to but not yet receiving benefits	123
Active employees	207
	427

#### Contributions

A combination of three elements fund each employer's plan: employee deposits, employer contributions and investment income.

- The deposit rate for employees is 4%, 5%, 6% or 7% of compensation, as adopted by the employer's governing body.
- Participating employers are required to contribute at actuarially determined rates to ensure adequate funding for each employer's plan. Employer contribution rates are determined annually and approved by the TCDRS Board of Trustees.
- Investment income funds a large part of the benefits employees earn.

Pursuant to state law, employers participating in the system must pay 100% of their actuarially determined required contributions on an annual basis.

Each employer has the opportunity to make additional contributions in excess of its annual required contribution rate either by adopting an elected rate that is higher than the required rate or by making additional contributions on an ad hoc basis. Employers may make additional contributions to pay down their liabilities faster, pre-fund benefit enhancements and/or buffer against future adverse experience.

The contribution rate payable by the employee members for calendar year 2016 is the rate of 7% as adopted by the governing body of the employer. The employee contribution rate and the employer contribution rate may be changed by the governing body of the employer within the options available in the TCDRS Act. The County's contributions to TCDRS for the year ended September 30, 2017 were \$758,540, and were equal to the required contributions.

#### **Net Pension Liability**

The County's Net Pension Liability (NPL) was measured as of December 31, 2016, and the Total Pension Liability (TPL) used to calculate the Net Pension Liability was determined by an actuarial valuation as of that date.

#### Actuarial assumptions:

The Total Pension Liability in December 31, 2016 actuarial valuation was determined using the following actuarial assumptions:

Valuation Timing

Actuarially determined contribution rates are calculated as of December 31, two years prior to the end of the fiscal year in which the contributions are reported.

Actuarial Cost Method

Entry Age Normal (1)

Amortization Method

Recognition of

Straight-Line amortization over Expected Working Life

Economic/Demographic

Gains or Losses

Recognition of

Straight-Line amortization over Expected Working Life

Assumptions, Changes

or Inputs

Asset Valuation Method

Smooth Period

5 years

Recognition Method

Non-asymptotic

Corridor

None

Inflation

3.0%

Salary Increases

The annual salary increase rates assumed for individual members vary by length of service and by entry-age group. The annual rates consist of a general wage inflation component of 3.5% (made up of 3.0% inflation and .5% productivity increase assumptions) and a merit, promotion and longevity component that on average approximates 1.4% per year for a career employee.

average approximates 1.4% per year for a career employee.

Investment Rate of Return 8.10%

Cost of Living Adjustments

Cost-of-Living Adjustments for Bandera County are not considered to be substantively automatic under GASB 68. Therefore, no assumption for future cost-of-living adjustments is included in the GASB calculations. No assumption for

future cost-of-living adjustments is included in the funding valuation.

Retirement Age

Deferred members are assumed to retire (100% probability) at the later of:

a) age 60; b) earliest retirement eligibility.

Turnover

New employees are assumed to replace any terminated members and have similar

entry ages.

Mortality

RP-2000 Mortality Tables

(1) Individual entry age normal cost method, as required by GASB 68, used for GASB calculations. Note that a slightly different version of the entry age normal cost method is used for the funding actuarial valuation.

The long-term expected rate of return on TCDRS assets is determined by adding expected inflation to expected long-term real returns, and reflecting expected volatility and correlation. The capital market assumptions and information shown below are provided by TCDRS' investment consultant, Cliffwater LLC. The numbers shown are based on January 2017 information for a 7-10 year time horizon.

Note that the valuation assumption for long-term expected return is re-assessed at a minimum of every four years, and is set based on a 30-year time horizon; the most recent analysis was performed in 2013. See Milliman's TCDRS Investigation of Experience report for the period January 1, 2009 – December 31, 2012 for more details.

Asset Class	Benchmark	Target Allocation	Geometric Real Rate of Return (Expected Minus Inflation) (2)
U.S. Equities	Dow Jones U.S. Total Stock Market Index	13.50%	4.70%
Private Equity	Cambridge Associates Global Private Equity & Venture Capital Index (3)	16.00%	7.70%
Global Equities	MSCI World (Net) Index	1.50%	5.00%
International Equities — Developed	MSCI World Ex USA (Net)	10.00%	4.70%
International Equities – Emerging	MSCI World Ex USA (Net)	7.00%	5.70%
Investment – Grade Bonds	Barclays Capital Aggregate Bond Index	3.00%	0.60%
High-Yield Bonds	Citigroup High-Yield Cash-Pay Capped Index	3.00%	3.70%
Opportunistic Credit	Citigroup High-Yield Cash-Pay Capped Index	2.00%	3.83%
Direct Lending	S&P/LSTA Leveraged Loan Index	10.00%	8.15%
Distressed Debt	Cambridge Associates Distressed Securities Index (4)	3.00%	6.70%
REIT Equities	67% FTSE NAREIT Equity REITs Index + 33% FRSE EPRA/NAREIT Global Real Estate Index	2.00%	3.85%
Master Limited Partnerships (MLPs)	Alerian MLP Index	3.00%	5.60%
Private Real Estate Partnerships	Cambridge Associates Real Estate Index (5)	6.00%	7.20%
Hedge Funds	Hedge Fund Research, Inc. (HFRI) Fund of Funds Composite Index	20.00%	3.85%

<sup>(1)</sup> Target asset allocation adopted at the April 2017 TCDRS Board meeting

<sup>(2)</sup> Geometric real rates of return in addition to assumed inflation of 2.0%, per Cliffwater's 2017 capital market assumptions.

<sup>(3)</sup> Includes vintage years 2006 – present of Quarter Pooled Horizon IRRs.

<sup>(4)</sup> Includes vintage years 2005 – present of Quarter Pooled Horizon IRRs.

<sup>(5)</sup> Includes vintage years 2007 – present of Quarter Pooled Horizon IRRs.

#### **Discount Rate**

The discount rate used to measure the Total Pension Liability was 8.10%. The projection of cash flows used to determine the discount rate assumed that employee and employer contributions will be made at the rates specified in statute. Based on that assumption, the pensions plan's Fiduciary Net Position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the Total Pension Liability.

#### Changes in Net Pension Liability / (Asset)

		Increase/(Decrease)								
Changes in Net Pension		<b>Total Pension</b>		Fiduciary		Net Pension				
Liability / (Asset)		Liability	Liability Net Position							
, ( , , , , , , , , , , , , , , , , , ,		(a) (b)				(a)-(b)				
Balances as of December 31, 2015	\$	22,862,108	\$	20,556,612	\$	2,305,496				
Changes for the Year:										
Service Cost		1,173,888		-		1,173,888				
Interest on Total Pension Liability (1)		1,864,767		-		1,864,767				
Effect of Plan Changes (2)		-		-		-				
Effects of Economic/Demographic										
Gains or Losses		(210,760)		-		(210,760)				
Effect of Assumptions Changes or Inputs		-		-		-				
Refund of Contributions		(107,773)		(107,773)		=				
Benefit Payments		(740,356)		(740,356)		-				
Administrative Expenses		-		(16,571)		16,571				
Member Contributions		_		562,368		(562,368)				
Net Investment Income		<del>-</del>		1,522,595		(1,522,595)				
Employer Contributions		=		756,593		(756,593)				
Other (3)	-		_	6,237	_	(6,237)				
Balances as of December 31, 2016	\$	24,841,875	\$_	22,539,706	\$_	2,302,169				

<sup>(1)</sup> Reflects the change in the liability due to the time value of money. TCDRS does not charge fees or interest.

#### Sensitivity Analysis

The following presents the net pension liability of the county/district, calculated using the discount rate of 8.10%, as well as what the Bandera County net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (7.10%) or 1 percentage point higher (9.10%) than the current rate.

<sup>(2)</sup> No plan changes valued.

<sup>(3)</sup> Relates to allocation of system-wide items.

	1% Decrease 7.10%	Current Discount Rate 8.10%	1% Increase 9.10%
Total Pension Liability	\$ 28,139,937	\$ 24,841,875	\$ 22,102,705
Fiduciary Net Position	22,539,706	22,539,706	22,539,706
Net Pension Liability/(Asset)	\$_5,600,231	\$ 2,302,169	\$ (437,001)

#### Pension Expense / (Income)

Prepaid Expense/(Income)		January 1, 2016 to December 31, 2016				
Service Cost	\$	1,173,888				
Interest on Total Pension Liability (1)	Ψ	1,864,767				
Effect of Plan Changes		-				
Administrative Expenses		16,571				
Member Contributions		(562,368)				
Expected Investment Return Net of Investment Expenses		(1,683,373)				
Recognition of Deferred Inflows/Outflows of Resources						
Recognition of Economic/Demographic Gains or Losses		(172,167)				
Recognition of Assumption Changes or Inputs		55,036				
Recognition of Investment Gains or Losses		467,185				
Other <sup>(2)</sup>	,	(6,237)				
Pension Expense/(Income)	\$_	1,153,302				

<sup>(1)</sup> Reflects the change in the liability due to the time value of money. TCDRS does not charge fees or interest. (2) Relates to allocation of system-wide items.

As of December 31, 2016, the deferred inflows and outflows of resources are as follows:

		Deferred		Deferred
		Inflows		Outflows
Deferred Inflows / Outflows of Resources	es <u>of Resources</u>		_ (	of Resources
Differences between expected and actual experience	\$	612,804	\$	64,202
Changes of assumptions		-		165,107
Net difference between projected and actual earnings		-		1,378,176
Contributions made subsequent to measurement date		N/A		569,688
4				

Amounts currently reported as deferred outflows of resources and deferred inflows of resources related to pensions, excluding contributions made subsequent to the measurement date, will be recognized in pension expense as follows:

#### Year Ended December 31

2017	*	\$ 350,054
2018		350,054
2019		262,418
2020		32,156
2021		-
Thereafter (3)		_

<sup>(3)</sup> Total remaining balance to be recognized in future years, if any. Note that additional future deferred inflows and outflows of resources may impact these numbers.

#### 3. J. GROUP TERM LIFE FUND

#### **Plan Description**

Bandera County participates in a cost-sharing multiple-employer defined-benefit group-term life insurance plan operated by the Texas County & District Retirement System (TCDRS). This plan is referred to as the Group Term Life Fund (GTLF). This optional plan provides group term life insurance coverage to current eligible employees and, if elected by employers, to retired employees. The coverage provided to retired employees is a postemployment benefit other than pension benefits (OPEB). Bandera County does not provide group term life insurance coverage to retired employees.

The GTLF is a separate trust administered by the TCDRS board of trustees. TCDRS issues a publicly available comprehensive annual financial report (CAFR) that includes financial statements and required supplementary information for the GTLF. This report is available at <a href="www.tcdrs.org">www.tcdrs.org</a>. TCDRS' CAFR may also be obtained by writing to the Texas County & District Retirement System, P.O. Box 2034, Austin, TX 78768-2034, or by calling 800-823-7782.

#### **Funding Policy**

Each participating employer contributes to the GTLF at a contractually required rate. An annual actuarial valuation is performed and the contractual rate is determined using the unit credit method for providing one-year term life insurance. Bandera County contributions to the GTLF for the years ended September 30, 2017, 2016, and 2015 were \$32,258, \$35,365, and \$34,118, respectively, which equaled the contractually required contributions each year.

#### 3. K. DEFERRED COMPENSATION PLAN

The County offers all its employees deferred compensation programs through Nationwide Retirement Solutions, Inc. and the Variable Annuity Life Insurance Company (VALIC). The plans, created in accordance with Internal Revenue Code Section 457, permits participants to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death or unforeseeable emergency.

All amounts of compensation deferred under the plans, all property and rights purchased with those amounts and all income attributable to those amounts, property, or rights are (until paid or made available to the employee or other beneficiary) solely the property and rights of the County, subject only to the claims of the County's general creditors. Participants' rights under the plan are equal to those of general creditors of the County in an amount equal to the fair market value of the deferred account for each participant.

The County has no liability for losses under the plans, but does have the duty of due care that would be required of an ordinary prudent investor. The County believes that it is unlikely that it will use the assets to satisfy the claims of general creditors in the future.

At September 30, 2017, the participants had balances of \$722,538 in Nationwide and \$746,338 in VALIC.

#### 3. L. PRIOR PERIOD ADJUSTMENT

A prior period adjustment in the amount of \$14,641 was made to record the beginning balance in the Special Revenue Funds for the Child Welfare Board (Blended Component Unit). The beginning net position in the government wide statement of activities has been restated from \$19,191,003 to \$19,205,644. The beginning fund balance in the special revenues in the fund financial statements has been restated from \$10,765,681 to \$10,780,322.

#### 3. M. SUBSEQUENT EVENTS

The County has evaluated subsequent events through March 23, 2018, the date which the financial statements were available to be issued. The County is not aware of any subsequent events that materially impact the financial statements.



#### BANDERA COUNTY, TEXAS

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - GENERAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2017

		D., d., t. 1	A			Actual Amounts		ance With
		Budgeted . Original	Amo	Final	(GA	AP BASIS)	Positive or (Negative)	
		rigiliai		- I mai			(14	egative
REVENUES:								
Taxes:								
Property Taxes	\$	9,679,000	\$	9,687,569	\$	9,438,309	\$	(249,260
General Sales and Use Taxes		500,000		500,000		629,555		129,55
Other Taxes		12,000		12,000		18,852		6,85
Licenses and Permits		38,700		38,700		75,117		36,41
Intergovernmental Revenue and Grants		165,900		165,900		187,639		21,73
Charges for Services		917,160		917,160		1,327,085		409,92
Fines		169,000		169,000		232,392		63,39
Investment Earnings		15,000		15,000		95,535		80,53
Other Revenue		83,662		83,662		88,739		5,07
Total Revenues	-	11,580,422		11,588,991		12,093,223		504,232
EXPENDITURES:								
Current:								
General Government:								
General Administration		2,721,139		2,813,635		2,480,100		333,53
Public Safety:		_,,_,,,,,		_,010,000		_,,		000,00
Law Enforcement		3,743,060		3,730,601		3,371,993		358,60
Corrections		1,743,209		1,774,245		1,665,477		108,76
Road and Bridge		266,969		266,817		267,313		(496
Health & Human Services		453,497		532,313		488,211		44,10
Administration of Justice		2,581,909		2,559,216		2,352,107		207,10
		2,301,707		2,337,210		2,332,107		207,10
Conservation and Development:		407 104		427.005		121 556		5 50
Community & Economic Development		427,124		427,085		421,556		5,52
Total Expenditures		11,936,907		12,103,912		11,046,757		1,057,15
Excess (Deficiency) of Revenues Over (Under) Expenditures		(356,485)		(514,921)		1,046,466		1,561,38
OTHER FINANCING SOURCES (USES):								
Sale of Real and Personal Property		23,566		23,566		23,566		
Insurance Proceeds		1,000		1,000		66,345		65,34
Total Other Financing Sources (Uses)		24,566		24,566		89,911	-	65,34
Net Change		(331,919)		(490,355)		1,136,377		1,626,73
Fund Balance - October 1 (Beginning)		7,038,271		7,038,271		7,038,271	-	
Fund Balance - September 30 (Ending)	\$	6,706,352	\$	6,547,916	\$	8,174,648	\$	1,626,73

#### BANDERA COUNTY, TEXAS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - ROAD AND BRIDGE FUND FOR THE YEAR ENDED SEPTEMBER 30, 2017

	Budgeted Amounts					Actual  GAAP BASIS		Variance With Final Budget Positive or	
	(	Original		Final		(See Note)		egative)	
REVENUES:									
Property Taxes	\$	2,186,362	\$	2,186,362	\$	2,154,012	\$	(32,350)	
Licenses and Permits		533,000		533,000		575,740		42,740	
Intergovernmental Revenue and Grants		101,472		101,472		201,584		100,112	
Charges for Services		200		200		1,065		865	
Investment Earnings		3,000		3,000		23,203		20,203	
Other Revenue	_	20,000		20,000		(=)		(20,000)	
Total Revenues		2,844,034		2,844,034		2,955,604		111,570	
EXPENDITURES:									
Road and Bridge		2,783,862		2,783,862		2,558,472		225,390	
Total Expenditures		2,783,862		2,783,862		2,558,472		225,390	
Excess of Revenues Over Expenditures		60,172		60,172		397,132		336,960	
OTHER FINANCING SOURCES (USES):									
Insurance Proceeds		_		-		23,831		23,831	
Total Other Financing Sources (Uses)		-		-		23,831		23,831	
Change in Fund Balance		60,172		60,172		420,963	-	360,791	
Fund Balance - October 1 (Beginning)		1,609,133		1,609,133		1,609,133			
Fund Balance - September 30 (Ending)	\$	1,669,305	\$	1,669,305	\$	2,030,096	\$	360,791	

# BANDERA COUNTY, TEXAS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - AMBULANCE FUND FOR THE YEAR ENDED SEPTEMBER 30, 2017

		Budgeted A	Amou	unts		Actual	Fin	ance With	
	0	riginal		Final	-	AAP BASIS See Note)	Positive or (Negative)		
REVENUES:									
Property Taxes	\$	346,611	\$	346,611	\$	338,747	\$	(7,864)	
Intergovernmental Revenue and Grants		-		-		9,500		9,500	
Charges for Services		716,000		716,000		908,708		192,708	
Investment Earnings		1,000		1,000		6,167		5,167	
Contributions & Donations from Private		-		-		100		100	
Other Revenue		500		500		2,580		2,080	
Total Revenues		1,064,111		1,064,111		1,265,802		201,691	
EXPENDITURES:									
Health & Human Services		1,644,544		1,644,544		1,511,548		132,996	
Total Expenditures		1,644,544		1,644,544	6	1,511,548		132,996	
Change in Fund Balance		(580,433)		(580,433)		(245,746)		334,687	
Fund Balance - October 1 (Beginning)		769,738		769,738		769,738	-		
Fund Balance - September 30 (Ending)	\$	189,305	\$	189,305	\$	523,992	\$	334,687	

### BANDERA COUNTY, TEXAS

### SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS TEXAS COUNTY AND DISTRICT RETIREMENT SYSTEM

#### **SEPTEMBER 30, 2017**

	Pl	FY 2017 an Year 2016	FY 2016 Plan Year 2015	_	FY 2015 Plan Year 2014
A. Total Pension Liability					
Service Cost	\$	1,173,888	\$ 1,114,399	\$	1,072,594
Interest (on the Total Pension Liability)		1,864,767	1,771,095		1,609,200
Changes of Benefit Terms		-0-	(579,646)		23,438
Difference between Expected and Actual Experience		(210,760)	(757,891)		160,505
Changes of Assumptions		-0-	275,178		-0-
Benefit Payments, including refunds of employee contributions		(848,128)	(842,230)		(615,726)
Net change in Total Pension Liability	\$	1,979,767	\$ 980,905	\$	2,250,011
Total Pension Liability - Beginning		22,862,108	21,881,203		19,631,192
Total Pension Liability - Ending	\$	24,841,875	\$ 22,862,108	\$	21,881,203
B. Total Fiduciary Net Position					
Contributions - Employer	\$	756,593	\$ 743,611	\$	742,320
Contriubtions - Employee		562,368	550,098		537,913
Net Investment Income		1,522,595	(219,880)		1,254,017
Benefit Payments, including refunds of employee contributions		(848,128)	(842,230)		(615,726)
Administrative Expense		(16,571)	(14,728)		(14,934)
Other		6,237	48,413		(37,702)
Net Change in Plan Fiduciary Net Position	\$	1,983,094	\$ 265,283	\$	1,865,887
Plan Fiduciary Net Position - Beginning		20,556,612	20,291,329		18,425,442
Plan Fiduciary Net Position - Ending	\$	22,539,706	\$ 20,556,612	\$	20,291,329
C. Net Pension Liability	\$	2,302,169	\$ 2,305,496	\$	1,589,874
D. Plan Fiduciary Net Position as a Percentage of the Total Pension Liability		90.73%	89.92%		92.73%
E. Covered Employee Payroll	\$	8,033,828	\$ 7,858,536	\$	7,684,473
F. Net Pension Liability as a Percentage of Covered Employee Payroll		28.66%	29.34%		20.69%

Note: GASB 68, Paragraph 46, a and b requires that the data in this schedule be presented for the time period covered by the measurement date rather than the governmental entity's current fiscal year.

Note: Only three years of data are presented in accordance with GASBS #68, paragraph 138. "The information for all periods for the 10-year schedules that are required to be presented as required supplementary information may not be available initially. In these cases, during the transition period, that information should be presented for as many years as are available. The schedules should not include information that is not measured in accordance with the requirements of this Statement."

#### BANDERA COUNTY REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF EMPLOYER CONTRIBUTIONS FOR THE YEAR ENDED SEPTEMBER 30, 2017

Year Ending December 31	Actuarially Determined Contribution <sup>(1)</sup>	Actual Employer Contribution <sup>(1)</sup>	Contribution Deficiency (Excess)	Pensionable Covered Payroll <sup>(2)</sup>	Actual Contribution as a % of Covered Payroll
2007	383,499	383,499		4,517,064	8.5%
2008	383,149	383,149	_	4,813,428	8.0%
2009	434,264	434,264	<u>=</u>	5,435,092	8.0%
2010	550,733	550,733	_	6,265,447	8.8%
2011	602,843	602,843	=	6,758,324	8.9%
2012	631,706	631,706	-	6,957,111	9.1%
2013	671,036	671,036	_	7,131,089	9.4%
2014	742,320	742,320	=	7,684,473	9.7%
2015	743,418	743,611	(193)	7,858,536	9.5%
2016	756,593	756,593	-	8,033,828	9.4%

<sup>(1)</sup> TCDRS calculates actuarially determined contributions on a calendar year basis. GASB Statement No. 68 indicates the employer should report employer contribution amounts on a fiscal year basis.

<sup>(2)</sup> Payroll is calculated based on contributions as reported to TCDRS.

#### BANDERA COUNTY NOTES TO THE SCHEDULE OF CONTRIBUTIONS SEPTEMBER 30, 2017

**Valuation Date:** Actuarially determined contribution rates are calculated as of December 31, two years prior to the end of the fiscal year in which the contributions are reported

#### Methods and assumptions used to determine contribution rates:

Actuarial Cost Method

Entry Age

Amortization Method

Level percentage of payroll, closed

Remaining Amortization Period

14.2 years (based on contribution rate calculated in 12/31/2016 valuation)

Asset Valuation Method

5-year smoothed market

Inflation

3.0%

Salary Increases

Varies by age and service. 4.9% average over career including inflation.

Investment Rate of Return

8.00%, net of investment expenses, including inflation

Retirement Age

Members who are eligible for service retirement are assumed to commence receiving benefit payments based on age. The average age at service retirement for

recent retirees is 61.

Mortality

In the 2015 actuarial valuation, assumed life expectancies were adjusted as a result of adopting a new projection scale (110% of the MP-2014 Ultimate Scale) for 2014 and later. Previously Scale AA had been used. The base table is the RP-2000 table

projected with Scale AA to 2014.

Changes in Plan Provisions Reflected in the Schedule of Employer Contributions\* 2015: Employer contributions reflect that a 1% flat COLA was adopted.

2016: No changes in plan provisions.

<sup>\*</sup> Only changes effective 2015 and later are shown in the Notes to Schedule.

SUPPLEMENTARY INFORMATION

#### BANDERA COUNTY, TEXAS COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS SEPTEMBER 30, 2017

		11		14		15		16
	H	otel/Motel	N	/lansfield		Indigent		Sanitary
		Tax		Park	Н	ealth Care		Landfill
		Fund		Fund		Fund		Fund
ASSETS								
Cash and Cash Equivalents	\$	100,818	\$	66,345	\$	95,653	\$	244,844
Taxes Receivable		=		6,221		1,690		-
Allowance for Uncollectible Taxes (credit)		_		(2,189)		(594)		-
Accounts Receivable (Net)		3,582		195		54		2,979
Total Assets	\$	104,400	\$	70,572	\$	96,803	\$	247,823
LIABILITIES								
Accounts Payable	\$	2,558	\$	2,026	\$	1	\$	14,917
Wages and Salaries Payable		7		1,641		1,638		3,125
Total Liabilities		2,558		3,667		1,639		18,042
DEFERRED INFLOWS OF RESOURCES								
Unavailable Revenue - Property Taxes		-		3,803		1,034		-
Total Deferred Inflows of Resources	-	-		3,803		1,034		-
FUND BALANCES								
Other Restricted Fund Balance		101,842		-		_		-
Other Committed Fund Balance		-		63,102		94,130	,	229,781
Total Fund Balances	÷	101,842	-	63,102	-	94,130		229,781
Total Liabilities, Deferred Inflows & Fund Balances	\$	104,400	\$	70,572	\$	96,803	\$	247,823

18			22			25		27		28		30		31		32	
Sheriff's		Ch	nild Ab	use	,	Juvenile	S	Sheriff's		Law	Co	unty Clerk		Records	C	ourthouse	
Tax Sale		P	reventi	on	P	robation	Sei	zed Asset		Library	Red	cords Mgmt	F	Preservation		Security	
Fund			Fund		Lo	ocal Fund		Fund		Fund		Fund		Fund		Fund	
\$	1	\$		781	\$	144,554	\$	40,783	\$	14,228	¢	101,141	\$	19,808	\$	16,949	
Ψ		Ψ		701	Ψ	20,887	Ψ	40,703	Ψ	17,220	Ψ	101,141	Ψ	17,000	Ψ	10,545	
	-			-				-		-		-		-		-	
	-			-		(7,350)		-		=		-		-		-	
	_					691		-		-		-		_		-	
\$	-	\$	-	781	\$	158,782	\$	40,783	\$	14,228	\$	101,141	\$	19,808	\$	16,949	
\$	_	\$		-	\$	236	\$	_	\$	925	\$	_	\$	200	\$	-	
	-			-		10,709		-		_		871		-		-	
	-			-		10,945		-		925		871		200		-	
	_			-		12,768		-		-		-		-		-	
	-	Section 1		-		12,768		=	-	-	·	-	-	-		-	
	_			781		135,069		40,783		13,303		100,270		19,608		16,949	
	-			-		-		-		-		-		-		-	
	-			781		135,069		40,783	-	13,303	******	100,270		19,608		16,949	
\$	_	\$	÷	781	\$	158,782	\$	40,783	\$	14,228	\$	101,141	\$	19,808	\$	16,949	

#### BANDERA COUNTY, TEXAS COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS SEPTEMBER 30, 2017

		33	34		3	6		45
	Juv	enile	Juveni	le	Juve	nile	Alt	ernative
		oation	Probati		Proba	ation	D	ispute
	State	Fund	Mental H	ealth	Title	IV-E	Res	solution
ASSETS								
Cash and Cash Equivalents	\$	182	\$	442	\$	64	\$	7,250
Taxes Receivable		-		-		-		-
Allowance for Uncollectible Taxes (credit)		-		-		-		-
Accounts Receivable (Net)		-		-		-		-
Total Assets	\$	182	\$	442	\$	64	\$	7,250
LIABILITIES								*
Accounts Payable	\$	-	\$	_	\$	-	\$	-
Wages and Salaries Payable		-		-		-		-
Total Liabilities	74.0 5.0.00	-		-		-		-
DEFERRED INFLOWS OF RESOURCES								
Unavailable Revenue - Property Taxes		=		-		-		-
Total Deferred Inflows of Resources		-		-		-		-
FUND BALANCES								
Other Restricted Fund Balance		182		442		64		7,250
Other Committed Fund Balance		-		-		-		-
Total Fund Balances	:	182	1	442		64		7,250
Total Liabilities, Deferred Inflows & Fund Balances	\$	182	\$	442	\$	64	\$	7,250

	46	48	49	51	52	55	56	57
	pellate	Guardianship	Hot Check	Family	Attorney	District	County Clerk	County
	ıdicial	Fee	Collection	Protection	Pre-Trial	Clerk Records	Records Mgmt	Attorney
Syst	em Fund	Fund	Fund	Fee Fund	Diversion	Mgmt Fund	Fund	Forfeitures
\$	1,287	\$ 17,589	\$ 6,512	\$ 1,253	\$ 9,638	\$ 13,042	\$ 95,174	\$ 1
•	-,				-	-	-	_
			_	-		_	_	
	_			_	_	_	_	
-								
\$	1,287	\$ 17,589	\$ 6,512	\$ 1,253	\$ 9,638	\$ 13,042	\$ 95,174	\$ 1
\$	1,063	\$ -	\$ -	\$ -	\$ 60	\$ -	\$ 1,525	\$ -
	-	=	-	-	-	-	-	-
	1,063	_			60		1,525	-
	-	-	=	-	-	-	-	-
	-	-	-	_	-	-	-	-
	224	17,589	6,512	1,253	9,578	13,042	93,649	1
	-	_		-	-	-	-	-
	224	17,589	6,512	1,253	9,578	13,042	93,649	1
\$	1,287	\$ 17,589	\$ 6,512	\$ 1,253	\$ 9,638	\$ 13,042	\$ 95,174	\$ 1

#### BANDERA COUNTY, TEXAS COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS SEPTEMBER 30, 2017

		58		60		63	65
	J	ustice		e Funded	Cou	rt Records	District
		Court		ning-Law	Pre	eservation	rk Records
	Tec	hnology	Enf	orcement		Fund	Archive
ASSETS							
Cash and Cash Equivalents	\$	5,969	\$	18,033	\$	27,192	\$ 14,424
Taxes Receivable		-		-		-	-
Allowance for Uncollectible Taxes (credit)		-		*		-	
Accounts Receivable (Net)		-		-		•	ŧ
Total Assets	\$	5,969	\$	18,033	\$	27,192	\$ 14,424
LIABILITIES							
Accounts Payable	\$	-	\$	_	\$	-	\$ 1-
Wages and Salaries Payable		-		-		=	(=
Total Liabilities		_		_			
DEFERRED INFLOWS OF RESOURCES							
Unavailable Revenue - Property Taxes		-		-		-	: :=
Total Deferred Inflows of Resources		-		-		-	£
FUND BALANCES							
Other Restricted Fund Balance		5,969		18,033		27,192	14,424
Other Committed Fund Balance		-		-		-	-
Total Fund Balances		5,969		18,033		27,192	14,424
Total Liabilities, Deferred Inflows & Fund Balances	\$	5,969	\$	18,033	\$	27,192	\$ 14,424

6	58	1	69	85		88		95		Total
Juv	enile		Capital	Child		TDA	Me	edina Lake	1	Nonmajor
Comn	nitment		Credits	Welfare	CI	OBG Grant	Co	ounty Park	Go	vernmental
RDCT	N Grant		Fund	Board		Fund		Fund		Funds
\$	158	\$	179,631	\$ 13,127	\$	-	\$	112,634	\$	1,369,506
	-		-	-		-		4,531		33,329
	-		-	-		-		(1,594)		(11,727)
	-		-	-		-		676		8,177
\$	158	\$	179,631	\$ 13,127	\$	-	\$	116,247	\$	1,399,285
\$	-	\$	_	\$ 485	\$		\$	326	\$	24,322
	-		-	-		-		3,181		21,165
	÷		-	485		-		3,507	-	45,487
	-		-			-		2,770		20,375
	-		-	-		-		2,770		20,375
	158		179,631	12,642		-		-		836,440
	-		-	-		-		109,970		496,983
	158		179,631	12,642	_	-		109,970	_	1,333,423
\$	158	\$	179,631	\$ 13,127	\$	-	\$	116,247	\$	1,399,285

## BANDERA COUNTY, TEXAS COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2017

		11	14	15	16
	Но	otel/Motel	Mansfield	Indigent	Sanitary
	4	Tax	Park	Health Care	Landfill
		Fund	Fund	Fund	Fund
REVENUES:					
Taxes:					
Property Taxes	\$	-	\$ 80,758	\$ 22,843	\$ -
Other Taxes		354,481	_	-	-
Intergovernmental Revenue and Grants		-		19,549	24,186
Charges for Services		_	26,304	_	290,766
Investment Earnings		566	716	1,410	2,207
Contributions & Donations from Private		_	-	-	i <del>-</del>
Other Revenue			459		
Total Revenues		355,047	108,237	43,802	317,159
EXPENDITURES:					
Current:					
General Government:					
General Administration		_	_	_	-
Public Safety:					
Law Enforcement		_	_	_	-
Sanitation		_	-	_	300,012
Health & Human Services		-	=	160,336	_
Administration of Justice		_	_	-	-
Culture and Recreation:					
Parks		_	98,886	_	_
Conservation and Development:			, ,,,,,,,,		
Community & Economic Development		253,205	No.		Name of the State
Infrastructure & Environmental		233,203	_		
Total Expenditures		253,205	98,886	160,336	300,012
Total Expenditures	-	233,203			
Net Change in Fund Balance		101,842	9,351	(116,534)	17,147
Fund Balance - October 1 (Beginning)		-	53,751	210,664	212,634
Prior Period Adjustment		_	_	_	_
		101.042	Ф. 60.100	Φ 04.122	0 000 501
Fund Balance - September 30 (Ending)	\$	101,842	\$ 63,102	\$ 94,130	\$ 229,781

	18 Sheriff's	22 Child A	Abuse	J	25 uvenile		27 Sheriff's		28 Law		30 unty Clerk	Rec	1 ords	32 urthouse
Γ	Γax Sale	Prever			robation	Se	ized Asset		Library	Rec	ords Mgmt		vation	ecurity
	Fund	Fun	ıd ————	Lo	cal Fund		Fund		Fund		Fund	Fu	ınd	 Fund
\$	_	\$	_	\$	277,509	\$	_	\$	i=	\$		\$	_	\$ _
	-	-	-	_		•	-	-	( <b>—</b> )	•	<del></del>	•	=	-
	-				34,564		-		-		-		-	-
	26,208		134		7,690		-		13,623		58,625		6,717	15,695
	-		7		1,559		402		123		835		220	143
	-		-		-		-		-		-		-	-
-		_						_	-					 
	26,208		141		321,322		402		13,746		59,460		6,937	15,838
	26,208		-		-		-		-		27,916		14,498	-
	-		-		=		6,022		-		_		-	10,000
	-		-		-		-		-		-		Ξ	-
	-		=		-		-		-		Η.		-	-
	-		-		296,026		-				=		-	-
	-		-		-		-		-		-		-	-
	-		_		_		_		11,100		_		_	_
	-		-	O	_		-		-		-		-	_
	26,208		_		296,026		6,022		11,100		27,916		14,498	10,000
	-		141		25,296		(5,620)		2,646		31,544		(7,561)	5,838
	-		640		109,773		46,403		10,657		68,726		27,169	11,111
	-		-		-		-		-		-		-	-
\$	-	\$	781	\$	135,069	\$	40,783	\$	13,303	\$	100,270	\$	19,608	\$ 16,949
						_		_		_				 

## BANDERA COUNTY, TEXAS COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2017

	Probation State Fund	Juvenile Probation Mental Health	Juvenile Probation Title IV-E	Alternative Dispute Resolution
REVENUES:				
Taxes: Property Taxes Other Taxes	\$ -	\$ -	\$ -	\$ -
Intergovernmental Revenue and Grants Charges for Services Investment Earnings	149,763	7,604	-	6,508 57
Contributions & Donations from Private Other Revenue				
Total Revenues	149,763	7,604	1	6,565
EXPENDITURES:				
Current:				
General Government:				
General Administration	-	-	=	-
Public Safety:				
Law Enforcement	-	-	-	-
Sanitation	-	-	=	-
Health & Human Services	- 1.10 = 0.0	-	-	-
Administration of Justice	149,708	7,161	-	6,000
Culture and Recreation:				
Parks	-	-	-	, -
Conservation and Development:				
Community & Economic Development	-	Ä (=	-	-
Infrastructure & Environmental				
Total Expenditures	149,708	7,161		6,000
Net Change in Fund Balance	55	443	1	565
Fund Balance - October 1 (Beginning)	127	(1)	63	6,685
Prior Period Adjustment		-		=
Fund Balance - September 30 (Ending)	\$ 182	\$ 442	\$ 64	\$ 7,250

46 Appellate		48 Guardianship		49 Ship Hot Check		51 Family	52 Attorney		55 District	56 County Clerk	57 County
Judicial		Fee		Collection		Protection	Pre-Trial		Clerk Records	Records Mgmt	Attorney
Syst	em Fund	]	Fund	Fund		Fee Fund	Diversi	ion	Mgmt Fund	Fund	Forfeitures
		9									
\$	_	\$	_	\$	_	\$ -	\$	_	\$ -	\$ -	\$
	-		-		_	=		-	-	=	
	-		-		-		_	-	-	-	
	1,989		1,940	1,34		1,335	23	5,560	2,072	58,912	,
	8		-	7	U	6		151	117	741	
	-		_		_	-			-	_	
	1,997		1,940	1,41	0	1,341	2.	5,711	2,189	59,653	
	1,227	-	1,510	1,11	_						
	-		-		-	-		-	724	19,565	
	_		_		_	_	3.5	5,059	-	_	
	-		_		_	-		-	-	-	
	-		-		-	=		-	-	· -	
	1,922		-	2,80	7	1,500		-	-	-	,
	-		-		-	-		-	-	-	
	_		_		_	_		_	_	_	
	_		_		_	=		_	-	-	
	1,922		-	2,80	7	1,500	33	5,059	724	19,565	
	75		1,940	(1,397	')	(159)	(9	,348)	1,465	40,088	
	149		15,649	7,90		1,412		8,926	11,577	53,561	1
	_		-	. ,	_	_		_	-	-	
<u> </u>	224	\$	17,589	\$ 6,51	2	\$ 1,253	\$ 9	9,578	\$ 13,042	\$ 93,649	\$ 1
<u> </u>		<u> </u>	17,507	= 0,51.	=	1,233		,575	=======================================		

# BANDERA COUNTY, TEXAS COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2017

	58 Justice Court Technology	60 State Funded Training-Law Enforcement	63 Court Records Preservation Fund	65 District Clerk Records Archive	
REVENUES:					
Taxes:					
Property Taxes	\$ -	\$ -	\$ -	\$ -	
Other Taxes	-	-	-	-	
Intergovernmental Revenue and Grants	-	7,755	-		
Charges for Services	7,395	-	3,649	3,684	
Investment Earnings	25	91	242	121	
Contributions & Donations from Private	-	-	-	-	
Other Revenue					
Total Revenues	7,420	7,846	3,891	3,805	
EXPENDITURES:					
Current:					
General Government:					
General Administration	-	-	-	1 -	
Public Safety:					
Law Enforcement	_	7,028	_	_	
Sanitation	_	-,020	-	_	
Health & Human Services	_	_	_	-	
Administration of Justice	6,000	_	-	=	
Culture and Recreation:	,				
Parks	-	_	_	_	
Conservation and Development:					
Community & Economic Development	_	_	_	_	
Infrastructure & Environmental		_	_	_	
Total Expenditures	6,000	7,028	=		
			<del></del>		
Net Change in Fund Balance	1,420	818	3,891	3,805	
Fund Balance - October 1 (Beginning)	4,549	17,215	23,301	10,619	
Prior Period Adjustment	-	_	-	-	
Fund Balance - September 30 (Ending)	\$ 5,969	\$ 18,033	\$ 27,192	\$ 14,424	
Tana Dalance - September 50 (Enamg)	Ψ 5,709	=======================================	Ψ 21,192 ====================================	=======================================	

2000												
	68 69			85		88		95		Total		
Ju	uvenile		Capital		Child		TDA		edina Lake		Nonmajor	
Commitment Cree		Credits	Welfare		CDBG Grant		C	ounty Park	Governmental			
RDC	TN Grant		Fund	Board			Fund		Fund	Funds		
-												
								3				
\$	-	\$	-	\$	-	\$	_	\$	59,931	\$	441,041	
	-				-		-		-		354,481	
	12,039		-		-		115,366		-		370,826	
	-		_		1_0		-		125,155		685,301	
	-		1,697		130		-		737		12,382	
	-		-		1,880		-		-	1,880		
	-				90		_			549		
	12,039		1,697		2,100		115,366		185,823		1,866,460	
	*							_				
	-		Ŀ		-		-		-		88,911	
											58,109	
	-		-				-		-		300,012	
			_		4,099		-		-		164,435	
	12,482		_		4,099						483,606	
	12,402										405,000	
	_		-		-		-		123,304		222,190	
	-		7,420		-		-		-		271,725	
		_	-		<u>-</u>		137,273		-		137,273	
	12,482		7,420		4,099		137,273	_	123,304		1,726,261	
	(443)		(5,723)		(1,999)		(21,907)		62,519		140,199	
	601		185,354		(.,,,,,)		21,907		47,451		1,178,583	
	001		105,554		14 641		21,907		77,731			
			-	-	14,641	4		-			14,641	
\$	158	\$	179,631	\$	12,642	\$	-	\$	109,970	\$	1,333,423	

## BANDERA COUNTY, TEXAS COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES ALL AGENCY FUNDS

#### FOR THE YEAR ENDED SEPTEMBER 30, 2017

	ALANCE CTOBER 1 2016	A	DDITIONS	EDUCTIONS	BALANCE SEPTEMBER 30 2017		
STATE FEE & FINE FUND							
Assets:  Cash and Cash Equivalents  Other Receivables	\$ 53,050 705	\$	207,563 555	\$	189,177 705	\$	71,436 555
Total Assets Liabilities:	\$ 53,755	\$	208,118	\$	189,882	\$	71,991
Accounts Payable  Due to Other Governments	\$ 53,502 253	\$	208,081	\$	189,882	\$	71,701 290
Total Liabilities	\$ 53,755	\$	208,118	\$	189,882	\$	71,991
EMS MEMORIALS & DONATIONS FUND Assets:							
Cash and Cash Equivalents	\$ 2,005	\$	-	\$	815	\$	1,190
Liabilities:  Due to Others	\$ 2,005	\$	-	\$	815	\$	1,190
OFFICIALS' FEES & ACCOUNTS FUND Assets: Cash and Cash Equivalents Investments - Current	\$ 602,049 62,781	\$	45,011,737 15,119	\$	45,101,236 28,032	\$	512,550 49,868
Total Assets Liabilities:	\$ 664,830	\$	45,026,856	\$	45,129,268	\$	562,418
Due to Other Governments Due to Others	\$ 583,824 81,006	\$	44,919,521 107,335	\$	45,013,347 115,921	\$	489,998 72,420
Total Liabilities	\$ 664,830	\$	45,026,856	\$	45,129,268	\$	562,418
TOTAL AGENCY FUNDS Assets:							
Cash and Cash Equivalents Investments - Current Other Receivables	\$ 657,104 62,781 705	\$	45,219,300 15,119 555	\$	45,291,228 28,032 705	\$	585,176 49,868 555
Total Assets Liabilities:	\$ 720,590	\$	45,234,974	\$	45,319,965	\$	635,599
Accounts Payable Due to Other Governments Due to Others	\$ 53,502 584,077 83,011	\$	208,081 44,919,558 107,335	\$	189,882 45,013,347 116,736	\$	71,701 490,288 73,610
Total Liabilities	\$ 720,590	\$	45,234,974	\$	45,319,965	\$	635,599

#### BANDERA COUNTY, TEXAS COMBINING STATEMENT OF NET POSITION PRIVATE PURPOSE TRUST FUNDS SEPTEMBER 30, 2017

64	89	~.			
A mhulanaa		91	92 Permanent		
			School		
Fund	Fund	Fund	Fund		
\$ 1,195	\$ 9,261	\$ 1,524	\$ 160,492		
1,195	9,261	1,524	160,492		
-	2,834	-	-		
	2,834	-	-		
1,195	6,427	1,524	160,492		
\$ 1,195	\$ 6,427	\$ 1,524	\$ 160,492		
	\$ 1,195 1,195 - - 1,195	Sinking Fund     Commission Fund       \$ 1,195     \$ 9,261       1,195     9,261       -     2,834       -     2,834       1,195     6,427	Sinking Fund         Commission Fund         School Fund           \$ 1,195         \$ 9,261         \$ 1,524           1,195         9,261         1,524           -         2,834         -           -         2,834         -           1,195         6,427         1,524		

97		Total						
Bandera EMS	Private							
Building	I	Purpose						
Fund	Tr	ust Funds						
\$ -	\$	172,472						
\$ -	\$	172,472						
\$ -	\$	2,834						
\$ -	\$	2,834						
_		169,638						
\$ -	\$	169,638						

## BANDERA COUNTY, TEXAS COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION PRIVATE PURPOSE TRUST FUNDS

#### FOR THE YEAR ENDED SEPTEMBER 30, 2017

			64 Ambulance Sinking		89		91	92 Permanent School		
Data					storical	Av	ailable			
Control					nmission	So	chool			
Codes		I	und	Fund		F	und	Fund		
	ADDITIONS:									
	Charges for Services	\$	_	\$	660	\$	-	\$	-	
	Investment Earnings		11		58		1,524		-	
	Contributions & Donations from Private		_		8,059		-		-	
	Total Additions		11		8,777		1,524		-	
	DEDUCTIONS:	ş <del>-</del>				\$ <del></del>				
	Other Operating Costs		-		1,547		662		6	
	Supplies		-		4,100		-		-	
	Total Deductions		-		5,647		662	_	6	
	Change in Net Position		11		3,130		862		(6)	
	Total Net Position - October 1 (Beginning)		1,184		3,297		662		160,498	
	Total Net Position - September 30 (Ending)	\$	1,195	\$	6,427	\$	1,524	\$	160,492	

97	Total						
Bandera EMS	Private						
Building	Purpose						
Fund	Trust Funds						
\$ -	\$ 660						
-	1,593						
	8,059						
	10,312						
-	2,215						
-	4,100						
-	6,315						
	4						
-	3,997						
	165,641						
	302						
\$ -	\$ 169,638						

### NEFFENDORF & KNOPP, P.C. Certified Public Accountants

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Email: info@nkpccpa.com TEXAS SOCIETY OF
CERTIFIED PUBLIC ACCOUNTANTS

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable Judge and Commissioners County of Bandera, Texas Bandera, TX 78003

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Bandera County, Texas (the "County"), as of and for the year ended September 30, 2017, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated March 23, 2018.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether Bandera County, Texas' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

We noted certain matters that we reported to management of the County of Bandera, Texas, in a separate letter dated March 23, 2018.

Sincerely,

NEFFENDORF & KNOPP, P.C.

leffendorfs Knopp, P.C.

Fredericksburg, Texas

March 23, 2018

### NEFFENDORF & KNOPP, P.C. Certified Public Accountants

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MEMBER
TEXAS SOCIETY OF
CERTIFIED PUBLIC ACCOUNTANTS

March 23, 2018

Honorable Judge and Commissioners County of Bandera, Texas Bandera, TX 78003

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Bandera County, Texas for the year ended September 30, 2017. Professional standards require that we provide you with information about our responsibilities under generally accepted auditing standards (and, if applicable, *Government Auditing Standards* and OMB Circular A-133), as well as certain information related to the planned scope and timing of our audit. We have communicated such information in our letter to you dated November 1, 2017. Professional standards also require that we communicate to you the following information related to our audit.

#### Significant Audit Findings

Qualitative Aspects of Accounting Practices

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by Bandera County, Texas are described in Note I to the financial statements. No new accounting policies were adopted and the application of existing policies was not changed during the year ended September 30, 2017. We noted no transactions entered into by Bandera County during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statements in the proper period.

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected.

Certain financial statement disclosures are particularly sensitive because of their significance to financial statement users. The financial statement disclosures are neutral, consistent, and clear.

Difficulties Encountered in Performing the Audit

We encountered no significant difficulties in dealing with management in performing and completing our audit.

Corrected and Uncorrected Misstatements

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are trivial, and communicate them to the appropriate level of management. Management has corrected all such misstatements. In addition, none of the misstatements detected as a result of audit procedures and corrected by management were material, either individually or in the aggregate, to the financial statements taken as a whole.

#### Disagreements with Management

For purposes of this letter, a disagreement with management is a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

#### Management Representations

We have requested certain representations from management that are included in the management representation letter dated March 23, 2018.

#### Management Consultations with Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the governmental unit's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

#### Other Audit Findings or Issues

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the governmental unit's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

#### Other Matters

We applied certain limited procedures to the Management Discussion and Analysis; Budgetary Comparison Schedule - General Fund; Budgetary Comparison Schedule - Road and Bridge Fund; and the Schedule of Funding Progress for the Retirement Plan, which are required supplementary information (RSI) that supplements the basic financial statements. Our procedures consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We did not audit the RSI and do not express an opinion or provide any assurance on the RSI.

We were engaged to report on the Combining Balance Sheet – Nonmajor Governmental Funds; Combining Statement of Revenues, Expenditures and Changes in Fund Balance – Nonmajor Governmental Funds; Combining Statement of Changes in Assets and Liabilities – All Agency Funds; Combining Statement of Net Position – Private Purpose Trust Funds; and Combining Statement of Revenues, Expenses and Changes in Fund Net Position – Private Purpose Trust Funds, which accompany the financial statements but are not RSI. With respect to this supplementary information, we made certain inquiries of management and evaluated the form, content, and methods of preparing the information to determine that the information complies with accounting principles generally accepted in the United States of America, the method of preparing it has not changed from the prior period, and the information is appropriate and complete in relation to our audit of the financial statements. We compared and reconciled the supplementary information to the underlying accounting records used to prepare the financial statements or to the financial statements themselves.

#### Restriction on Use

This information is intended solely for the use of the Commissioner's Court and management of Bandera County and is not intended to be and should not be used by anyone other than these specified parties.

We appreciate the cooperation of the County Auditor's offices and the various officials and employees of the County.

Sincerely,

Neffenderf + Knopp, P.C.

Fredericksburg, Texas

March 23, 2018